

## **Executive Summary**

### **AP-05 Executive Summary - 91.200(c), 91.220(b)**

#### **1. Introduction**

Program Year 2022 constitutes the third year of a five-year Consolidated Plan period like no other, with the historic effects and after-effects of the coronavirus pandemic still affecting life in Haverhill. Other undeniable global, national, and local crises are also unsparing, in particular the housing crisis, climate change, inflation, labor and product shortages, mental illness and substance abuse.

The historic coronavirus Pandemic will affect the Consolidated Plan and community development efforts of the City of Haverhill likely for years to come.

One thing seems immune from the Pandemic-- the housing crisis. The supply of housing remains insufficient, and market forces have driven the cost of housing out of reach of too many residents. Soaring rents have made the concept of spending 30% of one's income on housing seem antiquated. The constrained housing market is creating a host of problems that this Plan seeks to assist in addressing-- homelessness; a lack of non-housing necessities; need for better job and economic opportunities closer to home; quality recreational outlets in neighborhoods; dealing with a rash of electrical fires caused by overcrowded housing, etc.

Climate change is a condition that requires ever-increasing attention and disaster planning focus, such as the need for emergency generators at critical social safety new facilities, or the need to repair homes damaged by bad weather.

Inflationary pressures are wiping out actual gains in household incomes. Higher energy costs will further constrain budgets for low-income households who are forced to choose between heat/cooling, gasoline, food or other necessities, straining Haverhill's social safety net.

High costs, low labor participation and product delays are affecting construction of projects, as a backlog of approved but unbuilt housing projects means that almost no new units of the 700+ housing units approved since 2020 have even begun construction. At the same time, local employers are struggling with the 'Great Resignation' in which so many have dropped out of the labor force entirely during and after the COVID pandemic. Help wanted signs are everywhere.

The Pandemic manifested increasing mental illness and behavioral issues among youth and adults, and it distracted focus from the raging opioid epidemic while spawning additional substance abuse. A rise in hoarding is affecting housing rehabilitation efforts, with mental health a root cause.

This Plan seeks to build off of impactful CARES Act and CDBG-CV efforts and will incorporate many elements and rolled-over activities of PY2020 and PY2021.

This Plan gets the City's CDBG program back onto a normal schedule moving forward.

This Plan for the City's Community Development Block Grant (CDBG) was the subject of constant revision. A great deal of community feedback developed this plan, and this feedback loop is constant and ongoing.

## **2. Summarize the objectives and outcomes identified in the Plan**

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The Program Year 2022 Plan follows the Goals and Objectives of the 5-Year Consolidated Plan, which are as follows:

- Expand Supply, Type and Diversity of Housing
- Maintain Housing Stock
- Provide Shelter and Services for Homeless
- Increase Owner-Occupancy and Labor Participation
- Provide Other Non-Housing Necessities
- Promote Neighborhood-Based Economic Development
- Foster Access to Economic Opportunities +Resources
- Stabilize Neighborhoods

## **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Given the schedule changes caused by the coronavirus pandemic, and the City's utilization of generous macro-waivers by HUD, evaluation of past performance is difficult to gauge. Program Years 2020 and

2021 essentially occurred together, with Program Year 2020 being more of a six-to-twelve month year from January 1, 2021- June 30, 2021 through to December 31, 2021, Program Year 2021 did not really commence in earnest until January 1, 2022. The Program Year 2022 Plan constitutes the Community Development Block Grant (CDBG) getting back on track. Extra Community Development Block Grant (CDBG) funds through the Coronavirus Assistance, Relief and Economic Security (CARES) Act or CDBG-CV1 and CDBG-CV3 were added into an amended PY19 Plan with significant amendments and changes. Today nearly 90% of those \$1.2 million in extra emergency funds have been expended.

As a result of CDBG-CV, hundreds of residents have avoided eviction. Not a single restaurant closed in Haverhill due to the pandemic shutdowns and public health requirements. The City avoided an outbreak amongst its homeless population through extraordinary sheltering and quarantining measures. Thousands of families have been fed and kept out of hunger. Thousands of difficult to reach and/or sensitive populations have received COVID testing or vaccinations. Dozens of parents have been able to return to employment despite childcare challenges. All of this progress was made in the past year thanks to CDBG-CV funds.

With 90% of CDBG-CV funds expended, issues previously managed by CDBG-CV such as rental assistance and restaurant/small business support take on fresh concerns.

In terms of schedule, many previously approved and planned CDBG activities will roll into Program Year 2022. There are a few issues to note that influenced the development of this Plan:

Significant unused housing rehab funds from PY20 and PY21 will be blended into PY22. Part of this backlog is due to Pandemic-related delays and product shortages, or the reluctance of homeowners to have others in their housing units due to health concerns. Another significant contributing factor is the housing market leading to many sales and refinances that create program income for Housing Rehabilitation.

In PY22, very few new dollars were appropriated to First-Time HomeBuyer (FTHB) activities, as the City seeks to draw down unused funds from prior years.

The PY22 budget complies with a 15% capped figure for Public Service activities, but assumes at least \$4,000 to \$8,000 in extra allowances due to anticipated Program Income. Funds will be split between the two Boxing Club programs and Northeast Legal Aid if generated as expected.

Certain recurring activities, such as Rebuilding Together and E for All, show funding reductions in PY22 due to unspent funds from both PY20 and PY21. These figures do not reflect any sort of budgetary deprioritization, but a way to spread money evenly across these program years.

Many PY20 and PY21 Public Improvement activities will need to be carried into PY22 for a variety of reasons, most involving product delays and supply chain issues.

The coronavirus continued to affect goal-setting, as the PY22 plan reflects, with additional priority on keeping people safe at home, with neighborhood-based economic recovery efforts, a focus on youth mental health, food insecurity, labor participation, public health and other factors conditions.

#### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

The public participation process is actually the organic product of months of outreach, information gathering, listening, and data analysis by the City's Community Development Department and even the Mayor himself.

The City relies on the viewpoints expressed by its Community Affairs Advisory Board (CAAB) through a series of public meetings. The CAAB is a very diverse board, proudly the most diverse in City government. The CAAB is comprised of mainly Target Area residents who are familiar with the work of non-profits addressing poverty as well as the needs of their low-to-moderate income neighbors. CAAB feedback is very useful in setting the parameters and priorities for each year's entire Annual Plan, not just the 15% Public Services share. The City conducted its Public Service Request for Proposals (RFP) hearings both virtually through Zoom and usually in person with protocols, in accordance with public meeting waivers issued by the Governor of Massachusetts. RFP applications were ranked by CAAB members independently at home yet with many similarities overall. The CAAB was able to make its final budget deliberations in person at City Hall.

All sub-recipients are routinely asked if there are any trends, issues or concerns of which the City should be aware. Every year different issues and phenomena emerge and take shape, such as a focus on youth mental health issues and food insecurity as a result of the COVID-19 Pandemic, as well as those barriers to returning to the labor market post-pandemic. Unfortunately, due to the coronavirus public health emergency, on-site visits to CDBG-funded subrecipients could not take place over the Past Year. This represented a missed opportunity to see first-hand community needs and hear of trends and issues that often emerge during these visits, slated to occur in late 2022.

While exclusively CDBG-dedicated public outreach sessions are relatively few in number and not well-attended, overall, the number of public input sessions that provided input to this Plan is sufficient.

Civic groups such as the Merrimack Valley Planning Commission's (MVPC) Comprehensive Economic Development Strategy (CEDS) Committee, Greater Haverhill Chamber of Commerce, Team Haverhill, the Merrimack Valley Transportation Working Group, the United Way's Haverhill One Fund Committee, clergy groups, and civic partnerships such as the Interfaith Network of Compassion (INC) frequently offer their comments about the direction of the City's community development plans and strategies. The Mount Washington neighborhood had a special focus, as well as the prescient issues of rising rents, overcrowded multi-family electrical fires, opioid abuse and gang violence.

Finally, elected and city officials are solicited for their input. A formal City Council hearing was held to present the elements, justification and goals of the City's Annual Action Plan. Given the Pandemic and the housing crisis, this year's CDBG hearing garnered Council feedback.

## **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Various policy priorities were discussed throughout the PY22 Planning process, including post-COVID economic recovery, opioids, food insecurity, energy costs, homelessness and youth gang violence. The effects of rising inflation and rents on the lower income population was a strong emphasis.

Many Councilors expressed support for the CDBG program, with concerns about housing, parks and economic development. There was concern expressed about the federal cut in the City's CDBG allocation this year.

There were concerns expressed about housing costs, sidewalks and access to childcare. Requests were made to make more streetscape improvements to Washington Street near High Street intersection.

Comments were received about improvements to Washington Square surfacing (and its trees, condition, appearance and overall design) and replenishing the fire emergency fund. Additional comments were received about providing more childcare assistance.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

There were requests for CDBG to fund capital upgrades to certain private or non-profit facilities (such as the Universalist Unitarian church elevator or Leaving the Streets Ministry's annual rent), or requests for event sponsorship (Haverhill Exchange Club and Ruth's House), or public improvements to areas outside the Target Area (such as Gale Park and Winnepesaukee Castle grounds) that were deemed to be either ineligible or too costly for inclusion in the reduced Program Year 2022 budget.

By and large, every effort was made to accommodate CDBG budget requests, and the vast majority of Public Service applicants received something. Only six applications to CDBG were not ultimately funded (Hope N' Hands Foundation, OpportunityWorks's Transportation program, Merrimack Valley Legal Aid, All Saints Food Pantry, Holy Apostles Greek Orthodox Church and Ruth's House), and some of these organizations are still expending PY21 CDBG funds, or can be accommodated by upcoming American Rescue Plan funds, and/or were directed to other funding resources.

The passage of the City's Fiscal Year 2023 budget was difficult, and attempts were made to keep CDBG from becoming a bargaining chip in these contentious budget debates.

## 7. Summary

Much of the focus for the upcoming Program Year (PY2022), like PY2021 and PY2020, revolves around recovery from the Pandemic and moving forward.

Improving the housing stock of the urban neighborhoods of Haverhill remains the top Plan priority of the City's CDBG funds and of this Annual Plan. Housing Rehab is the largest budget item in this Plan, in keeping with this prioritization. Due to hoarding, an epidemic of illegal units and work undertaken with permits, many housing rehab projects are more costly and complex than ever. Eliminating lead-based water services is an enhanced housing rehabilitation priority based on HUD prioritization, along with de-leading units.

The coronavirus pandemic affected everyone, but not equally. Economic impacts due to COVID have been uneven and have left some people behind. Haverhill is no exception, and this explains continuing high service demand from sub-recipients, charities and non-profits.

There is a crushing need to increase Labor Participation, and to promote small business growth in the urban neighborhoods and not just downtown. Likewise, there is a need to connect these urban neighborhood residents with economic opportunities found in other parts of the city and region (i.e., business parks desperately seeking workers).

Increasing access to First Time Homebuyer (FTHB) opportunities in this overly hot housing market also comprises a huge emphasis. The eligible area for the FTHB program is narrowly concentrated on the Mount Washington and second on the Lower Acre neighborhoods with the lowest rates of owner-occupancy. This narrow geography may be changed to keep the program viable. The competition is fierce in this sellers' market, so closing on FTHB activities requires quick action.

One challenge will be sustaining the focus and momentum the expired Working Cities Challenge grant from the Federal Reserve generated to improve economic outcomes for residents of the Mt. Washington area. This neighborhood comprises statistically the most impoverished census blocks in the city and is a designated Opportunity Zone.

Public Improvements through CDBG will be focused and concentrated on smaller underutilized public parcels in Mount Washington and Lower Acre, along with demonstrable improvements Downtown. Increased Chapter 90 allocations, Shared Streets grants, and Complete Streets bonus funds will be used for Public Improvements with CDBG funds mostly playing only a leveraging role.

This Plan makes the most of available resources, leveraging and partnering wherever possible to make the most of CARES Act, State grants and American Rescue Plan funds. Extending opportunity for all residents remains the paramount mission of Community Development.

Despite the challenges listed, there are still numerous reasons for hope in Haverhill in these times, and this Plan is an important tool in providing that needed hope and opportunity.

## PR-05 Lead & Responsible Agencies - 91.200(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	HAVERHILL	
CDBG Administrator	HAVERHILL	Community Development Department
HOPWA Administrator		
HOME Administrator		
HOPWA-C Administrator		

**Table 1 – Responsible Agencies**

### Narrative

The City of Haverhill, through its Community Development Department, is the agency responsible for the preparation and execution of the Annual Plan, within the framework of the Five-Year Consolidated Plan.

The Community Development Department is led by William Pillsbury, Jr. The Division Director is Andrew Herlihy.

The City of Haverhill is not a Participating Jurisdiction (PJ) in terms of Home Investment Partnership Program (HOME) funding. The City instead participates in the North Shore HOME Consortium; Haverhill is the largest of the North Shore HOME Consortium's 30 member communities. The City of Peabody is the Participating Jurisdiction (PJ) for the North Shore HOME Consortium.

The City contracts with a number of subrecipients in order to undertake its various projects and activities. These subrecipients include local non-profits, other City departments, consultants, contractors and agencies.

### Consolidated Plan Public Contact Information



The City of Haverhill Community Development Department is the lead agency responsible for the development, implementation, performance and oversight over the Consolidated Plan.

The City of Haverhill Community Development Department operates out of Haverhill City Hall Room #309, 4 Summer Street, Haverhill, MA 01830, with a telephone number of 978-374-2344 and fax is 978-374-2332.

## **AP-10 Consultation - 91.100, 91.200(b), 91.215(l)**

### **1. Introduction**

The Annual Plan is an organic process that takes into account feedback and observations over the course of the whole year, working with and among a large group of stakeholders, City Department heads, the Mayor, non-profit partners and the public.

Obviously, the COVID-19 pandemic made this process more challenging, but technology helped. Outreach was still conducted, with mostly in-person hearings, during the year to help generate the Annual Plan. CAAB hearings were held in-person (one online) with Public Service applicants, but budget determinations and discussions, as well as the City Council Public Hearing on CDBG, occurred in-person for PY2022.

Numerous organizations and entities contribute to the development of the Plan, and they are highlighted below.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

The COVID-19 pandemic brought public health back to the forefront of life in Haverhill. The City has worked aggressively to coordinate public health services offered through CDBG and City taxpayer-funded programs with public and non-profit housing providers, especially those with special populations such as assisted living facilities, senior housing, public housing, housing for developmentally-disabled and those with other special needs. Funding through the CARES Act and CDBG-CV helped immensely as Personal Protective Equipment, cleaning and sanitation products, and COVID testing and eventually vaccination distribution were brought to these facilities. Food insecurity and other challenges affecting health were managed from a standpoint of crisis.

Focus shifted during the past year towards mental health services, especially for youth. The City Council and the Mayor allocated \$475,000 from cannabis fees and American Rescue Plan (ARP) funds towards a special Youth/Mental Health fund to support in-person programming for youth struggling with the isolation caused by coronavirus. The goal was to connect youth with existing programs and offerings, not create new ones with large overhead. Community Development personnel and others served on an advisory board that reviewed over \$700,000 in funding requests. Outreach efforts for this fund were combined with those for CDBG public service applicants and marketed to existing CDBG subrecipients. Based on consultation and feedback to the plan, issues of mental health (exacerbated by the isolation brought on by the coronavirus) received extraordinary priority in comparison to other recent Plans. A new PY22 focus is to coordinate with the ongoing efforts of the City's Youth/Mental Health fund.

In addition, the pandemic did not hit all equally-- lower income and minority groups were affected at disproportionately higher rates, and community development efforts are focused first and foremost on addressing these gaps in resources and services. Old and new subrecipients received City assistance through the CARES Act, through new partnerships borne of necessity. Further coordination between these public and private entities is needed in order to move the City forward in an equitable manner out of the pandemic. For example, vaccination vans are being sent to targeted neighborhood events and public housing sites in order to reach the hard and reluctant to vaccinate population.

The City has formally established a City Department of Public Health in response to the Pandemic, and aggressively promoted enhanced Code enforcement through both CDBG and City funds focused and integrated on health and housing violations.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

Through the Balance of State Continuum of Care (CoC), the City shares information, data and best practices about treatment, care, programs, options and sheltering of homeless individuals and families. For example, thanks to guidance from the CoC, the CDD coordinates with the Haverhill Police Department, Haverhill High School and service providers such as Emmaus and CAI on the Annual Homeless Count every January.

Homeless Management Information Systems (HMIS) have been better coordinated and improved by the CoC and its sub-recipients such as Emmaus and Veterans Northeast Outreach Center in Haverhill (VNOG), at significant expense. Coordinated Entry (CE) is run by Emmaus for the benefit of the entire region. HMIS/CE support leads to available beds, support services, family reunification, and better client tracking and outcomes.

The City also participates in an Emmaus-led monthly discussion about the City's unsheltered population, both from a policy and individual case management perspective. These 'Unsheltered Working Group' meetings continue to be valuable.

Another key focus for the CoC will be the housing of homeless veterans, with the new leadership team at VNOG.

The completed transition to the Balance of State CoC provides an opportunity, vehicle and forum for the City to learn of effective strategies, funding options, programs and regulations that can help transition homeless families to temporary and permanent housing more seamlessly. Among the priority focus areas include dealing with domestic violence victims, 'couch-surfing,' court-involved or transsexual youth and ex-convicts. Other concerns include housing of registered sex-offenders, substance abusers, immigrant families, homeless veterans and mentally ill populations. Innovative and cooperative

solutions are needed to deal with such issues in a time of constrained budgets, public stigma and parochial pressures against creating such housing.

The City has deployed, in conjunction with CAI, an emergency housing fund that provides first/last rental assistance for rent-paying tenants who lose their units due to fire or other catastrophes not of their causing. In cases of devastating fires or other tragic mishaps, some individuals and households end up in homeless shelters even though they are employed and paying regular rent, due to the lack of having adequate savings to provide a first and last to a new landlord when they are suddenly displaced.

Over the past year and a half, the City has used CDBG-CV and other CARES Act funds to house and quarantine homeless individuals to great effect. Nevertheless, there is a growing homeless presence in the community.

The City continues to monitor the capacity and need for housing for homeless youth, foster kids, and unstably housed 'couch-surfing' youth. The Haverhill Public School's full-time dedicated McKinney liaison has proven helpful.

The City also gets good intelligence on homeless cases, individual needs and overall trends from the staff of the Homeless/Near Homeless Drop In Center and through participation in monthly 'neighborhood' meetings with Common Ground Ministries.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

In Haverhill, Emmaus, Inc. directly manages Emergency Solutions Grant (ESG) funds for the community.

Joining the Balance of State CoC reduced these Homeless Management Information Services (HMIS) challenges, workload and expenses. providing more funding for the Greater Haverhill region.

Coordinated Entry (CE) is still being managed for the North Shore subregion by Emmaus, and the North Shore subregion retains its own borders for the purposes of homeless referrals. The BoS governance and other policies have been adopted by the former North Shore Continuum of Care (NSCoC) communities, along with performance standards, outcome evaluations, compliance monitoring, data quality and common definitions of homeless conditions. Emmaus and VNOC get monitored by the CoC separately from the City. The NSCoC's Regional Homeless Action Plan is still being used as a blueprint for how the region tackles homelessness.

**2. Agencies, groups, organizations and others who participated in the process and consultations**

**Table 2 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	Haverhill Housing Authority
	<b>Agency/Group/Organization Type</b>	Housing PHA Services - Housing Services-Elderly Persons Services-homeless Other government - State
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Haverhill Housing Authority's (HHA) input was sought from both management (its new Executive Director), Board members, staff and residents in terms of housing issues in general, and more specifically, the needs of HHA residents and applicants seeking public housing. This Plan was discussed in general and specific at HHA Board meetings, in terms of the Public Housing section. One outcome for PY22 will be the completion of laundry (and associated plumbing/electrical upgrades) at Kennedy Circle senior housing complex, which is now situated in the revised Target Area. In addition, 2-3 new solar-powered 'smart benches' will be located through a State grant at HHA complexes in order to facilitate public transit to work, errands and appointments.

2	<b>Agency/Group/Organization</b>	EMMAUS
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Services - Narrowing the Digital Divide Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy HOPWA Strategy Market Analysis Anti-poverty Strategy

	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Emmaus serves as administrator of the Emergency Solutions Grant (ESG) and Housing Opportunities for Persons with AIDS (HOPWA) funds, as well as the community's main overnight shelter, Mitch's Place (PY22 Public Services subrecipient). Emmaus provides a great deal of input and insight into every plan, especially Homelessness policy issues. Emmaus serves as convener of the monthly Unsheltered meeting, lead organizer of the annual Point-in-Time homeless census, and as a leading advocate for the homeless and indigent. Emmaus is actively involved in the Balance of State Continuum of Care. Anticipated outcomes include more services for the homeless, increased shelter capacity in the city, enhanced HMIS (homeless management information systems), more understanding of unaccompanied youth needs as well as more seamless cross-referrals with Red Cross after fires/emergencies as well as connecting homeless with available beds through Coordinated Entry (CE) systems, which Emmaus manages for the North Shore.</p>
3	<b>Agency/Group/Organization</b>	COMMUNITY ACTION INC.



	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Narrowing the Digital Divide Child Welfare Agency Regional organization Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	CAI always is a lead contributor to the Plan, serving as the community's lead anti-poverty agency. CAI is again a double subrecipient of CDBG funds in PY22, through their Heating Assistance and Homeless Drop-In Center programs. CAI also provides critical information on affordable and fair housing, poverty trends and education/training including ESOL and First-Time Homebuyer classes. Expected outcomes for PY22 include improved processes in rental/utility assistance programs, connections to housing units/landlords, heating and energy assistance programs, credit counseling activities and coordination and oversight of MakeIT Haverhill.
4	<b>Agency/Group/Organization</b>	SALVATION ARMY
	<b>Agency/Group/Organization Type</b>	Housing Services-Persons with Disabilities Services-homeless Services - Victims Regional organization Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Salvation Army serves a tremendous amount of low-income individuals with very little overhead. They provide walk-in services to residents of the 01830 zip code, primarily the Acre neighborhood. Areas for coordination include food bank collaborations and housing services. Once again, Salvation Army will be a significant Public Services subrecipient in PY22.

5	<b>Agency/Group/Organization</b>	Veterans Northeast Outreach Center
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Persons with Disabilities Services-homeless Services-Health Services-Employment Regional organization Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Needs - Veterans Homelessness Strategy Non-Homeless Special Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	This large regional services provider for veterans and their families counsels veterans, provides job training, assistance with VA benefits and other programming. VNOC operates a major food pantry and relief effort for veterans and their families. VNOC is a large housing provider and growing developer, addressing the needs of homeless veterans on a continuum of intensive services. VNOC provided input to the PY22 Plan regarding homeless services, especially for veterans. Ongoing coordination will be needed in terms of service provision for their residents, including those in the 44-unit Gerson building.

6	<b>Agency/Group/Organization</b>	PREGNANCY CARE CENTER
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Persons with HIV/AIDS Services-homeless Services-Health Services-Education Services - Victims
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	This longest-funded CDBG subrecipient provides services to young, at-risk or impoverished mothers or expecting mothers. PCC underwent leadership changes and opened a new Downtown storefront location over the past year. PCC provided input to the PY22 Plan regarding teen pregnancy and single mother poverty trends. PCC will be a sub-recipient again in PY22, with reproductive issues and baby formula shortages dominating the news.
7	<b>Agency/Group/Organization</b>	BETHANY HOMES INC
	<b>Agency/Group/Organization Type</b>	Housing Services-Elderly Persons Services-Persons with Disabilities Services-Health
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Bethany Community Services manages a great deal of downtown housing complexes and units for elderly residents on fixed incomes. They provide input to the Plan on this important subpopulation and on housing issues in general. Further coordination is needed with the City as Bethany received both local and regional HOME funds as well as State 'One'Stop' funding approval for their Merrivista Senior Housing complex expansion, which will add a new wing and provide fire upgrades to the existing complex. Bethany provides notable services to its residents, especially food and medical support during the Pandemic. Helping Bethany with inflationary pressures and funding shortages on this large but scaled back construction project (through ARP or other funds) will constitute a major priority.
8	<b>Agency/Group/Organization</b>	REBUILDING TOGETHER GREATER HAVERHILL
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	CDBG funds are the primary revenue source for Rebuilding Together in Haverhill, a program that uses professional contractors who volunteer their time and services the last Saturday in April annually. However, due to coronavirus, Annual Rebuilding Day did not occur in 2020 or April 2021 as scheduled. Rebuilding's projects are generally smaller but similar to the CDD's Housing Rehabilitation and Code Correction Program (HRCCP). Their consultation to the PY22 Plan includes trends with elderly and disabled homeowners that they target. Ongoing coordination will lead to a 'hand-off' of projects between the HRCCP and Rebuilding Together depending upon circumstances, budgets and schedules. This PY22 subrecipient will see reduced funding, as this organization is attempting to draw down a backlog of Pandemic-delayed funds and projects, as many elderly clients did not want strangers in their home out of public health concerns.
9	<b>Agency/Group/Organization</b>	Common Ground Cafe
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities Services-homeless Services-Education Services - Victims Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy Economic Development

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Common Ground Ministries amazingly operates 365 days a year entirely with one paid staff person and a host of extremely dedicated volunteers providing afternoon meals and socialization, clothing, furniture, ESOL and job training, counseling and monthly food giveaways, along with other support for the homeless and indigent street people of Haverhill. There has been much coordination with Common Ground around the PY22 Plan regarding homeless services, public health/hygiene, community policing strategies, food insecurity and neighborhood crime watch issues. With this agency now fully settled in its second home at 194 Winter Street, Common Ground continues to grow and serve more needy residents more efficiently. They will be a PY22 CDBG subrecipient with its new portable shower units to promote hygiene for the homeless.
10	<b>Agency/Group/Organization</b>	Haverhill YMCA
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services - Narrowing the Digital Divide Health Agency Child Welfare Agency Regional organization Major Employer Neighborhood Organization

	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The YMCA is always a solid contributor to Annual CDBG Plan development, and this year is no different. The YMCA is a leading provider of childcare and youth enrichment activities. The Y serves as organizer of the City's Early Learning Team (ELT) which utilizes CDBG-CV and CDBG funds to get parents with childcare issues back into the workforce, while overseeing and strengthening the quality of the overall childcare system in Haverhill. The YMCA also serves a food distribution hub for Haverhill Public School students and families as well as a remote learning site during the pandemic and school vacation periods. Now the YMCA is proposing a significant new affordable housing project targeted for families, on the grounds of the existing facility, where they already operate significant SRO units on Winter Street and at the Wadleigh House. A new YMCA recreation complex is being formulated at the same time in another part of the city. The Y provided valuable feedback on youth activities, escalating youth mental health challenges in the community, childcare, summer learning loss, family poverty, affordable housing and a host of issues. The YMCA is a double PY22 Public Services subrecipient, for their Teen Programming as well as a unique proposal to provide services and referrals to their own existing low-income housing residents.
11	<b>Agency/Group/Organization</b>	St. James Parish
	<b>Agency/Group/Organization Type</b>	Services-homeless Services - Victims Neighborhood Organization



	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	St. James Parish is a Roman Catholic church serves as a community anchor in the Lower Acre, especially with popular Spanish masses for the Latino community. Along with St. John the Baptist parish in Riverside, St. James operates the Liz Murphy Open Hand Pantry from the basement of the Universalist Unitarian Church on Ashland Street. St. James also is the home base for the St. Vincent DePaul that provides utility, spot rent and household goods assistance to needy low-income renters, as well as diaper distribution. St. James is therefore a double subrecipient again of CDBG funds in PY22. Their input on the Plan revolves around low-income individuals and Latino community needs. Coordination in terms of addressing community needs in this neighborhood is ongoing and continuous. Their plans for public use of their CCD building on Winter Street, which needs ADA accessibility, is a concern for the upcoming year.
12	<b>Agency/Group/Organization</b>	Vinfen
	<b>Agency/Group/Organization Type</b>	Housing Services-Persons with Disabilities Services-Education Services - Victims Health Agency Publicly Funded Institution/System of Care Foundation Major Employer

	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Vinfen operates the Haverhill Clubhouse on Locust Street which provides day services for individuals with mental illness as well as referrals from the MA Department of Mental Health (DMH). Vinfen is the lead agency for the 'You Forward' organization, which is a 5-year grant-funded effort to assist youth dealing with mental health needs and other personal crises. The COVID-19 pandemic spiked mental health issues for isolated youth, which is a major concern in PY22.
13	<b>Agency/Group/Organization</b>	NFI MA
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Health Services-Education Services - Victims Publicly Funded Institution/System of Care
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Northeast Family Institute (NFI), which merged with Team Coordinating Agency (TCA), is on the frontline of the ongoing opioid epidemic, serving as the community's largest substance abuse treatment and counseling agency, providing methadone, anti-opioid clinics and hospital referrals. NFI was consulted for this plan regarding youth homelessness, substance abuse (including heroin), and mental health needs, especially among the unattached youth population. NFI is also affiliated with the Inner-City Boxing Club, a PY22 CDBG subrecipient. NFI is still trying to launch a novel Narcan distribution effort for low-income impacted households through CDBG. They recently ceased operation of group homes for youth in Bradford.
14	<b>Agency/Group/Organization</b>	Greater Haverhill Chamber of Commerce
	<b>Agency/Group/Organization Type</b>	Services-Employment Business Leaders Civic Leaders Business and Civic Leaders Foundation
	<b>What section of the Plan was addressed by Consultation?</b>	Market Analysis Economic Development Anti-poverty Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Chamber represents the voice of many businesses in the community. Its Community Arts and Education Foundation has been involved with Creative Haverhill and other cultural endeavors and community events. The Chamber provides business assistance to small businesses through SCORE (Service Corps of Retired Executives) and other tools and programs. The Chamber was consulted regarding Economic Development, workforce development, supporting microenterprises (through MakeIT Haverhill and elsewhere) and the creative economy. The Chamber has also been a part of the effort to create a new industrial/business park, in order to promote economic development.
15	<b>Agency/Group/Organization</b>	Somebody Cares New England
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services - Victims Services - Narrowing the Digital Divide Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	This Mount Washington church-based organization is dedicated to improving quality of life for residents of Mount Washington. They operate a food distribution program every month, provide one-on-one counseling and host numerous community meetings. They will be the new public polling location for Ward 1, Precinct 1. Their growing Youth Center on the Hill is a PY22 CDBG subrecipient, along with their Mount Washington Food Pantry. Their location and their dedication make them a valuable community partner. They were consulted for a number of Mount Washington issues relative to poverty, youth and teen needs, gang prevention, Latino outreach, and housing and food insecurity issues. A significant project to add a handicapped accessible ramp and repaired front entryway will comprise a joint CDBG-ARPA Public Improvement project to ensure voting and benefits access to this facility.
16	<b>Agency/Group/Organization</b>	Team Haverhill
	<b>Agency/Group/Organization Type</b>	Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Team Haverhill is a local civic group comprised of community residents interested in making Haverhill a better place to live, work, and play. They were consulted from the Plan early on in alignment with their annual community visioning session (Possible Dreams). They seek to champion doable causes that volunteers can execute. Areas for improved coordination going forward will include downtown redevelopment. Team Haverhill members have also championed a more robust Farmers Market and advocated for additional public improvements (cleaning) at this Downtown location. Furthermore, an ongoing project involves the renovation of Gale Park in the Highlands neighborhood.

17	<b>Agency/Group/Organization</b>	HAVERHILL POLICE DEPARTMENT
	<b>Agency/Group/Organization Type</b>	Services - Victims Agency - Emergency Management Other government - Local Grantee Department
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homelessness Needs - Unaccompanied youth
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Haverhill Police Department (HPD) was consulted regarding this Plan, especially on their opioid prevention work and neighborhood street gang prevention activities. They also provide community policing and targeted neighborhood patrols which yields useful crime data analysis. The CDBG Target Area features the city's highest criminal activity. In addition, the Police administer the anti-gang Shannon and Byrne grants. Improved coordination will need to revolve around community policing strategies, anti-opioid abuse efforts, and connections with Haverhill High's Violence Intervention Program (VIP). The HPD participates in neighborhood meetings with the CDD, as well as monthly 'Unaccompanied' meetings on the local homeless population and issues (hosted by Emmaus), and also provide great support to the Annual Homeless and Unaccompanied Youth counts.

18	<b>Agency/Group/Organization</b>	Mill Cities Community Investments
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Education Service-Fair Housing Regional organization Business Leaders Community Development Financial Institution Private Sector Banking / Financing
	<b>What section of the Plan was addressed by Consultation?</b>	Market Analysis Economic Development Lead-based Paint Strategy De-Leading
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Mill Cities (MCCI) has performed as the main banking and lending entity for low-to-moderate income homeowners looking to utilize the State's 'Get the Lead Out' de-leading program. The CDD has worked to assist applicants and MCCI in getting deals done to remove lead hazards. MCCI is also providing funds to micro-enterprises and start-up entrepreneurs to get their businesses off the ground. MCCI was consulted on the Plan regarding lead hazard removal, economic relief for businesses and the affordable housing development parts of the Plan. The outcomes for improved coordination moving forward are to process even more "Get the Lead Out" and micro enterprise opportunity loans. This year, MCCI is hosting the Latino Business Outreach position partially funded by CDBG.

19	<b>Agency/Group/Organization</b>	Merrimack Valley Workforce Investment Board
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities Services-Education Services-Employment Services - Narrowing the Digital Divide Other government - Local Regional organization Business and Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	MassHire Merrimack Valley Workforce Board [MMVWB] oversees and funds the public workforce development system, which includes unemployment and job training. MMVWB oversees the rebranded MassHire Career Centers in Lawrence and Haverhill. CDD staff represent the City on the MMVWB, which was consulted on this Plan regarding economic development needs, especially regarding large employers, and provided unemployment rate data. The permanently relocated Haverhill Career Center is now closer to the Downtown. A goal is to stimulate more job training programs in manufacturing to benefit our largest employers (such as Cedar's), and an increased labor participation rate. The growing presence of Amazon in the area represents a labor challenge for the Career Center to tackle. The Career Center helped recruit Edwards Vacuum Technologies to the city's Broadway Business Park, with close to 200 new-high tech jobs.



20	<b>Agency/Group/Organization</b>	YWCA
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-Health Services-Education Services - Victims Health Agency Child Welfare Agency Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Families with children Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Haverhill YWCA (part of YWCA of Greater Lawrence) focuses on women in crisis, after-school programs, and domestic violence prevention. The YWCA has input in the plan regarding abused women and children and the infrastructure available to them in Haverhill. The YWCA's 10 units of housing in their Winter Street building continues to address a documented need for temporary housing for abused women and children. Their youth programming center and childcare operations will also continue to benefit the community.
21	<b>Agency/Group/Organization</b>	Merrimack Valley Planning Commission
	<b>Agency/Group/Organization Type</b>	Regional organization Planning organization Community Development Financial Institution

	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Merrimack Valley Planning Commission (MVPC) is the regional planning entity that oversees transportation funding through the Metropolitan Planning Organization (MPO), economic planning for the Economic Development Administration (EDA) and regionalization efforts. They were consulted on the Plan relative to transportation and public improvement projects, including Complete Streets, Safe Routes to School, the Bradford Rail Trail, and sidewalks/ walkability. They were also included in planning MassWorks initiatives such as the Merrimack Street/Goecke Parking Deck redevelopment. They are responsible for the regional and local Housing Production Plan as well as the Comprehensive Economic Development Strategy (CEDS), which helps drive regional economic development and transportation decisions. Both of these documents will undergo updates and new planning activities in PY22. Their 'MV Strong' and 'WeAreMV.com' initiatives will provide professional support for small local businesses. The City is seeking to partner with the MVPC on applying for large Economic Development Administration (EDA) grants funded through the American Rescue Plan (ARP) for business park creation off Route 110.
22	<b>Agency/Group/Organization</b>	Haverhill Department of Public Works
	<b>Agency/Group/Organization Type</b>	Agency - Management of Public Land or Water Resources Other government - Local Grantee Department
	<b>What section of the Plan was addressed by Consultation?</b>	Public Improvements

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The DPW manages most of the Public Improvement projects in the City, including those funded through CDBG. The DPW was consulted regarding prioritization and scheduling of public improvement projects, with guidance from the 'City of Haverhill Pavement Management Plan.' With a slow rollout of Chapter 90 (state roadway funds), coordination with CDBG is crucial to improving sidewalks, parks, and public corridors, especially Washington Square and up Washington Street. The CDD will consult with the DPW on usage and investment made with ARP funds over the next year.
23	<b>Agency/Group/Organization</b>	Haverhill Public Schools
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Health Services-Education Other government - Local Grantee Department Major Employer
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Anti-poverty Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The School Department was consulted for their role in working with homeless youth, children with housing instability, especially 'couch surfing' unaccompanied youth with no formal address. The McKinney liaison at the School Department provided input regarding these unattached youth and the challenge and expenses (such as transportation) of serving them. Moving forward, the outcome from improved coordination is to better identify these youth, these needs and how to resolve them. Another outcome is to pursue grants together with the schools, as the interconnection between school performance and housing is very real. It is critical that the Schools enrollment or other issues not get used as an excuse to blunt additional needed housing.
24	<b>Agency/Group/Organization</b>	Ruth's House
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-homeless Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Families with children Non-Homeless Special Needs Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Ruth's House is a local organization that seeks to assist families in crisis with clothing and furnishing needs as well as access to informational resources. Since 1992, Ruth's House has provided clothing and employment training opportunities to individuals and families in need though out the community. Ruth's House has input in the Plan regarding the needs of families with low incomes. Ruth's House leadership is seeking to expand their services and offerings out of their Lafayette Square center.

25	<b>Agency/Group/Organization</b>	Sarah's Place
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-Persons with Disabilities Health Agency
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Sarah's Place, a nonprofit adult day health program for elders and disabled adults, works with primary care physicians to determine participants' health status and needs. The organization is committed to keeping individuals healthy, active and in the community. This elder serving organization is emerging from the challenges presented by coronavirus protocols for the elderly, running more programs remotely or with in-person visits. Sarah's Place has input on the PY22 plan with regards to the needs of elderly persons in Haverhill living on a low/fixed income. Sarah's Place will be a Public Service sub-recipient again in PY22.
26	<b>Agency/Group/Organization</b>	HAVERHILL CITIZENS CENTER - HUMAN SERVICES
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Health Health Agency Other government - Local Grantee Department
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Needs - Veterans Non-Homeless Special Needs COVID and Public Health

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City's Human Services Department includes the Council on Aging, Youth Recreation, Veterans Services, Council on Disabilities, Meals on Wheels, Parks Departments, and now the new Public Health Department, among others. This City Department has been closely consulted for this Plan with regards to Park Improvements (such as Union Park), elder services, ADA accessibility issues in parks, veterans' affairs and other matters. In addition, the Parks Department was involved with the CDD on the completion of the State PARC grant for upgrades to the Plugs Pond Recreation Area. The Public Health Department was consulted on the use of the remaining CDBG-CV funds to address response to coronavirus.
27	<b>Agency/Group/Organization</b>	Haverhill's Brightside
	<b>Agency/Group/Organization Type</b>	Other government - Local Grantee Department Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Public Improvements
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	This City-chartered, volunteer-led organization is committed to public beautification efforts, including community gardens and adopt-a-parks. They were consulted regarding their plans for adding flowers, cleaning lots and making other select neighborhood improvements, such as partnering with CDBG/ARP efforts at Union Park and other public open spaces.

28	<b>Agency/Group/Organization</b>	HAVERHILL PUBLIC LIBRARY
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-homeless Services-Education Services-Employment Services - Narrowing the Digital Divide Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homelessness Needs - Unaccompanied youth
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Library is a tremendous community resource. The Library is also frequented by many homeless individuals and youth, among others, and Library staff is increasingly providing more services to them. The Library will be working to increase its use of technology to close a digital divide in the community, while still providing for the literacy and literary needs of the community. The HPL was consulted on Strategic Planning, expansion of ESOL in the community, and tools to close the digital divide.
29	<b>Agency/Group/Organization</b>	Haverhill Inner City Boxing Club
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Health Services-Education Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Gang Prevention

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Haverhill Inner-City Boxing is a CDBG-funded subrecipient that serves a population of street kids who do not feel comfortable at other youth-serving agencies. The Club works to combat gang involvement and opioid and drug abuse. The Club works with youth to stay in school and keep up with homework through their use of after school tutors at the Club. The Club provided input to the PY22 Plan by contributing feedback on youth, gangs and neighborhood trends, such as gang activity in the adjacent Stevens Mill, a constant board-up concern.
30	<b>Agency/Group/Organization</b>	BREAD AND ROSES HOUSING, INC.
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Regional organization Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Bread and Roses Housing is a CHDO out of Lawrence. The City consulted with them about the need for affordable housing, homeownership and neighborhood quality of life during the first full year of residency at their 7 low-income (<60% AMI) newly-constructed homeownership townhouse units in Mount Washington. Bread and Roses also implements a 'Budget Buddies' credit counseling programs locally. Bread + Roses also provided feedback on HOME policies and practices. All seven homeowners at their Mount Washington project are first-time homeowners and all women of color who are real trailblazers in that very-low owner-occupancy area.



31	<b>Agency/Group/Organization</b>	OPEN HEARTS MINISTRIES INC
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services - Victims Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Open Hearts is a street outreach and social services agency that operates out the First Baptist Church near City Hall, in the Acre and Highland neighborhoods. They provide a myriad of services for low-moderate income people, some homeless and others struggling to obtain non-housing necessities. They also operate a significant Sunday meals program. They provide food pantry services since the pandemic. Open Hearts was consulted in regards to homeless needs and demand for non-housing necessities by various low-moderate income residents of the center of the city. Future collaboration with this PY22 CDBG subrecipient includes plans to construct their first-ever housing units on a vacant lot owned by First Baptist using HOME and maybe HOME- ARP funds, as well as ongoing support for their food operations.

32	<b>Agency/Group/Organization</b>	Boys and Girls Club of Greater Haverhill
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Education Services-Employment Services - Narrowing the Digital Divide Child Welfare Agency Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Boys and Girls Club is a leading provider of youth services and after-school programs. Many of their members are from working class and Low-Moderate income families. They will be a sub-recipient again in PY22. Located on Emerson Street in Downtown, the Club was consulted for the Plan in regards to Unaccompanied Youth, food insecurity, anti-gang activities and improving academic performance outside of school and in households with parents working second shift jobs. A possible outcome for the upcoming year includes their possible expansion or relocation to another location in the city. Ongoing coordination continues with the Boys Club serving as a food distribution site for the School system as an emergency distance learning site.

33	<b>Agency/Group/Organization</b>	Northeast Legal Aid
	<b>Agency/Group/Organization Type</b>	Housing Services-Persons with Disabilities Services-Victims of Domestic Violence Services-Education Services-Employment Service-Fair Housing Services - Victims Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Northeast Legal Aid previously established a small, very part-time satellite office in Haverhill with CDBG assistance. NLA's Haverhill office provides aid for low-moderate income resident seeking free legal assistance on civil matters, usually housing related (foreclosure prevention, eviction prevention, utility shut-offs, etc.). The agency also counsels small businesses, start-ups and entrepreneurs on legal matters such as taxes, incorporation/establishment and permit filings. The agency was consulted on the Plan over housing issues relative to tenancy rights, eviction/foreclosure trends and business permitting issues. They will be expanding their Haverhill presence through use of City facilities (either City Hall or the Citizens Center, rather than in Community Action's crowded offices). If there is additional funding available for Public Services due to Program Income or other factors, NLA will be funded for the upcoming year.

34	<b>Agency/Group/Organization</b>	Urban Village Montessori, Inc. d/d/a Marigold Montessori
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Education Services-Employment Child Welfare Agency
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Marigold Montessori is a neighborhood-based, Montessori-based early education center. Part of the Wildflower preschool network, they are promoting small-scale quality early education/childcare centers in distressed neighborhoods. Wildflower is expanded into a new location in the Gerson Building serving the disinvested Mount Washington neighborhood. They provided significant consultation to the Plan, as active participants in the Early Learning Team, providing critical data about the efficacy of investing in early childhood education and its long-term economic and educational gains. The City will support them in PY22 so parents have an opportunity to obtain employment and enter the labor force in this improved job market.
35	<b>Agency/Group/Organization</b>	Peabody Resident Services
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis Economic Development

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Peabody Properties is a major property manager for several of the largest and newest housing projects in the city. Peabody manages the Hayes Building, Harbor Place, Winter Street School, 98 Essex and other units. They have previously run affordable housing lotteries for multiple Haverhill projects. Their housing development arm, the Affordable Housing & Services Collaborative, was consulted for housing and HOME-ARP strategies, as well as eviction policies, issues in managing rental properties and policies to develop more affordable units.
36	<b>Agency/Group/Organization</b>	Greater Haverhill Foundation
	<b>Agency/Group/Organization Type</b>	Services - Housing Business and Civic Leaders Foundation Private Sector Banking / Financing
	<b>What section of the Plan was addressed by Consultation?</b>	Market Analysis Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Greater Haverhill Foundation is a leading entity in the City with significant historical impact, namely the establishment of the Ward Hill Industrial Park in the 1960s, and redevelopment of the waterfront, including assisting in the purchase of the railroad corridor that became the Bradford Rail-Trail and in terms of improving boating access on the Merrimack through bathymetric studies, channeling and updated mapping. Most notable, however, has been the Foundation's involvement with the transformative Harbor Place development. The City has consulted with them on the PY22 Plan concerning plans for future industrial park growth and new locations for business parks, led by their property assemblage efforts for their next notable accomplishment.

37	<b>Agency/Group/Organization</b>	Mount Washington Alliance
	<b>Agency/Group/Organization Type</b>	Services-Education Services-Employment Services - Narrowing the Digital Divide Health Agency Business Leaders Civic Leaders Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Economic Development Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Mt. Washington Alliance (MWA) spawned MakeIT Haverhill, which is the real legacy of the Federal Reserve Bank of Boston's Working Cities Challenge Grant to improve socioeconomic outcomes in the Mount Washington neighborhood. Led by Community Action, it was the by-product of a number of public, private, service, religious, education, neighborhood, business and resident groups working together. MakeIT Haverhill is focusing on resident engagement around education, employment/ training, housing/neighborhood conditions, and health/transportation issues. Coordinating with this group, moving beyond just being a volunteer-only organization, will be necessary to keep this momentum alive. MakeIT offers job fairs, a training center, entrepreneurial space, ESOL classes and wi-fi connections in a welcoming spot for Mount Washington residents. MakeIT will be a PY22 CDBG and ARPA subrecipient for Economic Development, and they were consulted regarding neighborhood-based economic development efforts that emanate from the ground up.

38	<b>Agency/Group/Organization</b>	GroundWork Lawrence
	<b>Agency/Group/Organization Type</b>	Agency - Management of Public Land or Water Resources Regional organization Planning organization
	<b>What section of the Plan was addressed by Consultation?</b>	Environmental Entity
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Groundwork Lawrence works with the City to add open space and recreational investments to the Environmental Justice zone of Haverhill. They help administer the Greening the Gateway Cities grant, conducting bi-lingual outreach in the Target neighborhoods. They provided guidance for the Plan in terms of their Regional Food Security efforts which they are quarterbacking through a major regional grant.
39	<b>Agency/Group/Organization</b>	L'Arche Irenicon Boston North
	<b>Agency/Group/Organization Type</b>	Housing Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	L'arche provided input to the Plan regarding their challenges and efforts in housing individuals with developmental disabilities. They operate multiple group homes, some HOME-supported, in Haverhill, they contributed to the 'Expand Diversity and Types of Housing' section of the Plan. This organization is also becoming more involved with Downtown quality of life issues. L'Arche is utilizing CDBG Rehab funds for enhancements to a new group home on Smith Street.

40	<b>Agency/Group/Organization</b>	UNITED TEEN EQUALITY CENTER ("UTEC")
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Victims of Domestic Violence Services-Employment Child Welfare Agency Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Anti- Gang Strategies
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	UTEC (of Lowell) is a non-profit organization that has demonstrated notable success in combatting recidivism among youth offenders, ex-offenders and Court-involved youth. UTEC is notable for their outreach to street gang populations and working in prison pre-release transitions programs. UTEC is being hired through the Shannon Grant to provide a street outreach worker in Haverhill to connect with gang members and steer them in more productive directions. They have employment and training available to lure youth away from gangs from their Haverhill location on Winter Street. UTEC contributed to the Plan through their input on the Mayor's Anti-Gang Task Force, and will be a CDBG sub-recipient working with out-of-school youth in PY2022. Coordination will be ongoing through their innovative workforce development programs for at-risk Haverhill youth.
41	<b>Agency/Group/Organization</b>	All Saints Parish
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-homeless Services - Victims Neighborhood Organization



	<b>What section of the Plan was addressed by Consultation?</b>	Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Located in the struggling Mount Washington neighborhood, All Saints Parish provides services in multiple languages to the neighborhood as well as members of its parish. All Saints' volunteer-run Food Pantry continues to expand efforts, only one of two pantries in that isolated neighborhood. All Saints' St. Vincent dePaul Chapter (providing clothing, rent and utility assistance) is a CDBG-funded sub-recipient in PY2022. These Parish organizations provided input on Mount Washington neighborhood needs and poverty issues to the Plan, with the involvement and input of the pastor himself.
42	<b>Agency/Group/Organization</b>	Merrimack Valley Chamber of Commerce
	<b>Agency/Group/Organization Type</b>	Regional organization Business Leaders Business and Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The MV Chamber represents many businesses in the region, including in Haverhill. They provided feedback for the Economic Development section of the Plan. Their events provide an opportunity to hear the concerns of local employers.

43	<b>Agency/Group/Organization</b>	Leaving the Streets Ministry
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-homeless Services - Victims Services - Narrowing the Digital Divide Child Welfare Agency Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy youth employment + workforce development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	'Leaving the Streets' is a young and growing non-profit that strives to get court-involved youth, street kids, and gang members of the streets and out of trouble and jail. A drop-in center was created in Lafayette Square and there is access to a campground in New Hampshire where kids can recreate and receive mentoring from a former gang-member turned minister. Leaving the Streets contributed to the Plan with input on youth involvement, food insecurity, and homeless youth needs. In addition, this organization is providing hundreds of job placements to at-risk youth. During the Pandemic, Leaving the Streets set up a new and large food bank operation as well to support inner city families in need, many of whom do not speak English. Their youth are required to do public service projects that often complement CDBG investments in parks and elsewhere. Leaving the Streets is also seeking to connect at-risk or transitioning youth with housing.

44	<b>Agency/Group/Organization</b>	City of Haverhill Public Health Department
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-Persons with Disabilities Services-Health Health Agency Other government - Local Grantee Department
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Health and COVID-19 response
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City revamped its Public Health Department in response to the COVID-19 pandemic which claimed 100+ lives in Haverhill. The Health Department is closely coordinating with Code Enforcement efforts and CDBG-CV and CDBG programmed funds to address testing, vaccination, quarantining and other needs due to the pandemic.
45	<b>Agency/Group/Organization</b>	Haverhill Transportation Alliance
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities Services-homeless Services-Employment Business and Civic Leaders Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development Anti-poverty Strategy transportation

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Haverhill Transportation Alliance is comprised of non-profit service providers that came together around a common need: transportation for low-income clients. This group used local minority owned taxi/livery companies such as Haverhill Taxi and ride share apps such as Uber and Lyft to provide scheduled point-to-point rides to low-income and/or homeless individuals so they can get to medical appointments, services, food and work or job training. Opportunity Works served as administrator of this coalition and program, but a decision was made to terminate the program on July 1, 2022 after various funding sources fell through and the need diminished after the policy decision of the Merrimack Valley Regional Transit Authority [MVRTA] to operate their buses fare free. This group still provided quality feedback to the Annual Plan regarding the needs of low-income individuals needing timely transportation.
46	<b>Agency/Group/Organization</b>	Latino Coalition Haverhill
	<b>Agency/Group/Organization Type</b>	Service-Fair Housing Services - Narrowing the Digital Divide Business and Civic Leaders Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Economic Development Anti-poverty Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Latino Coalition of Haverhill is a relatively new group designed to harness the collective strength of Haverhill's growing Latino community, economically, socially and culturally. This group provided feedback to the PY22 plan regarding Economic Development, fair housing, health care, childcare and anti-poverty strategies for hard-to-reach populations. Coordination with this group will include working with a part-time CDBG-funded bilingual/bicultural outreach specialist for the city's Latino businesses, as well as other issues. The goal is to connect these often unaffiliated businesses with existing local, state, utility and federal business resources.
47	<b>Agency/Group/Organization</b>	United Way of Mass Bay & Merrimack Valley
	<b>Agency/Group/Organization Type</b>	Regional organization Business and Civic Leaders Community Development Financial Institution Foundation
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The United Way continued its collaboration and organization of the City's food pantries and organizations fighting heightened food insecurity and other COVID pandemic-related needs through the 'Haverhill One' Fund. Meetings were held at least monthly during the past year to analyze, troubleshoot and problem solve around the issue of regional food insecurity. Partners including the Chamber of Commerce, elected officials, non-profits and the CDD worked to build capacity and fundraise to address outstanding issues in the community. The One Fund raised over \$20K last year in flexible private funds, and organized multiple food distribution events and drives. They contributed to the Plan regarding emergency services, food insecurity and resource leveraging.

48	<b>Agency/Group/Organization</b>	Hope N Hands Foundation
	<b>Agency/Group/Organization Type</b>	Service-Fair Housing Services - Victims Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Public Housing Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Hope N Hands Foundation is a fledgling non-profit providing guidance and emotional and material support to residents of the low-income Presidential Gardens complex on a case-by-case basis. Their 'Project Hope' was a CDBG Public Services subrecipient in PY21, and they provided input into the Plan regarding the needs of single mothers, victims of domestic violence and low-income residents at the Presidential Gardens complex. While this organization will not be funded in PY22, it is hoped that they can work with Community Inroads to receive more training on building their capacity as a non-profit.
49	<b>Agency/Group/Organization</b>	Holy Apostles Greek Orthodox Church
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-homeless Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Strategy Non-Homeless Special Needs

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Holy Apostles Greek Orthodox Church is a large church on Winter Street in the Lower Acre neighborhood. Their 'Caring and Sharing' program has been operating quietly as a meals program the last Saturday of the month for 30+ years, but is now looking to expand its reach in the community. They applied for their first ever grant through the PY2022 Public Services RFP this year. While this organization will not be a CDBG subrecipient in PY22, it is hoped that Community Inroads, the City and others can work to develop the capacity of this organization.
50	<b>Agency/Group/Organization</b>	Ray of Light Recovery Center
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities Services - Victims Health Agency Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs drug abuse treatment
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	An affiliate of Just Church in Downtown Haverhill, Ray of Light is a recovery center dedicated to helping addicts get sober. Ray of Light is a newly-established non-profit that will be a first-time CDBG subrecipient in PY22, helping train recovery coaches to outreach, connect and serve those dealing with opioids and other addictive behaviors. Ray of Light provided input into the Plan regarding the treatment of opioid abuse and its effects on neighborhood stabilization.
51	<b>Agency/Group/Organization</b>	AMERICAN RED CROSS OF MASSACHUSETTS BAY
	<b>Agency/Group/Organization Type</b>	Services-Persons with HIV/AIDS Services-homeless Services - Victims Agency - Emergency Management Regional organization Foundation

	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Fires and emergency response
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	There has been marked increase in coordination with the Red Cross, especially in the handoff from their emergency response efforts after fires and other disasters that leave residents displaced. Red Cross usually provides gift cards to affected households, who inevitably need City services 4-5 days after the disaster. Red Cross staff are now releasing information to the City, Community Action, Emmaus, the Salvation Army and other entities that work with these affected households to ensure a more seamless handoff. In addition, the City coordinated with the Red Cross on this Plan with particular regard to a new fire alarm installation program for dwellings that are not a good fit for full housing rehabilitation, in order to increase safety at a minimum, modeled after a Red Cross program.
52	<b>Agency/Group/Organization</b>	MERRIMACK VALLEY HABITAT FOR HUMANITY
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Service-Fair Housing Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis Anti-poverty Strategy



	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City has reengaged Merrimack Valley Habitat for Humanity in mutual hope of bringing a new affordable homeownership project to Haverhill. There are plans to utilize HOME funds to assist Habitat in developing a hillside lot on the extended Curtis Street in Mount Washington sitting above the Haverhill MBTA/Amtrak station. Finding land that Habitat can afford has been exceedingly difficult in this tight housing market. There are also possibilities for partnership in the state's Neighborhood Stabilization Fund. Habitat contributed quality housing viewpoints and market conditions to this Plan.
53	<b>Agency/Group/Organization</b>	Massachusetts Housing Partnership
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Education Service-Fair Housing Other government - State Planning organization Foundation Private Sector Banking / Financing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Mass Housing Partnership (MHP) is a quasi-public state agency that promotes housing and affordable housing in the Commonwealth. MHP co-sponsored the 2022 Haverhill Housing Forum (along with the City and Merrimack Valley Planning Commission) that moved the needle in the community towards updated Inclusionary Zoning and Housing Trust Fund creation. MHP staff provided valuable housing feedback to the Plan and to the community.

54	<b>Agency/Group/Organization</b>	Entrepreneurship for All
	<b>Agency/Group/Organization Type</b>	Regional organization Business Leaders Private Sector Banking / Financing
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Entrepreneurship for All (E for All or E para Todos) nurtures, assists, counsels and promotes business startups, usually in traditionally low-income, minority neighborhoods. Plans to expand this organization's reach into Haverhill were hampered by the COVID pandemic. There are plans to use CDBG funds to promote this group's unique entrepreneurship support out of the Coco Brown neighborhood center in Mount Washington, featuring a well-publicized pitch contest with prizes. E for All contributes to the neighborhood-based economic development section of the Plan.
55	<b>Agency/Group/Organization</b>	Haverhill Housing Task Force
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Service-Fair Housing Other government - Local Civic Leaders Grantee Department
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Market Analysis

	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The Mayor's Housing Task Force is comprised of a wide swath of non-profit leaders, lawyers for developers, minority leaders, City department heads and stakeholders tasked with reviewing and developing municipal legislation that creates and updates inclusionary zoning, affordable trust funds, accessory dwelling unit legalization, and other housing policy. This group, through its productive working meetings organized by Community Development, contributed mightily to the development of this PY22 Plan.</p>
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### Identify any Agency Types not consulted and provide rationale for not consulting

No feedback was ignored or dismissed automatically.

There were multiple requests for capital that could not be accommodated for budget and/or eligibility issues, including ineligible CDBG contributions for capital campaigns at various non-profits. In addition, there were request for CDBG funds for facilities in higher income areas such as Gale Park, Winnekenni Castle and other areas. In these cases, requestors were told of either eligibility rules, prior practices or existing policies.

There was also a hesitancy to commit CDBG funds to certain projects until the determinations about the use of ARP funds are made. ARP funds truly represent the largest source of both funding and questions about commitments. With ARP funds on the table, the pressure to fund various projects through CDBG was greatly diminished.

### Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Balance of State Continuum of Care	The goal of 'Providing Shelter and Services to the Homeless' overlap well with the goals of the Balance of State CoC plan.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Housing Production Plan	Merrimack Valley Planning Commission	This comprehensive analysis of Haverhill's housing market, conditions and demographic trends highlights the need for greater housing production for all socioeconomic strata in Haverhill, from affordable to market rate housing, single to multi-family, rental to ownership. This study overlaps with the goal of 'Expanding Type and Supply of Housing,' driving HOME investments locally. The Haverhill Housing Plan will commence an update in this upcoming program year (PY22).
CEDS (Comprehensive Economic Development Strategy)	Merrimack Valley Planning Commission	This 5-year regional economic development blueprint is required by the Economic Development Administration (EDA) of the United States Department of Commerce. Similar to the Housing Production Plan, this plan will commence an update starting in PY22. The CEDS guides goals development including 'Promote Neighborhood-Based Economic Development' as well as 'Fostering Access to Economic Development and Resources' such as microenterprise support.
Haverhill 2035 Master Plan	Utile and City of Haverhill	The City's first master plan of the 2000s (completed in 2020) creates a blueprint for significant issues such as housing growth and density in various nodes and neighborhoods, quality of life, and industrial/job growth. The Master Plan also influences housing and economic development sections of the PY22 plan.
Open Space and Recreation Plan	City Conservation Department	The 2018 OSRP plan describes the strength, weaknesses, opportunities and threats to preserving and expanding open space, parks, water resources and natural amenities in Haverhill. The OSRP influenced Public Improvement projects in Haverhill for this upcoming year (PY22).
Municipal Vulnerability Plan	City of Haverhill and Fuss & O'Neill	This plan evaluates removal of the deficient dam on the Little River that is part of the Stevens (Pentucket) Mills complex near Lafayette Square. This plan looks at the benefits of returning the Little River to a free-flowing status, the added land that would be created, climate change mitigation and risks, and the brownfields considerations of redeveloping this site. MVP influences many parts of the Plan.

**Table 3 - Other local / regional / federal planning efforts**

## Narrative

The City consults on community development issues with many other groups of people, some of which are not formal entities. These include fledgling neighborhood associations such as the Historic Highlands group and the Gale Park Neighborhood Group, and Plug Pond PARC Grant Advisory Group.

The City also received feedback on the Plan from housing developers. Large-scale developers such as Procopio Companies (building the 290-unit transit-oriented riverfront Beck project in Bradford) and Lupoli Companies (constructing 470+ units of housing as part of the Urban Renewal redevelopment downtown) were consulted on this Plan. Smaller developers provided feedback as well, including Lee Properties (redeveloper of 2 Washington Street and 266 River Street project), Atlantis Investments (developer of St. Joseph's School and 200 Merrimack Street, along with several Lafayette Square properties and lots) and Ted Ammon (developer on Washington St. and 45 Wingate Street with 3 HOME units).

The Haverhill Landlords' Guild represents 'smaller' individually-operating landlords (many owner-occupants themselves) who struggle with issues involving tenant relations, rent-setting, code issues and updated technology and trends. They provide a great deal of feedback to the City about housing plans and other code issues at their monthly meetings, which are designed to educate landlords and to provide support. Topics such as code enforcement, snow clearance regulations, rent control prospects, rental assistance programs and energy efficiency incentives have been discussed.

The City also consults routinely with church groups, such as at the Universalist Unitarian, Rehoboth Lighthouse Full Gospel Church and the Trinity Episcopal Church as well as older parishes and new churches such as Rock Church, Just Church, Changing Lives, West Congregational and others.

Numerous manufacturers and distributors such as Joseph's Pasta, Magellan Aerospace, Edwards Technologies, Monogram Foods, Seica and others were consulted on the Plan regarding workforce housing, access to government programs, manufacturing pipelines, access to vaccines and testing, as well as workforce development and hiring issues. A group of downtown restaurant owners were organized during the Pandemic and they continued to provide solid feedback on economic development issues.

Other City Department Heads provide feedback to the development of the Plan, such as the Assessor, Chief Financial Officer, the City Engineer. City boards such as the Historical Commissions (including the Bradford Common and Washington Shoe District commissions), the Zoning Board of Appeals, Planning Board, Harbor Commission, and Parking Commission provide feedback to the Plan. There is heightened appetite to protect certain historical structures such as the 1840s Powderhouse, Clement Farmhouse and Winnekenni Castle and its Carriage House. The Winnekenni Foundation is seeking community development involvement with its significant capital issues that have closed the castle and carriage house, ones that will be challenging to address.

The City has received great input from a Shannon Grant committee, which is administering a State grant to combat gang involvement and gang activity in both Methuen and Haverhill. Excellent partners (many listed above) are around the table sharing ideas, coordinating services and developing best practices in terms of serving inner city youth and deterring gang activity.

Service club groups such as the Kiwanis and Exchange Club also funnel excellent suggestions for policies and potential CDBG activities to the Mayor and the City.

As stated, consultation on the Plan is an ongoing process that requires a fully-engaged Community Development office.

## **AP-12 Participation - 91.401, 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

The ongoing effects of the COVID-19 Pandemic created another year with challenging conditions in which to elicit citizen participation. Goals shifted given the changing conditions on the ground.

Nevertheless, due to technologies such as Zoom and Google Meets, as well as in-person meetings with safeguards, the City was able to complete a satisfactory public participation and notification process for the Program Year 2022 Annual Plan. The 2022 Community Affairs Advisory Board (CAAB), the diverse volunteer board which reviews and make funding determinations on CDBG and especially Public Services applications conducted meetings and deliberations in both virtual and in-person formats.

Despite logistical challenges, it was plain to see how CDBG funds could respond to the moment. Regular virtual meetings such as the One Fund, Unsheltered Group and Interfaith Network of Compassion (INC) meetings provided much feedback from on the ground. Multiple HUD and State webinars, along with the Spring 2022 National Community Development Association (NCDA) meeting in Worcester, provided numerous useful opportunities to stay informed and provided data that impacted the setting of goals for Program Year 2022.

## Citizen Participation Outreach



Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
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1	Public Meeting	<p>Minorities</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>In response to the release of an annual Request for Proposals (RFP), the Haverhill Community Affairs Advisory Board (CAAB) held a virtual online meeting on April 7, 2022. At this meeting, goals, priorities and objectives of the Community Development Block Grant (CDBG) were discussed. Some RFP respondents who did not want to meet in-person due to COVID were accommodated during this meeting.</p>	<p>Various policy priorities were discussed, including post-COVID economic recovery, opioids, food insecurity, energy costs, homelessness and youth gang violence. The effects of rising inflation on the lower income population was a strong emphasis.</p>		
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2	Public Meeting	<p>Minorities</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>The CAAB conducted interviews with organizations to review 28 proposals for CDBG public services funding. These interviews were conducted in-person on April 11, April 12, April 13 and April 19, 2022.</p>	<p>Various non-profits that serve the needy in Haverhill discussed their programs, funding needs and conditions and trends they were observing on the ground. 28 proposals were reviewed from 24 different non-profit community provider organizations.</p>	<p>The following proposals were ultimately not funded: Hope n' Hands Foundation's Project Hope; All Saints Food Pantry Improvements; Opportunity Works' Low-Income Residents in Need of Transportation (due to program discontinuance); Holy Apostles' Greek Orthodox Church Caring + Sharing Program; Ruth's House Clothing Program; Northeast Legal Aid's Haverhill Legal Aid project was placed on</p>	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
					reserve (to be funded if program income numbers are strong).	

3	Public Hearing	<p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Low-income housing developers</p>	<p>This public hearing solicited opinions on affordable housing, its challenges and promise, on May 17, 2022 at the Haverhill Public Library. This meeting was held to provide input on the North Shore HOME Consortium's Annual Plan as well as the City of Haverhill's Annual Action Plan, with a dedicated focus on affordable housing needs and conditions.</p>	<p>There were comments about HOME-ARP funds (through American Rescue Plan) being utilized on projects in Haverhill, as well as other resources to increase homeownership, build more rental units and City plans to allow for possible legalization of Accessory Dwelling Units (ADUs) and its Inclusionary Zoning legislation.</p>		
4	Public Hearing	Non-targeted/bro	A public hearing on the Program	Many Councilors		

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
		ad community	Year 2022/Fiscal Year 2023 Community Development Block Grant (CDBG) Annual Action Plan was held on July 12, 2022 at a posted public hybrid meeting of the Haverhill City Council. The CDBG Resolution was approved unanimously by the Haverhill City Council at this meeting.	expressed support for the program, with concerns about housing, parks and economic development. There was concern expressed about the federal cut in the City's CDBG allocation this year.		

5	Newspaper Ad	Non-targeted/broad community	<p>A public notice was advertised in the EAGLE-TRIBUNE (periodical with the highest daily circulation in the Greater Haverhill area) on Thursday, July 14, 2022 seeking public comment on the Program Year 2022 CDBG Annual Action Plan. A public comment period of 30 days was established and advertised during this period, expiring at Noon on August 15, 2022.</p>	<p>There were two comments received in response to the newspaper ad on the Program Year 2022 CDBG program. Janet Begin (on behalf of the Haverhill Early Learning Team) sought to ensure funding for childcare, which was upped in the final budget. New Haverhill Housing Authority Executive Director Clara Ruiz Vargas had questions</p>	There were no comments not accepted.	
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				<p>about the plaza in Washington Square as well as supporting the new smoke detector installation program being added to the City's Housing Rehabilitation offerings. If CDBG Planning funds remain in this Program Year, the City may commence a planning/design effort or call for proposals for a renovation</p>		
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
				of this central plaza.		
6	Internet Outreach	Non-targeted/broad community	A draft summary of the PY22 CDBG Annual budget and plan appeared on the City of Haverhill's website <a href="http://www.cityofhaverhill.com">www.cityofhaverhill.com</a> in July 2022.	Comments were received about improvements to Washington Square surfacing (and trees and design) and replenishing the fire emergency fund. Additional comments were received about providing more childcare assistance.		<a href="https://files4.revize.com/haverhillma/CDBG%20BUDGET%20PROGRAM%20YEAR%202021.pdf">https://files4.revize.com/haverhillma/CDBG%20BUDGET%20PROGRAM%20YEAR%202021.pdf</a>

7	Public Meeting	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p>	<p>An August 1 neighborhood outreach event was held in Wysocki Park in Mount Washington, called "Hot Dogs with the Mayor." Free grilled food and beverages were provided at this outdoor location, along with Spanish-language interpreters. This event solicited feedback about ARP plans as the City's CDBG plans for this City in general and this low-income, chronically disinvested neighborhood in particular.</p>	<p>There were concerns expressed about housing costs, sidewalks and access to childcare. Requests were made to make more streetscape improvements to Washington Street near High Street intersection. Neighbors liked the playground in Wysocki Park previously installed with CDBG funds.</p>	<p>Some wanted to use CDBG and ARP funds for pay raises for teachers and public safety personnel.</p>	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			Several different City departments were represented, including Police, Public Health, Public Works and Community Development.			

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

The United States Department of Housing and Urban Development (HUD), through its funding formulas based on Congressional appropriation, has allocated \$957,370 for the City of Haverhill for its Program Year 2022 Community Development Block Grant (CDBG) program. This represents a decrease of 8.72% from prior year (Program Year 2021) funding. Future CDBG funding is expected to remain relatively flat.

However, the City of Haverhill did receive a historic amount (\$38 million combined) from two separate tranches of American Rescue Plan (ARP) funding. Determining the highest and best eligible use of these ARP funds, in concert with CDBG, represents a top priority over the next couple of years. There are plans to make investments in water and sewer infrastructure, fix sidewalks and support affordable housing, among other strategies. A consultant has been hired and more ARP plans and strategies are being developed.

One use of ARP funds already in existence, in combination with funds from local cannabis impact fees, is the Youth and Mental Health Fund. The Youth/Mental Health Advisory Committee, which includes Community Development participation, is providing funds for scholarships for activities and arts/sports/enrichment program support that create access for Haverhill youth who have been impacted by social isolation due to coronavirus. The \$475,000 RFP for this fund was marketed to CDBG subrecipients and others. Over \$945,000 in funding requests were received and \$464,000 was granted. Coordination between these funds and CDBG Public Service funds for youth is ongoing with a goal of leveraging impact. The Youth/Mental Health hopes to provide up to \$750,000 in FY23, as allocated by the City Council and Mayor.

HOME local formula funds for Haverhill actually continue to increase after years of steady decline. This increase (now totaling \$268,000) does

not account for the significant infusion of HOME funds coming to the North Shore Region through the ARP.

### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	954,370	110,000	830,000	1,894,370	2,000,000	CDBG [Community Development Block Grant]
Other	public - federal	Housing	268,055	0	0	268,055	450,000	These are HOME funds the City receives from the North Shore HOME Consortium through a local share formula. The American Rescue Plan (ARP) provides the North Shore region with over \$5 million in additional HOME funds, however, these funds will be distributed directly through Requests for Proposals from affordable housing developers, rather than disseminated to municipalities.

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Community Development Block Grant program funds are critically important to leveraging millions of dollars in other funds, through matching other grant funds, complementary and corresponding uses for projects funded through multiple sources, and as seed money for economic development and growth, including:

MassWorks- Some of the most important outside resources are provided by the Commonwealth's Executive Office of Housing and Economic Development (EOHED). The City has a \$1.95 million MassWorks grant to create traffic, infrastructure and pedestrian safety improvements to support transformative construction of 290 new units of market-rate transit-oriented housing, commercial and public park space at the former City-owned Ornstein Heel factory site in Bradford along the Merrimack River between the Comeau Bridge and the regional transit bus hub. Although not technically affordable, this large number of units will provide some relief across the tight housing market.

A second MassWorks grant is providing \$750,000 for design of pedestrian and infrastructure improvements related to the controlled demolition and replacement of the Goecke Parking Deck along Merrimack Street in Downtown Haverhill. A massive \$15 million MassWorks grant is pending to support the largest redevelopment in the City's history, the Lupoli Companies' \$160 million garage and Urban Renewal parcels redevelopment project. While MassWorks features no match requirements, CDBG funds are anticipated to provide finish streetscape amenities along Merrimack Street when the construction is completed (i.e. streetlights, sidewalks, curbing, bike lanes, etc.), probably in Program Year 2023.

Parkland Acquisitions and Renovations for Communities (PARC) and Land and Water Conservation Fund (LWCF) grants- This State program provides 68% reimbursement for park improvements and open space programs. Continued refurbishment of previously neglected City playgrounds and fields (such as the nearly completed Plug Pond Recreation Area), and preservation of woodland, ballfields and farmland are all prospective projects.

TIP funded activities/Chapter 90- CDBG Public Improvement funds leverage and spread the reach of the City's Chapter 90 Roadway improvement funds, which are local transportation funds provided by the Commonwealth. CDBG funds often add elements of Complete Streets to Chapter 90 roadway projects, adding amenities such as sidewalks, curbs and curb cuts, street trees and other items, such as seen along Winter Street/Route 97.

Code Enforcement- The CDD's funding of Code Enforcement officers leverages the City's funding of similar positions, to provide more effective and aggressive enforcement of quality of life, health and safety issues in the CDBG Target Area.

Municipal Vulnerability Program (MVP) is providing funding to analyze and remove the Little River Dam that is attached to the Pentucket Mills complex on Stevens Street near Lafayette Square, a key to redevelopment of this blighted brownfields site. Creating a natural, free-flowing river will create new land along the riverbank that could become a nature trail, better mitigate climate impacts, and provide other recreational opportunities in this low-income area.

EDA- The City will apply to the Department of Commerce's Economic Development Administration for funds for infrastructure to create a new business park off Route 110 east of Route 108 alongside Interstate 495. With Haverhill's industrial/business parks at 99% occupancy, the city needs space to add jobs and support business and manufacturing growth. Funds are needed for a road, water/sewer lines, drainage, utilities, etc. at this former small airport landing strip site, with CDBG funds as a backup.

See "Discussion" for more resources-

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

There exist tracts of public land and buildings that will be used to address needs identified in this Plan, including:

Ornstein Property- This Riverfront land in Bradford near the Comeau Bridge, a former shoe heel factory site, was taken years ago by the City for unpaid taxes. Procopio Companies has been approved to redevelop this site for 290 new housing units, along with commercial space, a public recreation space and waterfront access.

Citizens Center- This structure houses the Human Services Department, which includes the Council on Aging, Veterans Representative, Meals on Wheels, Parks and Recreation, Youth programs and Disabilities Commission. Many vulnerable populations use this facility, and the services provided here help the City achieve the goals of the Plan. The new Public Health Department, which leads the City's response to COVID, is

housed here, and there are plans to relocate a Northeast Legal Aid satellite office here in Fall 2022.

Boardwalk/Rail Trail- the City transformed this abandoned railroad corridor that runs along the southern bank of the Merrimack River across from Downtown Haverhill heading east towards Groveland and Georgetown into a non-vehicular pedestrian path (the Bradford Rail Trail). This recreational amenity forms a loop around Downtown and the sections of the Downtown Boardwalk at the Harbor Place project. The Boardwalk and Rail Trail form a 2-mile pedestrian loop that will connect residents with the Merrimack River, two commuter rail stations, and additional economic development. Plans are to connect this corridor all the way to Groveland's Community Trail now under construction, in order to link with the Border to Boston trail network and East Coast Greenway.

Union (McMurrer) Park is a neighborhood pocket park deep in the Lower Acre at the end of 4th Avenue at the intersection of Union and North Streets. This neglected facility in this very low-income neighborhood is adding a playground with a combination of CDBG and ARP funds in PY22, along with new fencing, turf, irrigation and community garden plots, replacing a largely vacant lot. Playground product delays have pushed this installation into calendar 2023.

Cogswell School- This former school is about to be utilized as a Community Arts Center in the Bradford section of the City, exposing young residents to arts programming and other benefits. Completion of its historic renovation and transformation is expected over the next program year.

Public Docks and Waterfront parks will also seek to connect residents with the Merrimack River, bicycling opportunities, and community rowing and boating. These facilities will also help to draw and lure economic development towards the many redevelopable parcels along the underutilized waterfront. This includes the Slavit Docks behind Washington Street downtown where a tour boat and kayak rental business have commenced operations. Washington Landing Park presents an opportunity to convert a boat storage encroachment area on National Grid land into a community asset near the Rail Trail new eastern terminus.

Washington Square-- with a plaza comprised of rough cobblestones, overgrown and sickly trees, and chipped pavers-- needs new surfacing and imagining. It is possible that a Request for Proposals may utilize CDBG Planning funds to develop new concepts for the literal center of the city. Curb cuts and accessibility improvements are needed for the Housing Authority's senior residents living there as well as members of the public, likely in PY2023. Farther up Washington Street in the Mount Washington neighborhood, public streetscape and sidewalk improvements around



Currier Square (intersection of High Street) and near the new Bread + Roses townhouses are needed (such as curb cuts and trash barrels).

## **Discussion**

Other grants to leverage CDBG include:

Municipal Partnership Grant- this program promotes and provides energy rebates, insulation and equipment through National Grid to residents and businesses alike through MassSave incentives;

Disability grant- the City may seek MA Office of Disability funds to make more public facilities accessible, in possible conjunction with CDBG (i.e. curb cuts). Last year doors in City Hall were made accessible via automatic push-button swing arms through this grant.

Greening the Gateway Cities- this State grant will plant trees throughout the Environmental Justice zone of Haverhill (CDBG Target Area), following up on prior successes through this program;

Environmental Planning Grant- this \$45,000 State EoEEA Planning grant will enable the City to undertake landscape architecture and recreational planning efforts at Winnekenni Park and expand Riverside Park trail connections, create bike routes and electric vehicle charging station maps, and flag wetlands around the proposed industrial park north of Tiltons Swamp.

Shared Streets- This State program granted \$48,000 to the City to place 'smart benches' (solar-powered digital charging station benches) outside Housing Authority complexes to serve as bus stops and informational kiosks;

Brownfields- There are significant resources available at the federal level, and the Merrimack Valley region has already obtained \$1.5 million in assessment and remediation funds. The City may pursue its own grants for closing out the old Railroad Square Parking Garage Release Tracking Numbers (RTNs), remediating the Pentucket Mills complex on Stevens Street near Lafayette Square, and redeveloping the former Hoyt and Worthen tannery and the former Haverhill Paperboard site in Bradford;

Lead grant- the City will pursue HUD and other lead remediation grants, although the 2022 grant deadline could not be met.

As the City routinely acquires parcels of land through unpaid tax title, every effort is made to sell off the land to provide additional revenues for the City to meet its goals.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator

Table 6 – Goals Summary

#### Goal Descriptions

<b>1</b>	<b>Goal Name</b>	Expand Supply, Type and Diversity of Housing
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<b>Goal Description</b>	<p>This goal seeks to add to the City's housing stock with units available to a comprehensive range of income levels, from very-low-income units to upper-end market rate units and every range in between. This is necessary given the remarkable socioeconomic diversity of the community, which is evidenced in the Housing Production Plan, which reveals a nearly equal spread of income ranges in Haverhill from rich to poor.</p> <p>This goal seeks to provide relief to a historically constrained and tight housing market that is limiting options for many, with record high prices due to a lack of supply. This lack of housing supply is subsequently consuming an unhealthy amount of income (30%+ to 50%+ or higher) for too many residents. The high cost of housing affects other dynamics, including putting extreme pressure on demand for social services from the government and non-profit sectors. As the Governor himself notes, eastern Massachusetts remains in the midst of a housing crisis, and that remains true in Haverhill, with the Pandemic overheating and not cooling off the housing market.</p> <p>In addition, the City seeks to expand upon housing choice options for those at every cycle of life. This includes student housing, apartments, starter homes, larger homes for starting families, downsized units for 'empty nesters,' multi-family housing for extended families, and elder housing and medical-housing options. This diversity of type of housing is needed to provide housing choice and fairness to all in our community, without excluding a particular segment, while attracting newcomers who can bolster our local economy.</p> <p>In addition, this goal seeks to support the development of many different and diverse types of housing that can keep intact the character of our many neighborhoods.</p> <p>In many cases, this goal is not directly supported with CDBG funds themselves. Rather, CDBG funds are targeted to support and complement the development of these projects, often through quality of life improvements.</p> <p>Local HOME funds of \$225,055 (as allocated by Consortium formula) will be used to support the development of badly needed new affordable housing units as well. The City is actively promoting to its development network the HOME funds available through the American Rescue Plan that will be dedicated to constructing housing for the indigent and homeless (HOME-ARP).</p> <p>Through its HOME funds, the City is supporting the development of about 48 units of elderly housing (Merrimack Place) as part of Bethany Community Services' expansion of the Merrivista Apartment complex for seniors on fixed incomes. Other HOME projects are proposed, including low-income family housing at the YMCA facility on Winter Street in the Acre (around 24 units), adjacent to its childcare center.</p>
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		<p>Also proposed is Open Hearts Ministries' first-ever housing project, geared for very-low-income individuals needing single-room units, located aside the First Baptist Church at Main and Arlington Streets, which may still be a year away.</p> <p>The CDD is also actively working with Habitat for Humanity to build an affordable owner-occupied duplex in Haverhill.</p> <p>NOTE: CDBG Administration and Planning funds (totaling \$188,754) are disbursed evenly across 7 of the Goals (excepting Rehabilitation Administration/'Maintain Housing Stock') with \$27,000 attributed to all other goals' individual funding budgets. Local HOME Administrative funds of \$8,042 are accounted for in the \$225,055 HOME allocation towards this goal.</p>
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2	Goal Name	Maintain Housing Stock
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<b>Goal Description</b>	<p>The goal of maintaining the housing stock of this old city is a constant one, with so much of inner-city Haverhill's housing built to accommodate millworkers between 1875-1925, including much of the Acre, Broadway and Mount Washington neighborhoods. Post-World War II and 1980s eras housing also shows signs of aging. The need to maintain housing stock from decay and to update to Housing Code standards is constant and crucial. Given the housing crunch and demand, the city cannot afford to lose units off-line.</p> <p>This goal will be primarily accomplished through the Housing Rehabilitation and Code Correction Program (HRCCP), which provides Housing Code corrections for low-moderate income owner-occupied dwellings. HRCCP assistance generally takes the form of no-interest deferred loans repayable upon sale or transfer of the property. HRCCP activities are prioritized for the low-moderate income CDBG Target Area neighborhoods of Haverhill. In addition to Target Area properties, homes owned by the elderly throughout the city will also now be prioritized. Keeping older residents in their homes represents a significant priority and it will greatly save public Medicare dollars being spent in long-term care facilities, while simultaneously preserving neighborhood character. Aging neighborhoods such as Riverside are now included in the Target Area as many residents are retired or on fixed incomes. Another priority will be helping lower-income residents replace lead water service lines as the City is under a mandate to eliminate these by the end of 2023.</p> <p>\$175,055 in new hard rehab construction costs are allocated in Program Year 2022 (PY22) for HRCCP. Another \$180,055 is allocated for administrative costs relative to the HRCCP and other programs, with \$131,868 for Housing Rehabilitation staff salaries at the City's Community Development Department and \$48,187 in Rehab Administrative Costs. In PY22, around 30 HRCCP activities are anticipated. For every dollar in rehab, there is a dollar in hard construction actions. However, this figure does not account for the significant amounts of anticipated Program income for repayments of prior HRCCP activities, estimated at \$110,000. Nearly all program income is derived from-- and dedicated to-- housing rehab activities. When this income (\$110K) and funds unspent from the prior truncated year of PY21 (\$50,000) are factored, it is estimated that an additional \$335,000 will be spent on hard housing rehab costs. This makes the rehab/admin ratio equate to \$1.86 in hard costs for every dollar of rehab administration, a much-better ratio.</p> <p>In addition, Rebuilding Together of Greater Haverhill provides housing rehabilitation to primarily elderly and disabled homeowners around the city through the donated services of professional contractors and volunteers. These are usually smaller one-day projects in comparison to larger HRCCP projects. In PY22, 9 such dwellings are anticipated to be undertaken by Rebuilding Together, which had been forced to reschedule its annual April Annual Rebuilding Days in 2020 and 2021 due to COVID-19; therefore, a smaller budget is needed as Rebuilding catches up on their backlog.</p>
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		<p>In PY22, the City will create a new 'quick-hit' program that will just replace smoke and carbon monoxide detectors in some properties that are not good rehab candidates for various reasons (hoarding, title issues, etc.), to ensure safe housing in the city. \$6,000 is proposed to assist 8 such properties. In addition, State programs such as MassHousing's 'Get the Lead Out' (deleading) and MA Rehabilitation Commission's 'Home Loan Modification Program' (accessibility improvements for residents with disabilities) also help in achieving this goal. 2 such projects are anticipated this Program Year.</p>
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3	Goal Name	Provide Shelter and Services for Homeless
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<b>Goal Description</b>	<p>This goal prioritizes provision of shelter to homeless individuals and families, including referrals and connections to services such as health care, substance abuse treatment, counseling, personal hygiene and other needed emergency assistance.</p> <p>This goal is largely abetted by the activities of the Balance of State Continuum of Care (CoC), and through its Coordinated Entry system.</p> <p>In PY22, CDBG activities to support this goal include:</p> <p>Emmaus' Mitch's Place Shelter- This Public Service activity supports the operation of Haverhill's main emergency overnight shelter, managed capably for many years by Emmaus, Inc. on How Street in the Lower Acre. Mitch's is considered a wet shelter that accommodates those under the influence of drugs or alcohol, taking all comers to get people off the streets. In PY22, the City proposes to use \$8,000 in CDBG funds for overnight staffing and security to support 30 beds.</p> <p>Community Action's Homeless Drop-In Center- This unique facility in the basement of the Universalist Unitarian church in between the Lower Acre and Highlands neighborhoods provides morning coffee and breakfast, socialization as well as health, counseling and financial services to all comers off the streets. In PY22, the City proposes to use \$10,000 in CDBG funds to support 70 individuals here.</p> <p>-Open Hearts Ministries Social Outreach Program --About 1/4 of its 100 clients (25) to be served will be homeless individuals contacted through street outreach. This represents \$1,250 of \$5,000 in PY22 that First Baptist Church will receive from CDBG. NOTE: Not accounted for below, \$100,000 in HOME funds will be allocated to support Open Hearts' first housing development at Main and Arlington Streets next to the 1st Baptist Church. Some of these 30 or so newly constructed units will be dedicated to homeless clients of Open Hearts.</p> <p>-Common Ground Ministries-- This nearly all-volunteer agency will provide food, clothing, coffee, assistance, counseling and socialization for homeless and destitute individuals out of their Winter Street building, open 365 days a year. Common Ground will receive \$12,000 in PY22 CDBG funds for an innovative new program that will bring a mobile shower unit to its Winter Street parking lot, so the homeless can take a shower and improve their personal hygiene through free toiletry kits and half-hour appointment blocks in the shower unit, operated by Lawrence non-profit the Dream Center. This handles a large previously unmet need in the community.</p>
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	<p>Two local all-volunteer Saint Vincent dePaul networks will receive funds to help indigent residents most at risk of crisis.- St. Vincent dePaul of St. James Parish-- about 5 homeless individuals/households are estimated to receive rental support to ward off eviction and homelessness. This represents about \$4,500 of their \$10,000 in CDBG-awarded funds in PY22.- St. Vincent dePaul All Saints Chapter- around 5 households will be placed out of homelessness in the Mount Washington neighborhood with \$5,000 from their \$10,000 in PY22 CDBG funds.</p> <p>A Fire Relief fund will be replenished with CDBG funds to provide emergency assistance for victims of fires (not of their causing), including emergency hotel stays, first/last or security deposits for new rentals, etc. \$9,000 will be allocated towards this goal, aimed at helping 6 households. Fires have increased with overcrowding due to the housing crisis, with overloaded electrical outlets and smoking around oxygen tanks being recently problematic.</p> <p>\$43,000 in the City's share of HOME funds will be used for extreme cases where Tenant-Based Rental Assistance (TBRA) is necessary to avoid or directly reduce homelessness, providing 3 twelve months of rent.</p> <p>NOTE: CDBG Admin funds (\$188,754) are disbursed evenly across 7 of the Goals or \$27,000.</p>
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4	<b>Goal Name</b>	Increase Owner Occupancy & Labor Participation
	<b>Goal Description</b>	<p>This Goal seeks to increase owner-occupancy in certain distressed neighborhoods, most notably the Lower Acre and Mount Washington neighborhoods. Low-income, jobless renters are at higher risk of intergenerational poverty, and are frequently inhabitants of these neighborhoods. On the other hand, homeownership equates to wealth generation.</p> <p>First-Time HomeBuyer (FTHB) Program- \$6,000 in new PY2022 funds are proposed for this program. First Time Home Buyer (FTHB) support will be limited to targeted low owner-occupancy neighborhoods, in order to stabilize these CDBG Target Areas. The program will generally offer \$6,000 to eligible participants (at or below 80% Area Median Income) but will provide \$7,500 to incentivize homeownership in the Mount Washington neighborhood.</p> <p>NOTE: Over \$74,000 in prior year unused funds are available for these activities, so up to \$80,000 in First-Time Homebuyer activities could be accommodated using these older funds as well. With the surge in home prices due to the housing crisis, many households at or below 80% of the Area Median Income (AMI) could not afford to buy a new home, so while interest in this program remains high, actual participation rates are low. With a large annual jump in AMI in 2022, there is hope that more households could take advantage of the CDBG FTHB program.</p> <p>The other primary activity that naturally leads to wealth generation is employment. One of the identified barriers to our historic labor participation crisis is affordable childcare. Half of \$36,000 (\$18,000) is counted here to help up to 9 parents access initial childcare (\$2,000 scholarships) so they can get a jump start on reentering employment by providing assistance through the Haverhill Early Learning Team partners, a coalition of various early education providers. This group works to share best practices and curricula that aligns with Haverhill Promise, an initiative focused on getting children ready to read by Kindergarten and having all Haverhill 4th graders reading at grade level. Parents would be required to seek employment and/or job training to participate.</p> <p>NOTE: CDBG Administration and Planning funds (totaling \$188,754) are disbursed evenly across 7 of the Goals (excepting Rehabilitation Administration/'Maintain Housing Stock') with \$27,000 attributed to all other goals' individual funding budgets.</p>

5	Goal Name	Provide other non-housing necessities
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<b>Goal Description</b>	<p>This goal seeks to address the community need for necessities that are too often not being met due to the high and rising costs of housing, such as food, heat, utilities, clothing, counseling, cultural enrichment, etc. For many homeowners and renters alike, the end of the month means sacrificing without these items, to great detriment. The COVID-19 pandemic widened food insecurity in Haverhill as well. This goal seeks to reverse that.</p> <p>In Program Year 2022, various CDBG funded Public Service activities advancing this goal include:</p> <ul style="list-style-type: none"> <li>-Community Action, Inc.- Heating Assistance program will utilize \$10,000 in CDBG funds to help 20 households just beyond federal Low-Income Home Energy Assistance Program (LIHEAP) limits, at a time many are struggling with soaring energy prices.</li> <li>-Pregnancy Care Center- Mother/Child Food + Clothing Program will expend \$5,000 in CDBG funds to assist 6 low-income pregnant or parenting teens and/or single mothers with baby formula, food, diapers, baby clothing, pregnancy garb, housing referrals, counseling and other necessities;</li> <li>-Open Hearts Ministries- Social Outreach Program will use \$3,750 in CDBG funds to provide Sunday meals, toiletries, referrals, and deliveries to 75 near-homeless individuals;</li> <li>-St. James and St. John the Baptist Parishes- Liz Murphy Open Hand Pantry will utilize \$8,000 in CDBG funds to address food insecurity for 155 needy households. The pantry operates out of the Universalist Unitarian Church in the Lower Acre and Highlands neighborhoods;</li> <li>-St. James Parish Chapter of the Saint Vincent dePaul- Direct Help for People in Need program will expend \$5,500 from CDBG to prevent utility shutoffs and provide diapers for 50 households in the Acre neighborhood;</li> <li>-Sarah's Place- Rental Assistance to Focus Funds on Keeping Elderly Participants Active in the Community will serve 22 otherwise homebound seniors through \$12,000 in CDBG providing transport to elder day care, meals/nutrition, socialization, enrichment and health care checkups;</li> <li>-All Saints Parish St. Vincent dePaul chapter- Mount Washington Family Assistance will utilize \$2,000 of its CDBG funds towards this goal, providing utility assistance to prevent shutoffs for 5 Mount Washington residents;</li> <li>-Salvation Army- Comprehensive Emergency Services Program will provide meals, referrals and emergency cash assistance to 2,250 Acre area residents with \$14,000 in CDBG funds;</li> </ul>
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	<p>-Haverhill YMCA- Affordable Housing Residents Supportive Services Program will provide daily assistance, referrals, and services to 25 low-income Y Winter Street residents with \$5,000 in CDBG funds;</p> <p>-Somebody Cares New England- Food Pantry will fight food insecurity for 104 Mount Washington residents using \$4,155 in CDBG funds.</p> <p>In addition, \$35,000 in CDBG public improvement funds will be allocated to continue installing emergency electrical generators at food pantry/distribution sites across the city, to ensure food security during climate change-related or other emergencies. \$10,000 of a project to add an accessible ramp into Somebody Cares NE at 358 Washington Street is allocated to this goal as well, since the site serves as a monthly food distribution site in Mount Washington.</p> <p>NOTE: CDBG Administration and Planning funds (totaling \$188,754) are disbursed evenly across 7 of the Goals (excepting Rehabilitation Administration/'Maintain Housing Stock') with \$27,000 attributed to all other goals' individual funding budgets.</p>
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6	Goal Name	Promote Neighborhood-Based Economic Development
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<b>Goal Description</b>	<p>This goal seeks to expand and spread income growth and economic opportunity out of Downtown and industrial parks and into Target Area neighborhoods, with a special focus on small businesses and entrepreneurs, especially from the minority community. A renewed emphasis on Section 3 businesses will help.</p> <p>This goal supports makerspaces, farmers markets, small business development, cultural entrepreneurs, etc. and those operating in commercial node districts identified in the City's new Master Plan.</p> <p>This goal includes the following in PY22:</p> <ul style="list-style-type: none"> <li>-Facade Improvement Program for upgrading commercial storefronts in Target Area neighborhoods- (\$500 budgeted in PY2022, along with substantial remaining prior year funds of around \$100,000 never used for this activity). This backlog provides ample funds for 3-4 facade projects (capped at \$25,000) for profit businesses being charged 1% annual interest.</li> <li>-Support for MakeIT Haverhill (\$8,750), a maker space and job training and access center affiliated with the One-Stop Career Center and Community Action, providing entrepreneurship support, English classes for speakers of other languages, job fairs, job coaching and facility rentals for firms, in the heart of the Mount Washington neighborhood. 10 new jobs for low-income Mt. Washington residents will be created through this CDBG support in PY22 (half towards this goal), with 2 new local businesses assisted. It is hoped that this entity will create new Section 3-Certified businesses.</li> <li>-Support for Entrepreneurship for All (aka 'E for All' or 'E para Todos') to mentor minority-owned and operated start-up firms in the City, usually through the results of a pitch contest for individuals and microenterprises (\$500 in PY22 CDBG funds, with \$30,000 in prior year unused funds due to the Pandemic). 2 new businesses started by 2 new local entrepreneurs are expected outcomes in PY22 (1 towards this goal).</li> <li>-Support for a (part-time) Latino Business Outreach Liaison who will network with Spanish speaking bodegas, shops and entrepreneurs to connect them to local, state and federal economic incentives, programs and support (\$5,000 in PY22 CDBG funds, along with nearly \$25,000 in unused PY21 funds due to a slow onboarding of the position). The need for this position emerged from the efforts of a State-funded Urban Agenda grant in 2020, a portion of which funded an analysis of Haverhill's burgeoning Latino-owned business community (including bodegas, garages, and other businesses). The results of this study and directory found that a vast majority of Latino owned and operated businesses in the city had no connection to available public or private business support resources, often due to a lack of trust, language, or exposure/outreach. This position seeks to operate from a position of earned trust to forge relationships to connect these growing neighborhood enterprises with existing grants, loans and resources offered by the City, Regional, State and</li> </ul>
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		<p>Federal government along with chamber programs, utility energy incentive rebate programs, and local bank loan products. A goal for PY22 is to connect with over 26 of the 35+ Spanish-speaking and other minority business entities identified in the City's new Latino Business directory (with half of these businesses being in the CDBG Target Area neighborhoods and therefore \$2500 credited towards this goal).</p> <p>NOTE: Many of these activities are split between this goal and 'Fostering Access to Economic Resources and Opportunities' Goal.</p> <p>NOTE: CDBG Administration and Planning funds (totaling \$188,754) are disbursed evenly across 7 of the Goals (excepting Rehabilitation Administration/'Maintain Housing Stock') with \$27,000 attributed to all other goals' individual funding budgets.</p>
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7	Goal Name	Foster Access to Economic Opportunities +Resources
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<b>Goal Description</b>	<p>This goal reflects the emerging priority of connecting and encouraging residents, especially lower income residents in the Target Area neighborhoods, to participate in the workforce and to avail themselves of various economic opportunities in the community and the new economy. Accordingly, this goal seeks to connect the workforce of the Target Areas with economic opportunities in the Downtown and business/industrial parks. Labor participation has emerged as a huge issue coming out of the Pandemic, just as it was immediately prior. Supporting this Goal includes careful alignment with the work of the MassHire One-Stop Career Centers in Lawrence and Haverhill.</p> <p>This goal includes the following in PY22:</p> <ul style="list-style-type: none"> <li>-Support for MakeIT Haverhill (\$8,750), a maker space and job training and access center affiliated with the One-Stop Career Center and Community Action, providing English classes for speakers of other languages, job fairs, job coaching and facility rentals for firms, in the heart of the Mount Washington neighborhood. 10 new jobs for low-income Mt. Washington residents will be created through this CDBG support in PY22 (half attributable to this goal), with 10 businesses assisted, 8 of which are spread across the city and in its industrial parks (counted towards this goal). It is hoped that this entity will create new Section 3-Certified businesses.</li> <li>--Salary for the City's Economic Development Assistant (\$10,000), who is serving as a liaison visiting the business community, providing connections to federal, state and private resources, luring employers to the city, and making connections between the business community and public officials. This position has proven particularly valuable communicating about Small Business Support, helping with forms and paperwork, accessing testings and vaccinations for employees, incentives and programs and other services that are critical matters of survival for many businesses. About 20 businesses will be directly assisted through these PY22 CDBG funds.</li> <li>-Support for E for All to mentor minority-owned and operated start-up firms in the City (\$500 in PY22 CDBG funds, with \$30,000 in prior year unused funds due to the Pandemic). 2 new businesses started by 2 new local entrepreneurs are expected outcomes in PY22 (1 towards this goal).</li> <li>-Support for a (part-time) Latino Business Outreach Liaison who will network with Spanish speaking bodegas, shops and entrepreneurs to connect them to local, state and federal economic incentives, programs and support (\$5,000 in PY22 CDBG funds, along with nearly \$25,000 in unused PY21 funds due to a slow onboarding). This position seeks to operate from a position of earned trust to forge relationships to connect these growing neighborhood enterprises with existing grants, loans and resources offered by the City, Regional, State and Federal government along with chamber programs,</li> </ul>
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		<p>utility energy incentive rebate programs, and local bank loan products. A goal for PY22 is to connect with over 26 of the 35+ Latino and other minority business entities identified in the City's new Latino Business directory (half scattered so \$2,500 attributed to this goal).</p> <p>Urban Village Montessori is a Wildflower Network early education center in the Lower Acre. In PY22, \$5,000 is allocated to assist 2 families through child care vouchers. Half of \$36,000 (\$18,000) is counted here to help up to 9 parents access initial child care (\$2,000 scholarships) so they can reenter employment.</p> <p>NOTE: CDBG Administration and Planning funds (totaling \$188,754) are disbursed evenly across 7 of the Goals (excepting Rehabilitation Administration/'Maintain Housing Stock') with \$27,000 attributed to all other goals' individual funding budgets.</p>
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8	Goal Name	Stabilize Neighborhoods
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<b>Goal Description</b>	<p>This 'catch-all' goal ensures stability and heightened quality of life in Target Area neighborhoods. Various activities that this broader category feature include: addressing and revitalizing vacant/foreclosed properties and foreclosure prevention assistance; supporting Haverhill Police with anti-crime and gang eradication efforts; enhanced Code Enforcement; demolition/clearance activities; as well as enhancing neighborhood parks, public spaces, sidewalks, community buildings and playgrounds.</p> <p>In PY22, these activities include public improvements such as:</p> <p>Union Park Improvements- this project will add a playground and community garden and refurbished benches, dog walk area and fencing to a Lower Acre neighborhood pocket park, with \$15,000 in PY22 CDBG funds leveraging American Rescue Plan (ARP) funds;</p> <p>358 Washington Street/Somebody Cares NE ramp installation- this project will add an accessible entryway(s) into this Mount Washington neighborhood facility that also serves as a food pantry and Ward 1 Precinct 1 polling place, with \$15,000 in PY22 CDBG funds also leveraging ARP funds.</p> <p>Heightened Code Enforcement activity in Target Area neighborhoods is a key component of this goal (reduced to \$105,315 in PY22 CDBG funds), with additional staffing maintaining health and safety standards for Target Area residents and businesses during the joint pandemic and housing crisis. It is worth noting the correlation between coronavirus spread and overcrowded housing conditions.</p> <p>Demolition and Clearance activities on a spot basis, as/if needed (\$1,035 CDBG placeholder in PY22). Maintaining the Stevens Street (Pentucket) Mill site near Lafayette Square until its dam on Little River can be removed is critical and keeping it safely boarded up from intrusion by gangs and the homeless is again a key strategy in PY22. The City's Vacant Property Registry funds are the primary source of funding for these needs, with CDBG as a backup.</p> <p>Many public service activities support the goal of neighborhood stabilization:</p> <p>Anti-Gang/Youth Enrichment activities such as:</p> <p>Haverhill Boys &amp; Girls Club- Pathways to Success afterschool tutoring/enrichment and mentoring program for 14 youth (\$4,500 in PY22 CDBG funds);</p> <p>Leaving the Streets Ministry- Job Placement/Housing program for 38 youth (\$6,000 in CDBG PY22 funds);</p> <p>UTEC, Inc.- Workforce Development for 7 Haverhill Young Adults- (\$6,000 in PY22 CDBG funds);</p>
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	<p>Haverhill Inner-City Boxing Club (\$2,000 in PY22 CDBG funds) for 5 youth from low-income households;</p> <p>Haverhill Downtown Boxing Club (\$2,000 in PY22 CDBG funds) for 5 youth from low-income households;</p> <p>Haverhill YMCA- Teen Programming (\$6,000 in PY22 CDBG funds) for 30 youth;</p> <p>Somebody Cares New England- Youth Center on the Hill- (\$5,000 in PY22 CDBG funds serving 28 Mount Washington youth);</p> <p>In addition, to combat the ongoing opioid crisis, the following Public Service activity will be funded:</p> <p>Ray of Light Recovery Center- Recovery Coach Certification Training and materials- (\$2,500 in PY22 CDBG funds) to train 25 coaches to serve at least 25 low-income addicts.</p> <p>NOTE: CDBG Administration and Planning funds (totaling \$188,754) are disbursed across 7 of the Goals (excepting Rehabilitation Administration/'Maintain Housing Stock') with \$26,754 attributed to this goal's individual budget.</p>
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## **AP-35 Projects - 91.420, 91.220(d)**

### **Introduction**

The City has 10 Projects that are similar in scope to last Program Year (PY2021), but the allocations in PY2022 have changed to reflect new demands, community priorities, and fiscal realities/constraints.

#	Project Name
1	GENERAL ADMINISTRATION + PLANNING
2	REHABILITATION ADMINISTRATION
3	CODE ENFORCEMENT
4	Public Improvements
5	Single Family Rehabilitation
6	Multi-Unit Rehabilitation
7	Public Services
8	Demolition + Clearance
9	Economic Development
10	First-Time Home Buyer Assistance

**Table 7 – Project Information**

### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Allocation priorities are derived from the extensive public consultation and feedback process, along with fiscal realities. Administration and Planning budgets are capped at no more than 20% of the total yearly CDBG allocation. Public Services project budgets are capped at no more than 15% of the yearly CDBG allocation. This PY22 Plan and budget stays within these limits, but anticipates some Program Income.

**AP-38 Project Summary**  
**Project Summary Information**

1	<b>Project Name</b>	GENERAL ADMINISTRATION + PLANNING
	<b>Target Area</b>	CDBG TARGET AREA
	<b>Goals Supported</b>	Expand Supply, Type and Diversity of Housing Provide Shelter and Services for Homeless Increase Owner Occupancy & Labor Participation Provide other non-housing necessities Promote Neighborhood-Based Economic Development Foster Access to Economic Opportunities +Resources Stabilize Neighborhoods
	<b>Needs Addressed</b>	Maintain, Preserve and Improve Housing Stock Expand Type, Diversity and Supply of Housing Provide Basic Shelter and Services for Homeless Increase Owner-Occupancy in Target Neighborhoods Enhance Public Safety and Health Provide for Non-Housing-related Basic Needs Encourage Economic + Workforce Development Promote Neighborhood Stabilization Connection to Resources and Economic Opportunities
	<b>Funding</b>	CDBG: \$188,755 HOME- local: \$8,042
	<b>Description</b>	General Program Administration, Oversight, and Planning of the Community Development Block Grant (CDBG) and other Community Development programs, including Community Development Staff Salaries, Consultants and Office Supplies. This Project is limited to not more than 20% of the overall Program Year 2022 CDBG funding allocation, or less than \$190,874.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	While this question and/or answer is not entirely applicable, the City of Haverhill Community Development Office interacts with hundreds of members of the public and families that come to our City Hall office seeking assistance.
	<b>Location Description</b>	Citywide, with priority on the CDBG Target Area(s).

	<b>Planned Activities</b>	<p>-Housing studies, including updating Housing Plan with Merrimack Valley Planning Commission, completion of Inclusionary Zoning reform and reestablishment of Haverhill Housing Partnership;</p> <p>-Predevelopment costs for future Downtown redevelopments of City-owned parcels, including possible assistance with redevelopment of Urban Renewal parcels and failing Goecke Municipal Parking Deck, Bradford Rail-Trail expansion, etc.;</p> <p>-Historical research to get properties listed on National Register of Historic Places, qualifying them for historic rehabilitation programs, incentives and grants;</p> <p>-Landscape Architecture and park design/planning, as needed;</p> <p>-Cultural planning support, if/as needed.</p>
<b>2</b>	<b>Project Name</b>	REHABILITATION ADMINISTRATION
	<b>Target Area</b>	<p>CDBG TARGET AREA</p> <p>Lower Acre NRSA</p> <p>Mount Washington NRSA</p>
	<b>Goals Supported</b>	<p>Maintain Housing Stock</p> <p>Stabilize Neighborhoods</p>
	<b>Needs Addressed</b>	<p>Maintain, Preserve and Improve Housing Stock</p> <p>Expand Type, Diversity and Supply of Housing</p> <p>Provide Basic Shelter and Services for Homeless</p> <p>Increase Owner-Occupancy in Target Neighborhoods</p> <p>Enhance Public Safety and Health</p> <p>Promote Neighborhood Stabilization</p>
	<b>Funding</b>	CDBG: \$180,055
	<b>Description</b>	Administration of Housing Rehabilitation activities, including the in-house Housing Rehabilitation and Code Correction Program (HRCCP) and other relevant programs and activities. This Project comprises salaries and benefits of City Housing Rehab staff as well as relevant equipment and supplies.
	<b>Target Date</b>	6/30/2023

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	<p>This Project will help 41 families directly through administration of housing rehabilitation programs (21 owners and 10 renters through rehab activities, plus 8 families benefitting from the fire prevention program and 2 through State de-leading programs)).</p> <p>Hundreds more will be assisted through housing referrals, counseling and other activities of CDBG-funded Housing staff.</p>
	<b>Location Description</b>	Most Housing Rehabilitation activities are prioritized for the CDBG Target Area neighborhoods, but can occur across the city.
	<b>Planned Activities</b>	<p>\$131,868 in Staff Salaries are part of this Project budget. Benefits, Supplies and other Administrative expenses account for \$48,187 as part of this budget. This totals \$180,055.</p> <p>Planned Activities include:</p> <ul style="list-style-type: none"> <li>-Housing Rehabilitation and Code Correction Program (HRCCP) activities; Program Administration and Oversight of HRCCP;</li> <li>-Oversight and cross-referrals of Rebuilding Together and ACTION, Inc. (energy efficiency improvement) activities in the city;</li> <li>-Administration of Massachusetts 'Get the Lead Out' program, as the City serves as a local agent regionally for this program. [NOTE: the City is reimbursed for its time on a case-by-case basis by MassHousing, so CDBG funds are not used on these activities;]</li> <li>-Inspection of potential First-Time HomeBuyer properties;</li> <li>-Housing counseling and referrals-- dealing with constituent housing issues and problems as necessary;</li> </ul>
<b>3</b>	<b>Project Name</b>	CODE ENFORCEMENT
	<b>Target Area</b>	Lower Acre NRSA Mount Washington NRSA
	<b>Goals Supported</b>	Maintain Housing Stock Stabilize Neighborhoods
	<b>Needs Addressed</b>	Maintain, Preserve and Improve Housing Stock Enhance Public Safety and Health Promote Neighborhood Stabilization
	<b>Funding</b>	CDBG: \$105,315
	<b>Description</b>	Enhanced Enforcement of Housing, Building, Health, Sanitary and Safety codes in CDBG Target Area

	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Some 2,200 Target Area properties will be inspected during the upcoming year, mostly residential. This extra, enhanced Code Enforcement will benefit roughly 2,000 families/households to ensure that they are living in safe, decent housing conditions. Another 200 businesses will be evaluated to ensure their safe operation.
	<b>Location Description</b>	These enhanced CDBG-funded Code Enforcement activities will occur exclusively in CDBG Target Area neighborhoods and locations.
	<b>Planned Activities</b>	Enhanced Code Enforcement including but not limited to: Rental Inspections; Housing Inspections; Business Inspections; Health Inspections; Sanitary Inspections (trash complaints); Septic Inspections (where necessary); Housing Court cases, including property receiverships and condemnations; Review of affordable housing construction and plans; foreclosed property inspections and oversight, along with other activities.
4	<b>Project Name</b>	Public Improvements
	<b>Target Area</b>	CDBG TARGET AREA Lower Acre NRSA Mount Washington NRSA
	<b>Goals Supported</b>	Provide other non-housing necessities Stabilize Neighborhoods
	<b>Needs Addressed</b>	Enhance Public Safety and Health Provide for Non-Housing-related Basic Needs Promote Neighborhood Stabilization
	<b>Funding</b>	CDBG: \$225,000
	<b>Description</b>	Public Improvements can include roadway, sidewalks, street trees, benches, curbing, ramps, playgrounds and park improvements, all in lower-income neighborhoods. Some utility relocations and upgrades may also be undertaken through this Project.
	<b>Target Date</b>	6/30/2023

	<p><b>Estimate the number and type of families that will benefit from the proposed activities</b></p>	<p>Around 8,200 families would benefit from these proposed Public Improvement activities. There are 3,000 voters listed in Ward 1-Precinct 1 who would use Somebody Cares NE at 358 Washington Street as a Mount Washington neighborhood polling place. In addition, over 450 residents on average use the monthly Somebody Cares food pantry. Over 50 children and teens use the Youth on the Hill Center at this location as well. All of these groups would benefit from the ramp project being undertaken with CDBG and American Rescue Plan funds.</p> <p>Union Park is located in the heart of the densely-settled Lower Acre in Census Tract 2601-1, which has 2500 residents (1935 of whom are low-to-moderate income). It is truly a neighborhood park, not prominent to most City residents outside of the neighborhood.</p> <p>The generators at the Universalist Unitarian Church would benefit users of the Homeless Drop In Center and the Liz Murphy Open Hand Pantry and other church groups, totaling 1,000 beneficiaries. An electrical generator at Sacred Hearts Food Pantry (the community's largest) would benefit another 1,200 families.</p>
	<p><b>Location Description</b></p>	<p>Union Park is a small neighborhood pocket park located at the intersection of North Street and Union Street at the end of 4th Avenue in the heart of the Lower Acre neighborhood.</p> <p>Somebody Cares New England operates a neighborhood center atop Mount Washington at 358 Washington Street. Other street/sidewalk improvements along Washington Street are anticipated.</p> <p>Food pantries such as the Open Hand Pantry at the Universalist Unitarian Church on Ashland Street (near the Lower Acre and Highlands neighborhood) and possibly Sacred Hearts Food Pantry in Bradford on South Carleton Avenue are probable locations for installation of emergency electrical generators.</p>



5	<b>Planned Activities</b>	<p>Union Park Improvements- this Activity will add a playground for younger and older youth, a small community garden, and a small dog area to this neglected pocket park in this densely-settled Lower Acre neighborhood. A water line will be extended into the park, which saw its hardtop surface ripped up in PY21. New benches and appropriate fencing will be added to this new green space.</p> <p>Somebody Cares NE Ramp Installation- a new handicapped accessible ramp meeting Americans with Disabilities Act (ADA) standards will be constructed leading into this Mount Washington community center, which will now serve as a polling place for Ward 1, Precinct 1. This house of worship and former funeral home also serves as a CDBG-funded youth center and large neighborhood food pantry once a month, serving thousands. This public improvement is necessary after a traffic accident damaged the front stairway and the back ramp became warped and condemned. Non-profit Somebody Cares NE does not have the financial ability to make these capital repairs in the near future on its own.</p> <p>Emergency Electrical Generator Installation- this Activity seeks to add climate change and other resiliency to the food security infrastructure so needed during the Pandemic. This multi-year project aims to add emergency electrical generators to shelters, food pantries and non-profits that serve the neediest in our community. In case of weather or other long duration emergencies, these facilities would be needed more than ever, so it is wise to add this sort of capacity for reliable electrical power, so as not to waste resources (such as fresh food). The Universalist Unitarian Church (joint home of CDBG subrecipients the Homeless Drop-In Center and Open Hand Pantry) and Sacred Hearts Food Pantry in Bradford (with the highest overall volume) are the likely candidates.</p> <p>NOTE: The proposed PY22 budget for this Project is \$65,000 in new CDBG funds, with \$160,000 in prior year unused CDBG funds added to this amount, as some activities did not occur in PY20 or PY21 due to Pandemic-related labor and/or supply shortages or delays.</p>
	<b>Project Name</b>	Single Family Rehabilitation
	<b>Target Area</b>	CDBG TARGET AREA Lower Acre NRSA Mount Washington NRSA
	<b>Goals Supported</b>	Maintain Housing Stock Stabilize Neighborhoods

	<b>Needs Addressed</b>	Maintain, Preserve and Improve Housing Stock Enhance Public Safety and Health Promote Neighborhood Stabilization
	<b>Funding</b>	CDBG: \$357,500 HOME- local: \$67,013
	<b>Description</b>	Housing Rehabilitation to address code deficiencies (as well as energy efficiency and ADA accessibility issues) in single-family dwellings owned by low-to-moderate income homeowners.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	<p>21 families living in single-family dwellings are anticipated to benefit from the proposed activities.</p> <p>It is estimated that the Housing Rehabilitation and Code Correction Program (HRCCP) will rehabilitate 6 single-family dwellings. Rebuilding Together will undertake 9 smaller projects with CDBG funds, all for single-family owners. With inflation and an increase in more complex cases, rehabilitation projects are costing more on average and therefore fewer are planned.</p> <p>The new Fire Relief program will assist 5 single family dwellings (budgeted at \$8,250 in PY22 CDBG funds) with basic smoke detector/prevention.</p> <p>City administration of the Commonwealth's 'Get the Lead Out' program will yield a de-leading of at least one single-family dwelling.</p>
	<b>Location Description</b>	<p>The CDBG Target Area will be prioritized as HRCCP projects are nearly exclusively in the Target Area. Exact locations for these Activities are to be determined on a case-by-case basis depending upon applications.</p> <p>Rebuilding Together targets elderly homeowners and disabled residents scattered around the city. These applications also have address locations to be determined.</p>

	<b>Planned Activities</b>	<p>HRCCP is an in-house program that estimates the rehabilitation at least 6 single-family dwellings in Program Year 2022.</p> <p>The City seeks to dedicate nearly all of its CDBG-originated Program Income back into housing rehabilitation activities, from which nearly all of it derives. These funds are budgeted evenly between single and multi-family rehabilitation Projects.</p> <p>Rebuilding Together Greater Haverhill is getting back on track after being curtailed by the COVID-19 pandemic. This program is realizing fewer volunteers and higher building costs due to inflation, but still hopes to rehabilitate 9 single-family dwellings over this upcoming program year.</p> <p>The City serves as an agent for MassHousing's 'Get the Lead Out Program,' a low-interest loan program to help low-to-moderate income homeowners de-lead their properties. City administration of this program should yield a de-leading of at least one single-family dwelling.</p> <p>NOTE: \$67,013 is estimated in local HOME funds slated for Habitat for Humanity to build a duplex or single family owner-occupied home in Haverhill, in addition to the amounts stated below.</p> <p>NOTE: The proposed budget for this Project is \$143,250 in new PY22 CDBG funds. \$214,250 is prior year unused funds dating back to PY2020 are allocated for this Project as well, given its importance to the Plan.</p>
6	<b>Project Name</b>	Multi-Unit Rehabilitation
	<b>Target Area</b>	CDBG TARGET AREA Lower Acre NRSA Mount Washington NRSA
	<b>Goals Supported</b>	Expand Supply, Type and Diversity of Housing Maintain Housing Stock Stabilize Neighborhoods
	<b>Needs Addressed</b>	Maintain, Preserve and Improve Housing Stock Expand Type, Diversity and Supply of Housing Enhance Public Safety and Health Promote Neighborhood Stabilization
	<b>Funding</b>	CDBG: \$376,055 HOME- local: \$150,000
	<b>Description</b>	Rehabilitation of owner-occupied multi-family dwellings to address code deficiencies, energy efficiency and ADA accessibility issues, as well as potential lead-based paint hazards in rental units.

	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	<p>This Project estimates serving 20 families in total-- 10 homeowner households and 10 renter households, through housing rehabilitation activities.</p> <p>City administration of the Commonwealth's 'Get the Lead Out' program will yield a de-leading of at least one multi-family dwelling.</p>
	<b>Location Description</b>	<p>These locations are undetermined, although the vast majority of multi-family dwellings are found in the CDBG Target Area, which is also the HRCCP's priority focus geographically. Locations will be determined on a case-by-case basis per applications.</p> <p>NOTE: Local HOME funds of \$150,000 total are slated for affordable multi-family housing projects in the Lower Acre at the YMCA (81 Winter Street at Portland Street) and with Open Hearts Ministries at Main Street and Arlington next to the First Baptist Church, estimated at 48 units.</p>

	<b>Planned Activities</b>	<p>The HRCCP undertakes Housing Code correction rehabilitation activities (such as roof, plumbing, heating, electrical and carpentry upgrades) on essentially an open application basis. It is unknown from where exactly the upcoming year's rehabilitation activities will originate. All projects will be inspected against official Housing Quality Standards (HQS). In some cases, de-leading activities will be undertaken as required. Facets of this Project include: Housing Rehabilitation to address HQS Code Corrections; Energy-efficiency efforts; Addressing Americans with Disabilities Act (ADA) issues; De-leading of rental units when necessary and/or practicable; at least one State-funded 'Get the Lead Out' projects is anticipated to be undertaken on a multifamily dwelling.</p> <p>NOTE: Program Income usually derives from payback of HRCCP liens, so program income is prioritized for rehabilitation activities, split evenly between single and multi-family Projects. This will add \$55,000 to this Project.</p> <p>A new Fire Relief fund will assist households burned out of homes, or in need of smoke alarms and carbon monoxide protection in order to be reoccupied. About 3 multi-family properties should benefit (around \$6,750 in CDBG PY22 funds).</p> <p>City administration as an agent of the Commonwealth's 'Get the Lead Out' program will likely yield a de-leading of at least one multi-family dwelling with rental apartment(s).</p> <p>NOTE: Local HOME funds of \$150,000 total are included in this tabulation, slated for prospective affordable multi-family housing projects in the Lower Acre at the YMCA (81 Winter Street at Portland Street) and with Open Hearts Ministries at Main Street and Arlington next to the First Baptist Church. These funds are in addition to the CDBG funds listed.</p> <p>NOTE: The proposed budget for this Project is \$161,805 in new PY22 CDBG funds. \$214,250 is prior year unused funds dating back to PY2020 are allocated for this Project as well, given its importance to the Plan.</p>
<b>7</b>	<b>Project Name</b>	Public Services
	<b>Target Area</b>	CDBG TARGET AREA Lower Acre NRSA Mount Washington NRSA

	<b>Goals Supported</b>	Provide Shelter and Services for Homeless Increase Owner Occupancy & Labor Participation Provide other non-housing necessities Stabilize Neighborhoods
	<b>Needs Addressed</b>	Provide Basic Shelter and Services for Homeless Enhance Public Safety and Health Provide for Non-Housing-related Basic Needs Encourage Economic + Workforce Development Promote Neighborhood Stabilization Connection to Resources and Economic Opportunities
	<b>Funding</b>	CDBG: \$143,155 HOME- local: \$43,000
	<b>Description</b>	Provision of goods, necessities and supportive services through charitable endeavors benefitting low-to-moderate income individuals, families and households in the community. These activities are primarily conducted by non-profit subrecipient organizations working with low-income clientele or referrals.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Around 3,000 families, individuals or households-- all low-to-moderate income-- will benefit from the proposed Public Service activities for Program Year 2022.  NOTE: \$43,000 in local HOME funds will be used for Tenant-Based Rental Assistance to help 3 or so needy households who need special help; this is being counted as non-CDBG Public Services.

	<b>Location Description</b>	<p>Citywide, but primarily in the CDBG Target Area, especially the Lower Acre and Downtown, with a growing amount being focused on the chronically disinvested and underserved Mount Washington area, which traditionally has had few non-profits and providers in that neighborhood.</p> <p>Many CDBG Public Service activities are focused on the needs of inner-city Haverhill youth, such as:</p> <ul style="list-style-type: none"> <li>-Haverhill Boys &amp; Girls Club- Pathways to Success afterschool tutoring/enrichment and mentoring program for 14 youth (\$4,500 in PY22 CDBG funds);</li> <li>-Leaving the Streets Ministry- Job Placement/Housing program for 38 youth (\$6,000 in CDBG PY22 funds);</li> <li>-UTEC, Inc.- Workforce Development for 7 Haverhill Young Adults- (\$6,000 in PY22 CDBG funds);</li> <li>-Haverhill Inner-City Boxing Club (\$2,000 in PY22 CDBG funds) for 5 youth from low-income households;</li> <li>-Haverhill Downtown Boxing Club (\$2,000 in PY22 CDBG funds) for 5 youth from low-income households;</li> <li>-Haverhill YMCA- Teen Programming (\$6,000 in PY22 CDBG funds) for 30 youth;</li> <li>-Somebody Cares New England- Youth Center on the Hill- (\$5,000 in PY22 CDBG funds serving 28 Mount Washington youth);</li> <li>-Urban Village Montessori is a Wildflower Network affiliated early education center in the Lower Acre. In PY22, \$5,000 is allocated to assist 2+ families through childcare vouchers.</li> </ul>
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	<b>Planned Activities</b>	<p>PY22 Public Services activities (in addition to youth programs listed above) include:</p> <ul style="list-style-type: none"> <li>-Community Action, Inc.- Heating Assistance program will utilize \$10,000 in CDBG funds to help 20 households just beyond federal Low-Income Home Energy Assistance Program (LIHEAP) limits, at a time many are struggling with soaring energy prices;</li> <li>-Pregnancy Care Center- Mother/Child Food + Clothing Program will expend \$5,000 in CDBG funds to assist 6 low-income pregnant or parenting teens and/or single mothers with baby formula, food, diapers, baby clothing, pregnancy garb, housing referrals, counseling and other necessities;</li> <li>-Open Hearts Ministries- Social Outreach Program will use \$5,000 in CDBG funds to provide Sunday meals, toiletries, referrals, and deliveries to 75 near-homeless individuals;</li> <li>-St. James and St. John the Baptist Parishes- Liz Murphy Open Hand Pantry will utilize \$8,000 in CDBG funds to address food insecurity for 155 needy households. The pantry operates out of the Universalist Unitarian Church in the Lower Acre and Highlands neighborhoods;</li> <li>-St. James Parish Chapter of the Saint Vincent dePaul- Direct Help for People in Need program will expend \$10,000 from CDBG to prevent evictions, utility shutoffs and provide diapers for 55 households in the Acre neighborhood;</li> <li>-Sarah's Place- Rental Assistance to Focus Funds on Keeping Elderly Participants Active in the Community will serve 22 otherwise homebound seniors through \$12,000 in CDBG providing transport to elder day care, meals/nutrition, socialization, enrichment and health care checkups;</li> <li>-All Saints Parish St. Vincent dePaul chapter- Mount Washington Family Assistance will utilize \$5,000 of its CDBG funds to provide rent and utility assistance to prevent evictions and shutoffs for 10 Mount Washington residents;</li> <li>-Salvation Army- Comprehensive Emergency Services Program will provide meals, referrals and emergency cash assistance to 2,250 Acre area residents with \$14,000 in CDBG funds;</li> <li>-Haverhill YMCA- Affordable Housing Residents Supportive Services Program will provide daily assistance, referrals, and services to 25 low-income Y Winter Street residents with \$5,000 in CDBG funds;</li> </ul>
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		<p>-Somebody Cares New England- Food Pantry will fight food insecurity for 104 Mount Washington residents using \$4,155 in CDBG funds;</p> <p>-Ray of Light Recovery Center- Recovery Coach Certification Training and materials- (\$2,500 in PY22 CDBG funds) to train 25 coaches to serve at least 25 low-income addicts.</p> <p>-Emmaus' Mitch's Place Shelter- This Public Service activity supports the operation of Haverhill's main emergency overnight shelter, managed capably for many years by Emmaus, Inc. on How Street in the Lower Acre. In PY22, the City proposes to use \$8,000 in CDBG funds for overnight staffing and security to support 30 beds.</p> <p>Community Action's Homeless Drop-In Center- This unique facility in the basement of the Universalist Unitarian church in between the Lower Acre and Highlands neighborhoods provides morning coffee and breakfast, socialization as well as health, counseling and financial services to all comers off the streets. In PY22, the City proposes to use \$10,000 in CDBG funds to support 70 individuals here.</p> <p>-Common Ground Ministries-- This nearly all-volunteer agency will provide food, clothing, coffee, assistance, counseling and socialization for homeless and destitute individuals out of their Winter Street building, and is open 365 days a year. Common Ground will receive \$12,000 in PY22 CDBG funds for an innovative new program that will bring a mobile shower unit to its Winter Street parking lot, so 18 or more homeless can take a shower and improve their personal hygiene through free toiletry kits and half-hour appointments.</p>
8	<b>Project Name</b>	Demolition + Clearance
	<b>Target Area</b>	CDBG TARGET AREA Lower Acre NRSA Mount Washington NRSA
	<b>Goals Supported</b>	Stabilize Neighborhoods
	<b>Needs Addressed</b>	Enhance Public Safety and Health Promote Neighborhood Stabilization
	<b>Funding</b>	CDBG: \$1,035
	<b>Description</b>	Demolition and Clearance of condemned structures (if needed)
	<b>Target Date</b>	6/30/2023

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This Project will indirectly benefit the neighbors of these properties (if any). Around 20 households are estimated to benefit from these public safety activities, along with the public at large.
	<b>Location Description</b>	to be determined on a case-by-case or emergency basis
	<b>Planned Activities</b>	CDBG funds are a placeholder, to be used only if needed-- It is anticipated that the City will use its Vacant Property Registry funds, which continue to offer a recurring revenue stream, to offset costs in this category. Property owners (primarily banks, property management, and holding companies) are required to register unoccupied and foreclosed properties after 6 months. If need be, CDBG funds will be used to undertake the boarding of vacant properties that pose a public safety or public health threat due to vacancy and/or intrusion by squatters and vandals. Boarding will also occur on distressed, abandoned properties that present an active fire risk. CDBG funds may also be used to undertake asbestos or hazardous materials assessment as well as rodent baiting on vacant, abandoned, dilapidated, burnt or condemned properties prior to demolition.
9	<b>Project Name</b>	Economic Development
	<b>Target Area</b>	CDBG TARGET AREA
	<b>Goals Supported</b>	Increase Owner Occupancy & Labor Participation Promote Neighborhood-Based Economic Development Foster Access to Economic Opportunities +Resources Stabilize Neighborhoods
	<b>Needs Addressed</b>	Encourage Economic + Workforce Development Promote Neighborhood Stabilization Connection to Resources and Economic Opportunities
	<b>Funding</b>	CDBG: \$237,500
	<b>Description</b>	Economic Development Activities, including support of Micro-enterprises and manufacturers; facade improvement for commercial storefronts; and outreach and support for minority-owned businesses. This Project will also support outreach and connections to economic and workforce development resources, including childcare that allows parents to reenter or expand participation in the workforce.
	<b>Target Date</b>	6/30/2023

	<p><b>Estimate the number and type of families that will benefit from the proposed activities</b></p>	<p>The beneficial impacts of CDBG economic development efforts are vast, with considerable ripple and multiplier effects in chronically-disinvested neighborhoods. However, in particular, this Project will create 31+ jobs and directly benefit at least 61+ businesses this upcoming year, with the greatest impact in low-moderate income areas and laser-focused on creating employment for low-moderate income residents.</p> <p>NOTE: The proposed PY22 budget for this Project is \$70,000 in new CDBG funds, with \$167,500 in prior year unused CDBG funds added to this amount, as some activities did not occur due to Pandemic-related delays. This includes \$24,000 in PY21 funds for Latino Business Outreach Specialist; \$30,000 in PY20 and PY21 funds for E for All, and \$113,500 in unused prior year Facade Improvement funds.</p>
	<p><b>Location Description</b></p>	<p>This Project will occur Citywide, including in industrial parks such as Ward Hill Business Park, Computer Drive area off Broadway/Route 97, Upper Hilldale area and Newark Street, but will give special attention to economic development Downtown and in urban neighborhoods centers, in order to promote neighborhood-based economic development in Mount Washington, Lafayette Square and the Lower Acre.</p>

	<b>Planned Activities</b>	<p>PY22 features a continued focus on neighborhood-based economic development, including:</p> <p>Facade Improvement Program for upgrading commercial storefronts in Target Area neighborhoods- (\$500 in PY2022 funds), along with substantial prior year funds still remaining (around \$100,000). At least 3 such projects are assumed.</p> <p>-Support for MakeIT Haverhill (\$17,500), a maker space and job training and access center affiliated with Community Action, providing entrepreneurship support, English classes for speakers of other languages, job fairs, job coaching and facility rentals for firms, in the heart of the Mount Washington neighborhood. 10 new jobs for low-income Mt. Washington residents will be created through this CDBG support in PY22, with at least 8 businesses assisted and 2 created.</p> <p>-A (reduced) portion of the salary of the City's Economic Development Assistant (\$10,000), who is serving as a liaison visiting the business community, providing connections to federal, state and private resources, luring employers to the city (especially Downtown and business parks), and making connections between the business community and public officials. This position remains valuable throughout the COVID-19 pandemic, providing connections to PPP loans, Economic Injury Disaster Loans (EIDL), communication about Small Business Support, helping with forms and paperwork, accessing testings and vaccinations for employees and other matters of survival for many businesses. About 20 businesses will be directly assisted through these PY22 CDBG funds, to support employment of low-moderate income residents during a historically tight labor market.</p> <p>-Support for Entrepreneurship for All (aka 'E for All' or 'E para Todos') to mentor minority-owned and operated start-up firms in the City, usually through the results of a pitch contest for individuals and microenterprises (\$1,000 in PY22 CDBG funds), along with \$30,000 in unused funds. 2 new businesses started by 2 new local entrepreneurs are expected outcomes in PY22.</p> <p>Ongoing support of a part-time bilingual/bicultural Latino Business Outreach Specialist (\$5,000 in PY22 CDBG funds, along with \$24,000 in unused prior year funds due to a late onboarding). The need for this position emerged from a State-funded Urban Agenda grant effort in 2020, a portion of which funded an analysis of Haverhill's burgeoning Latino-owned business community (including bodegas, garages, and other businesses). The results of this study and directory found that a</p>
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		<p>vast majority of Latino and other minority-owned and -operated businesses in the city had no connection to available public or private business support resources, often due to a lack of trust, language, or exposure/outreach. This position seeks to operate from a position of earned trust to forge relationships to connect these growing neighborhood enterprises with existing grants, loans and resources offered by the City, Regional, State and Federal government along with chamber programs, utility energy incentive rebate programs, and local bank loan products. A goal for PY22 is to connect with 26 of the 35+ Latino business entities identified in the City's new Latino Business directory.</p> <p>\$36,000 in PY22 CDBG funds will be used to break the cycle whereby parents cannot work because they do not have childcare, and cannot afford childcare because they are not working. The link between quality childcare and workforce participation has never been more apparent than after the Pandemic. This Plan will provide up to 18 scholarships of \$2,000 through the City's existing Early Learning Team providers network to give parents time to get back into the workforce where they are sorely needed.</p>
10	<b>Project Name</b>	First-Time Home Buyer Assistance
	<b>Target Area</b>	CDBG TARGET AREA
	<b>Goals Supported</b>	<p>Increase Owner Occupancy &amp; Labor Participation</p> <p>Foster Access to Economic Opportunities +Resources</p> <p>Stabilize Neighborhoods</p>
	<b>Needs Addressed</b>	<p>Increase Owner-Occupancy in Target Neighborhoods</p> <p>Enhance Public Safety and Health</p> <p>Promote Neighborhood Stabilization</p> <p>Connection to Resources and Economic Opportunities</p>
	<b>Funding</b>	CDBG: \$80,000
	<b>Description</b>	Down-payment and Closing Costs Assistance for Low-to-Moderate Income First Time Homebuyers;
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	At least 12 lower-income residents will benefit from the Program Year 2022 proposed activities, as up to 12 families are estimated to benefit from First Time Home Buyer (FTHB) programs.

	<b>Location Description</b>	CDBG-supported First-Time Home Buyer activities are restricted to the CDBG Target Area neighborhoods with the lowest rates of owner-occupancy, with dedicated focus to the Acre and Mount Washington neighborhoods, where home ownership occupancy rates are below 40% and 30% respectively.
	<b>Planned Activities</b>	<p>First-Time Homebuyers will receive \$6,000 in assistance for purchasing a dwelling in low owner-occupancy Target Area neighborhoods-- mainly in the Acre. In the Mount Washington neighborhood, first-time homebuyers will receive up to \$7,500 for this very low-owner occupied area.</p> <p>NOTE: Only \$6,000 in new PY22 CDBG funds are proposed, as over \$74,000 in prior year unused funds are available for these activities, so up to \$80,000 in First-Time Homebuyer activities could be accommodated using these older funds as well. With the surge in home prices due to the housing crisis, many households at or below 80% of the Area Median Income (AMI) could not afford to buy a new home, so while interest in this program remains high, actual participation rates are low. With a large annual jump in AMI in 2022, there is hope that more households could take advantage of the CDBG FTHB program.</p> <p>Therefore, we are anticipating 6 amortizing loans of \$7,500 in Mount Washington and 5 amortizing loans of \$6,000 in the Acre.</p> <p>FTHB loans amortize to zero after five years of residency. Both programs require completion of a certified FTHB Course, meeting federal income requirements and residing within the designated property within the Target Area.</p>

## **AP-50 Geographic Distribution - 91.420, 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

The CDBG Target Area is comprised of those Census tracts where 51% or more of resident households are at or below 80% of the Area Median Income (AMI). The map detailing CDBG Target Areas revealed a spread of poverty geographically across Haverhill, while overall household income generally went up in the city at the same time. This reveals growing income inequality. Parts of Riverside, Bradford, Ward Hill and census tracts west and north of Downtown Haverhill are now included in the CDBG Target Area. This data also reveals a congregation of housing where a number of rental units are clustered and expanding (overcrowding in some cases) in comparison to rural areas that are actually shrinking in terms of population growth.

In terms of where CDBG assistance will be directed, the Mount Washington neighborhood remains the primary concern. Various CDBG and other community and economic investments are starting to make positive changes in this neighborhood, which benefitted from a completed Working Cities initiative from the Federal Reserve that left behind some engaged neighborhood leaders, as well as a renewed focus on this chronically-disinvested area and a comprehensive needs analysis. This neighborhood was also the prime target of intensive COVID relief/public health efforts. It is hoped that Opportunity Zone investments will make a difference in this Census tract.

Likewise, the Lower Acre and Lower Hilldale Area, which meet Mount Washington in Lafayette Square, remain areas of targeted focus and investment as well. These neighborhoods along with Mount Washington feature the greatest percentages of minority (especially Hispanic/Latino) residents and people of color, living in some of the densest, non-owner occupied housing with the greatest number of housing concerns from code, safety and quality of life metrics.

Downtown remains a focus as well, despite great changes that some dub a 'renaissance.' Deliberate strategic efforts to move focus away from Downtown and into the urban neighborhoods of the city were challenged by the negative economic effects of the COVID pandemic. The restaurant-led economy Downtown was wounded by the pandemic but survived thanks to CDBG-CV relief efforts making a big difference with these establishments. Nevertheless, COVID caused an increase in vacant retail storefronts.

There are hopes of creating vibrant Neighborhood Revitalization Strategy Areas (NRSA) in the Lower Acre and/or Mount Washington through an amended Consolidated Plan (ConPlan). At least one-third of CDBG funds will be directed towards Mount Washington and the Lower Acre in this upcoming Program Year.

In addition to Mount Washington, the part of the Highlands district east of Downtown is the second of

Haverhill's 2 designated Opportunity Zones, presenting leveraging opportunities with CDBG.

Likewise, these two neighborhoods are incorporated in the new American Rescue Plan (ARP)-eligible Low-Income district, which is similar but distinct from the CDBG Target Area. Where CDBG and ARP funds can be combined for greater impact, those projects will be prioritized.

### Geographic Distribution

Target Area	Percentage of Funds
CDBG TARGET AREA	76
Lower Acre NRSA	33
Mount Washington NRSA	33

**Table 8 - Geographic Distribution**

### Rationale for the priorities for allocating investments geographically

The greatest needs are present in the Target Area, particular the urban neighborhoods just off Downtown. Target Area expansion grants the City an opportunity to bring CDBG resources to neighborhoods previously unable to be served, such as Riverside and parts of Ward Hill.

The priority is to bring resources to underserved neighborhoods, such as Mount Washington, and not just where the community's service providers are primarily located (Downtown and Lower Acre predominantly). These Target Area neighborhoods feature the greatest number of inferior housing units, the highest numbers of impoverished residents, lowest homeownership rates, highest incidence of crime and the lowest quality of life indicators. The Target Area has the greatest need for economic redevelopment opportunities, safe/decent housing and enhanced quality of life that CDBG funds can address.

In PY22, the intent is to spend more than 3 of every 4 dollars in the Target Area, or 76%.

The focus on eliminating lead water lines in PY22 all over the City for low-moderate income homeowners may dilute some of the CDBG allocation in the Target Area (projected to be down from the prior 87% goal in Program Year 2021).

PY22 also presents a unique opportunity to leverage CDBG funds within American Rescue Plan (ARP) high-poverty districts as well as the City's two Opportunity Zones (Census tracts 2601 and 2608) in the Highlands and Mount Washington respectively. This increases the priority for allocating CDBG investments through a geographic lens.

### Discussion

Most Haverhill residents live in an area where everyone around them owns their own house, or nobody around them owns their own house. Those two Haverhills are dramatically different, and bridging these



gaps is a key policy aim of our Community Development Block Grant (CDBG) program. For these reasons, the Program Year 2022 Plan seeks to connect residents of these low owner-occupancy neighborhoods with opportunity-- starting a business, growing economic development in their own neighborhoods, providing them childcare, fixing their sidewalk or local park, rehabilitating their properties, prioritizing service delivery to their neighborhood by non-profit subrecipients, or helping them buy a home. In a community as physically large and socioeconomically diverse as Haverhill, geography matters, and geographic distribution of CDBG resources will be closely monitored to ensure equity and progress in chronically underserved areas.



## **AP-75 Barriers to affordable housing -91.420, 91.220(j)**

### **Introduction**

Rising housing costs may well be the single greatest issue in the City. For a vast majority, housing is the number one expense in their lives. Affording rents, being able to stay in one's home, or to move out on one's own, dealing with not having any money left after mortgage or rent payment-- these are all issues that Haverhill residents grapple with every day. The city needs more housing, of all types and at all socioeconomic levels.

The biggest single barrier to people obtaining affordable housing is a lack of supply--period. The historically tight housing market is nearing crisis proportions for far too many Haverhill residents, who are spending well in excess of 30% of their annual gross income on housing. In 2000, Merrimack Valley residents spent 28% of their income on housing on average (source: MVPC). The 2020 Census reveals that now those same residents spent 38% of their entire incomes on housing. Many are spending in excess of 50-60%+ of their monthly income on housing. These costs are erasing personal income gains being experienced. Housing production of all types must be increased in the city, region and state to keep up with demand and to support our economy and house a labor force. Lack of housing growth threatens the long-term economic viability of the city, and Haverhill's affordability advantage has been significantly compromised.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Federal Policies- A lack of new federal public housing has contributed to this squeeze on units that low-to-moderate income individuals and families can afford. However, the massive increase in HOME funding through the American Rescue Plan presents significant opportunities for the City to develop new affordable housing that is appropriate to needs and neighborhoods, hopefully putting a dent into our housing affordability problems experienced by far too many.

Federal and State lead-based paint prevention laws, controls, and regulations undeniably and unintentionally create a situation in which some property owners are discouraged from renting or renovating housing units for fear of being sued or cited under lead-based paint violations. Discrimination on this basis-- while illegal-- is still practiced by many rental property owners. More CDBG funds are being used to

reduce lead-based paint hazards.

State and Local Policies-The City's Overlay districts allow for increased density and state funding supports and enables affordable units within mixed income developments.

The City enters Program Year 2021 with just 10.1% of its housing stock as being certified by the Commonwealth as affordable and/or subsidized. Since 2007, over 600 new units have previously been created in Downtown from old shoe mills. New units are expected over the next few years and needed to offset the potential loss of expiring units. One problem that has arisen due to, or since, the Pandemic is the exorbitant cost of building materials due to shortages of steel, lumber, and concrete as well as labor. Over 500 housing units approved in Haverhill since 2020 have not even started construction as of July 1, 2022 due to construction costs projected to be in excess of \$1 million per project. This lack of construction is occurring as the city needs it most.

In addition, the City is analyzing its high permitting costs and charges for installing water services and piping at developments. This factor has been cited as discouraging needed residential development, as noted in the City's Housing Production Plan.

The implementation of State Historic Tax credits, notably the process and the schedule, are not at all aligned with typical development timeframes. This has definitely delayed the completion of many housing development projects in the City.

In addition, the City has been very successful with the development of downtown market-rate housing projects through the Housing Development Incentive Program (HDIP), but this increasingly-popular program needs additional funding from the State Legislature in order to reduce a backlog of delayed housing projects.

## **Discussion**

The City, through its Affordable Housing Task Force, developed new Inclusionary Zoning policies, based on other municipalities, that enable developers to either construct 10% or more of their project as affordable housing or provide the City a payment in lieu of this affordability requirement, supplementing the City's HOME allocation used to develop affordable housing. These changes are being actively presented for imminent consideration and approval.

In support of this initiative and legislation, the City jointly convened a housing forum on April 6, 2022 with Massachusetts Housing Partnership

and the Merrimack Valley Planning Commission (MVPC) that examined housing policies and trends to a large in-person and virtual audience recorded by Haverhill Community Television.

The Housing Production Plan, produced by City and the MVPC, tackles many of the barriers to constructing more affordable and market rate housing in Haverhill, and aligns closely with the City's Consolidated Plan goals, influencing this PY22 Plan as well. An update to this effort will launch in this upcoming year (PY22).

The Housing Production Plan reveals Haverhill's over 65-year old population will double (104% increase) in less than 15 years (prior to 2035). This emphasizes the need for additional senior and elderly housing units. The City is supporting Bethany Community Homes in its efforts to add 48 affordable units onto the existing Merrivista senior housing development, recently plagued and delayed by higher construction costs. Hopefully ARP funds can assist in getting this crucial project off the ground.

Climate change and mitigating increased flood risks could also be a barrier to certain development.

## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

As the City continues to emerge from the Pandemic, it faces multiple challenges seen throughout the region and state, including a growing housing affordability and availability crisis, a severe labor shortage, and constrained business and industrial job growth due to limited vacancy and capacity to accommodate new growth. There is a need to expand certain infrastructure such as water, wastewater and broadband at the same time there is a need to repair aging water, sewer and bridge infrastructure. Inflation, supply chain disruptions, and the rising cost of materials are all affecting construction, which affects growth which affects the City's revenues. Climate change effects globally are also being felt locally in Haverhill.

In order to promote economic development connections to the critical and emerging industries of the future, the City is now fully funding an Economic Development Assistant position, partially funded through CDBG, providing needed staffing capacity.

University of Massachusetts' satellite campus as part of the Harbor Place development provides a unique opportunity to invest, leverage and connect to certain industries and research opportunities. The Culinary Arts center of Northern Essex Community College is making success Downtown in the Lupoli Companies' Heights project. This new phenomenon of the presence of postsecondary education is critical to Downtown Haverhill's ongoing success.

Haverhill does not have as many jobs as other communities of its size. The community exports more workers than it imports, a change from Haverhill's industrial heyday. Furthermore, the wages of Haverhill jobs are lower than other job-importing communities. Many residents need to travel to work elsewhere to earn higher wages.

At the same time, Haverhill's business parks are now essentially built out, with little space available. Such high business occupancy rates in the Ward Hill Industrial Park are stifling new employment opportunities and possibilities. The City is exploring potential build out of other industrial park land, most notably a vacant former airfield site between Routes 110 and 108 near Interstate 495.

Aligning the new UMass presence in Haverhill to growth opportunities and new emerging industries such as BioTech, Advanced Manufacturing, Executive Education, advanced food production research and development, and robotics represents a critical step in the future success of the City and regional economy.

The American Rescue Plan offers a once in a generation opportunity to make certain investments to

propel Haverhill, its economy and our citizens forward.

### **Actions planned to address obstacles to meeting underserved needs**

Needs have shifted as a result of coronavirus and the Pandemic. New underserved needs have emerged, such as youth mental health issues due to the effects of social isolation from the pandemic, or the scarcity of workers able to return to the workforce. This Plan attempts to make inroads into these areas (added focus on economic development, youth enrichment, encouraging labor participation through childcare, etc.). For example, linking CDBG investments with the City's Youth and Mental Fund is a key strategy.

Geographically, Mount Washington remains the area of significant concern, along with the Lower Acre neighborhood. Such narrowed geographic focus concentrates Code Enforcement resources to address dilapidated, code-deficient, overcrowded housing in these areas. These neighborhoods converge in Lafayette Square, where a stalled development of the sprawling and blighted Pentucket Mills complex on Stevens Street is linked to the future of a connected failing private dam on the Little River. A State grant plans for the City to assume and eliminate this privately-owned dam. Keeping this high-profile brownfields site safe, secure and redeveloped is of highest concern in this critical area.

Gang violence, food insecurity, housing assistance, walkability (sidewalks), access to childcare, mental health needs and drug abuse issues in these two neighborhoods (Mt. Washington and the Acre) represent the most salient unmet needs, according to various community feedback.

Community policing, added patrols, gang prevention and eradication efforts, and treatment options are critical. Opioid abuse continues to affect Haverhill residents, with highest numbers in the CDBG Target Area. A novel Narcan distribution program may be analyzed for efficacy.

Better equipped, supplied and organized food banks, pantries and meals programs, with support from the United Way and others, are working hard and collectively to address food insecurity exacerbated by the pandemic. In PY22, there are plans to obtain additional emergency electric generators for these facilities, addressing an unmet need that would ensure sustainability in an era of climate change volatility and unpredictability.

CDBG-CV and other resources are addressing significant needs brought about by the Pandemic, especially in terms of food insecurity efforts, as well as emergency rental/mortgage and utility assistance. With fires due to overcrowded housing units on the rise, there is an unmet need to assist burned out families after Red Cross resources and exhausted.

Communication in the social media age, with emerging online community groups and an increasingly reclusive and misinformed populace, presents a major obstacle to meeting underserved needs. The City strives to be 'demand-driven,' but that assumes those in need are actually aware of how to request services. The City's 3-1-1 constituent management system provides one centralized phone number for

all City requests, staffed by cross-trained bilingual operators.

### **Actions planned to foster and maintain affordable housing**

The City seeks additional grants, resources and partnerships outside of traditional funds from the North Shore HOME Consortium, in order to augment funding to promote and provide affordable housing. Significant additional HOME funds through the American Rescue Plan (ARP) are exciting and generating ideas as the City seeks to creatively construct new affordable housing units through a planned Request for Proposals (RFP) in this upcoming year.

The City will work with the Haverhill Housing Authority (HHA), Mass Housing Partnership, financial institutions, affordable housing developers and other housing providers in order to foster and maintain affordable housing.

The City will also seek partnerships with banks and financial institutions to provide additional funds to rehabilitate housing. The City encourages the use of HomeWorks, the State's Home Loan Modification Program, utility incentives such as those through MassSave, and other programs to assist landlords in rehabilitating their properties. CDBG also funds Rebuilding Together, which is back in operation after COVID, helping elderly and disabled homeowners in particular with various projects.

The City and Merrimack Valley Planning Commission (MVPC) developed a Regional Housing Plan in 2018. This Plan aims to foster affordable housing and other housing production in the city and region. This unique state-funded study analyzed housing needs, preferences and solutions producing a State-certified housing production plan with a section uniquely applicable to Haverhill. With the Plan set to expire in 2023, a new effort to update the Housing Plan is getting underway in PY22.

The City through its Affordable Housing Task Force is actively drafting Inclusionary Zoning legislation that would allow developers the opportunity to make a payment in lieu of developing affordable housing affiliated with smaller projects. This provision should generate new affordable housing resources to augment HOME funding. An entity is needed to prioritize usage of these funds.

The City will prioritize its limited HOME and other resources for projects that create a large quantity of affordable rental units, such as the proposed Merrivista Senior Living units' expansion. The City is working with Open Hearts Ministries to develop over 25 new units of very low-income housing units next to the First Baptist Church on Main Street at Arlington Street. The City is actively working with the YMCA on plans to create affordable housing for families from their existing building on Winter Street, while a new YMCA is created.

The City is also working proactively to address expiring use properties in order to extend affordability provisions and to renovate these properties as necessary. Such is the case with Emmaus' Gilead House



property, which needs siding and external improvements in PY22.

The City has also identified certain properties (such as old industrial buildings or educational facilities) that could be converted into affordable housing given their location and condition; the City promotes these properties to affordable housing developers. This targeted approach has worked before.

The City is also using its local HOME funds to create two new affordable homeownership units through Habitat for Humanity on Curtis Street in Mount Washington.

### **Actions planned to reduce lead-based paint hazards**

The City will pursue federal, state and private grants to remediate lead-based paint hazards. The City is pursuing the 2022 federal Notice of Funding Availability for de-leading residences.

This need is increasing with more non-traditional housing units--basements, attics, annexes and Accessory Dwelling Units (ADUs)-- being converted into makeshift housing units across the city. The number of reported housing units with lead-based paint issues in the community is actually growing due to overcrowding.

In addition, the City will continue its enhanced efforts to serve as an Agent for the Commonwealth's 'Get the Lead Out' Program, which provides low-interest loans from MassHousing to homeowners and/or landlords trying to remediate lead-based paint in their properties. The City coordinates inspection, assessment and payment of contractors in this program as well as other services on behalf of program applicants. The City does this outside of CDBG funds as it receives a small administrative stipend for each successful application. The City anticipates overseeing 2 such projects this upcoming year, either single- or multifamily-dwellings.

CDBG Housing Rehabilitation funds are increasingly being used for de-leading activities when practical, including temporary relocation during remediation activities, at least 2 such de-leading are anticipated in PY22. Lead-based paint regulations affect every housing action that the City undertakes, including housing rehabilitation and first-time homebuyer activities.

The City will continue training HRCCP and Code Enforcement staff on Lead regulations and will continue to use every creative funding and technical means available to address lead-based paint hazards.

### **Actions planned to reduce the number of poverty-level families**

The City is committed to preventing cyclical, intergenerational poverty in families. The face of poverty is predominantly single mothers, many of whom are in various states of crisis, according to Community Action. Haverhill has more than double the state average of female-led no spouse family households

(31% vs. 13%). Through CDBG and other resources, the City allocates resources and programming for this vulnerable subpopulation in order to have a profound impact on reducing poverty. Many CDBG Public Services in PY22 are geared towards this cohort.

Other actions planned to reduce the number of poverty-level families include:

- working with adult basic education providers to expand access and availability to ensure that households are literate and can speak fluent English, in order to earn higher wages in this economy. This includes non-traditional ESOL providers such as employers. This is directly funded in PY22 through CDBG for non-educational based non-profits such as Common Ground Ministries and Make It Haverhill;
- coordinating transportation options around employment opportunities to more easily connect people with work. This is particularly true for a growing cohort of second-shift workers in manufacturing, healthcare, retail, food services, and other fields. NRT Bus is coordinating with MakeIT Haverhill clients to offer rides to work, for example;
- providing adequate, flexible childcare that allows families to work and achieve more income than they could with public assistance benefits. In PY22, the City through CDBG offers childcare subsidies in exchange for reentering employment, which is allowing more parents to escape poverty in an era of rising wages;
- increasing household awareness of various social services, including more outreach through social media and where people are at, as well as translating materials/forms into Spanish;
- coordinating services between, across and amongst various social service providers, such as Haverhill's Interfaith Network of Compassion INC) that includes the City;
- promoting permanent housing options and homeownership wherever possible. Key to this is helping residents build up their credit ratings, through programs such as 'Budget Buddies' at CAI. Similarly, support for financial literacy efforts and the establishment of savings accounts help increase creditworthiness. The Haverhill Housing Authority has such a Sufficiency program;
- enhancing access to job training and Individual Training Accounts (ITAs) in relevant, critical and emerging fields and available jobs with career ladders of growth and opportunity, through diverse training offerings, such as blue-collar training opportunities. The City is an active member of the MassHire Merrimack Valley Workforce Board to support such training and career ladders.

### **Actions planned to develop institutional structure**

The City's planning capacity is enhanced through partnerships with the Merrimack Valley Planning Commission and its Comprehensive Economic Development Strategy (CEDS) committee as well as its Metropolitan Planning Organization (MVMPO). Planning capacity is also bolstered by Northern Essex

Community College (NECC), the United Way One Fund committee, the MassHire Merrimack Valley Workforce Board, MA Municipal Association (MMA), Massachusetts Housing Partnership (MHP), Creative Haverhill and other partners. These entities are evaluating ways in which to develop a 21st-century economy and more streamlined service delivery, especially in designated Priority Growth Districts of the city. The goal is attracting, growing and nurturing critical and emerging industries and cultural sectors often flourishing in Greater Boston but not necessarily here. The City and CDD also retain services of a local zoning consultant, historic consultant, engineering consultants and landscape architect as needed.

The City's planning capacity is enhanced through partnerships with the Merrimack Valley Planning Commission and its Comprehensive Economic Development Strategy (CEDS) committee as well as its Metropolitan Planning Organization (MVMPO). Planning capacity is also bolstered by Northern Essex Community College (NECC), the United Way One Fund committee, the MassHire Merrimack Valley Workforce Board, MA Municipal Association (MMA), Massachusetts Housing Partnership (MHP), Creative Haverhill and other partners. These entities are evaluating ways in which to develop a 21st-century economy and more streamlined service delivery, especially in designated Priority Growth Districts of the city. The goal is attracting, growing and nurturing critical and emerging industries and cultural sectors often flourishing in Greater Boston but not necessarily here. The City and CDD also retain services of a local zoning consultant, historic consultant, engineering consultants and landscape architect as needed.

Outside of City Hall, new neighborhood groups and associations, church groups and non-profits are organizing to enhance quality of life in various aspects. In PY22, the City stands ready and willing to assist these newer entities, such as Leaving the Streets' Ministries, Hope & Hands Foundation, Ray of Light Recovery Center and Holy Apostles Greek Orthodox Church on Winter Street in their growth and development. More Community Housing Development Organizations (CHDOs) are needed in the region, and the City seeks to cultivate more of these entities. Some CHDOs from Lowell and Lawrence have recently undertaken projects in the city.

Another action to develop institutional structure is to connect more sub-recipients and non-profits with technical assistance provided through Lawrence-based Community Inroads (formerly Jericho Road). They have expertise in providing Board training, diversification and outreach training, visioning, and financial compliance assistance among other tools. They have been providing services to newer non-profits such as Leaving the Streets, the Winnekenni Foundation and Hope & Hands.

CDD staff themselves take advantage of training opportunities provided by and through HUD on a host of topics, often through HUD Exchange or other channels. A series of HUD webinars have been viewed by CDD staff during the past year, and these trainings are anticipated for the future. Membership in the National Community Development Association (NCDA), funded through CDBG, provides great benefits

for the City as well in terms of CDBG and similar programs/topics.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The City is committed to developing coalitions and relationships between the new management at the Haverhill Housing Authority (HHA), housing developers/managers, and the City's strong network of social service agencies. The City's CDBG-funded annual Request for Proposals incentivizes such interagency partnerships.

These connections and coordination can make a major difference in the lives of low-income residents in public and private housing. A key is to assist those in public or private housing with the array of social services that the City offers, so that residents do not suffer silently in their own homes. The HHA's Self-Sufficiency program is one such example. Another example is the connection between HHA's elderly housing and the City's Council on Aging programming and transportation. Sarah's Place (senior day habilitation) is another outlet that provides programming for some HHA Seniors and other elders in subsidized housing; they are a CDBG-funded sub-recipient again in PY22. Another PY22 example is the Haverhill YMCA Affordable Housing Resident Support program, which will provide a part-time counselor to assist various YMCA residents with their myriad of needed services.

Getting a more relevant Section 3 Program off the ground would be another useful step with the HHA. A planned activity in PY22 is to work with MakeIT Haverhill on developing a pipeline of Section 3 qualified entities.

With HHA, the City will be evaluating ways in which to make the plaza at Washington Square, which is mostly uneven cobblestone, more accommodating and welcoming for the HHA seniors who live in front of it. A reimagined plan for this central public space is likely needed, with possible commencement of design occurring in either PY22 or PY23.

Similarly, the City will build off its laundry, street trees, and other enhancements at HHA's Kennedy Circle complex with new solar-powered 'smart benches' at 2-3 HHA facilities that allow users to charge phones, obtain transit information and hear messages or music. This will be funded through a 2022 State 'Shared Streets' grant, with a goal of getting HHA residents back to work and out and about.

### **Discussion**

Efforts continue to promote access to the Merrimack River, both for recreational and economic development purposes. While the Merrimack flows through Haverhill more than any other community on its journey to the Sea, it still remains somewhat hard to see, access or get onto the River. This has been a complicated effort to remove obstructions in a river that needs some dredging but also hosts endangered species such as short-nose sturgeon. The City has worked deliberately to bring more activity along the waterfront, including support for a new tour boat and expanded kayaking as well. The River

Access Committee and Harbor Commission have recently made investments in boating safety, security devices and expanded docks along the Merrimack. This effort correlates with efforts to expand the Rail Trail and Boardwalk along either side of the Merrimack.

The City is excited to expand its rehab offering to include a program that will install fire alarms at properties that are not appropriate for full-scale housing rehabilitation, to increase public safety. There is also a need to add money to deal with a disturbing rise in fires in often overcrowded multifamily apartment buildings that are often electrical in nature, usually from overloaded circuits and extension cords beyond the capacity of panels.

Two possible planning efforts with some CDBG involvement may commence in PY22-- an analysis of land that would be created with the likely elimination of the failing dam on the Little River near Lafayette Square and the resulting narrowing of this waterway. It is possible a trail may be created running north along the Little River from the Pentucket Mills site and then cross westerly into Cashman Field and recreation area. The second Planning effort may solicit proposals to resurface the uneven cobblestone plaza with chipped concrete and pavers often avoided by the seniors who live in the area. These plans will be discussed in future plans and CAPERs.

The City is continuing its efforts to combat the deleterious effects associated with distressed vacant properties, which negatively affect property values and quality of life in neighborhoods. The City's ongoing partnership with the Attorney General's office, combined with the success of the City's Vacant Properties Registry and enhanced coordinated, partly CDBG-funded Code Enforcement Team efforts, are generating needed resources to deal with the complicated issue of vacant, abandoned and often foreclosed properties. The City continues to implement Building Blocks software from Tolemi that provides predictive analysis for, and better tracking of, abandoned and distressed properties.

The City is seeking ways to support park projects outside of the CDBG Target Area, such as Gale Park, Riverside Park, Winnekenni Park and Plug Pond (which is completing a State Parklands Acquisitions and Renovations for Communities (PARC) grant. These facilities in eastern Haverhill can be linked into a contiguous greenbelt given the right planning and resources. Planning for protection and enhancement of this massive (700+ acres) public open space amenity is commencing.

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(l)(1,2,4)

#### Introduction

In Program Year 2022, CDBG-funded Programs (totaled in bold text) include:

Public Services	<b>(\$143,155.45)</b>
Administration + Planning	<b>(\$188,754.55)</b>
First-Time Homebuyer Assistance	<b>(\$ 6,000)</b>
Housing Rehabilitation	<b>(\$375,110)</b> (+ \$110,000 Program Income)
Public Improvements	<b>(\$ 65,000)</b>
Miscellaneous Projects	<b>(\$106,350)</b>
Demolition + Clearance	\$ 1,035
Code/Public Health Enforcement	\$105,315
Economic Development	<b>(\$70,000)</b>

NOTE: \$110,000 in Program Income is anticipated in Program Year 2022, all of which is dedicated to be reprogrammed into Housing Rehabilitation, from which nearly all of it originated or emanated. There is no Program Income that has not yet been reprogrammed.

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
Annual Action Plan	142
2022	

4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

### **Other CDBG Requirements**

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	87.00%

### **Discussion**

Urgent Need activities were undertaken during the height of the coronavirus pandemic. While no Urgent Need activities are anticipated in PY22, the Pandemic is not over, and the chances for needing such Urgent Need resources to deal with this national disaster and its variants are not nil.

The City determines its Low-Moderate Income percentages on an Annual basis. While there is a chance that First-Time Homebuyer Activities may be expanded Citywide rather than just on targeted neighborhoods, and Housing Rehab activities may be expanded geographically to eliminate lead-water

services, the assistance will still be reserved for Low-Moderate income residents. At least 7 out of every 8 CDBG dollars are expected to benefit low-moderate income residents or low-moderate income locations.



## Attachments

Citizen Participation Comments



DOCUMENT 92

**CITY OF HAVERHILL**

In Municipal Council July 12 2022

**ORDERED:**

RESOLUTION OF THE CITY COUNCIL OF HAVERHILL,  
MASSACHUSETTS, AUTHORIZING THE MAYOR TO SUBMIT THE  
AMENDED CONSOLIDATED PLAN FOR THE COMMUNITY  
DEVELOPMENT BLOCK GRANT PROGRAM, INCLUDING ALL  
UNDERSTANDINGS AND ASSURANCES CONTAINED THEREIN.

**WHEREAS:** the City of Haverhill is entitled to receive federal financial assistance  
under the Housing and Community Development Act of 1974, as amended,  
and


**WHEREAS:** to secure such financial assistance, it is necessary to file an annual  
amendment to the Consolidated Plan, and

**WHEREAS:** the Housing and Community Development Act of 1974, as amended,  
requires each municipality to give assurances with respect to Community  
Development Block Grant funds.

**NOW, THEREFORE, BE IT RESOLVED THAT**

1. The Mayor, as Chief Executive Officer, is hereby authorized as follows:
  - a. To file said amendment to the Consolidated Plan with the  
U.S. Department of Housing and Urban Development on or before  
August 17, 2022.
  - b. To serve as authorized representative of the City of Haverhill  
in connection with said amended Consolidated Plan, and to  
provide such additional information as may be required.
2. The Mayor, his designee, and City Solicitor, in their respective capacities,  
are hereby authorized to sign all necessary documents for implementation  
of the City's Community Development Block Grant program.
3. The Secretary of Housing and Urban Development be, and is hereby,  
assured of full compliance by the City of Haverhill with the assurances  
attached hereto and made part thereof.

PASSED  
Attest:

  
City Clerk

APPROVED:

  
Mayor



WILLIAM PILLSBURY, JR.,  
DIRECTOR  
TELEPHONE: 978-374-2344 x7100  
FAX: 978-374-2332

**CITY OF HAVERHILL  
COMMUNITY DEVELOPMENT**

CITY HALL, ROOM 309  
FOUR SUMMER STREET  
HAVERHILL, MA 01830-5843

July 5, 2022

Mr. Timothy Jordan  
Council President  
Council Office - City Hall - Room 204  
Haverhill, MA 01830

**Re: Resolution authorizing the Mayor to submit the CDBG Application**

Dear President Jordan:

I respectfully request that the City Council on Tuesday, July 12, 2022 approve the attached resolution authorizing the Mayor to submit the FY'2023 (Program Year 2022) Community Development Block Grant (CDBG) program for the City.

The resolution is attached and your positive action on this matter is requested. Thank you for your attention to this request.

Sincerely,

William Pillsbury, Jr.  
Director

c: Mayor Fiorentini  
Andrew K. Herlihy, Division Director  
City Clerk



# CITY OF HAVERHILL

## CITY COUNCIL MINUTES

Tuesday, July 12, 2022 at 7:00 PM

Theodore A. Pelosi, Jr. Council Chambers, 4 Summer St., Room 202

### In-Person/Remote Meeting

Present – Councillors Barrett\*, Bevilacqua, Sullivan, Lewandowski, McGonagle, Rogers and Toohy

\*Councillor Barrett presided as acting Council President

Absent – Council President Jordan and Council Vice President Michelson

Administrative Assistant – Laurie A. Brown

City Clerk – Linda L. Koutoulas

#### 1. OPENING PRAYER

#### 2. PLEDGE OF ALLEGIANCE

#### 3. APPROVAL OF MINUTES OF PRIOR MEETING

*Motion by Councillor McGonagle to approve June 7, 2022 minutes, second Councillor Bevilacqua*

*PASSED All in Favor*

*Motion by Councillor Rogers to approve June 16, 2022 minutes, second Councillor Bevilacqua*

*PASSED All in Favor*

*Motion by Councillor Toohy to approve June 21, 2022 minutes, second Councillor Bevilacqua*

*PASSED All in Favor*

*Motion by Councillor Bevilacqua to approve June 28, 2022 minutes, second Councillor McGonagle*

*PASSED All in Favor*

#### 4. ASSIGNMENT OF THE MINUTES REVIEW FOR THE NEXT MEETING

Councillor Bevilacqua assigned the minutes.

#### 5. COMMUNICATIONS FROM THE MAYOR:

#### 6. COMMUNICATIONS FROM COUNCILLORS TO INTRODUCE AN INDIVIDUAL(S) TO ADDRESS THE COUNCIL:

6.1.Councillor Barrett requests to introduce Mike Jarvis regarding an upcoming event

Councillor Barrett introduced Mike Jarvis who photographs fire and first responders. Mike Jarvis, Water Street, owner of Jarvis Productions. Invited the Council to his upcoming photo exhibit "Moments in Bravery" which will display over 20 local departments. Opening on July 21<sup>st</sup> 5-8 PM and then every Saturday 12-4 through October at the Haverhill Fire Museum.

98

#### 7. PUBLIC PARTICIPATION- REQUESTS UNDER COUNCIL RULE 28

#### 8. COMMUNICATIONS AND REPORTS FROM CITY OFFICERS AND EMPLOYEES:

8.1.Chief of Police, Robert P Pistone, requests to present three of his officer's commendations and highlight their achievements

11-O

Chief Pistone appeared before the Council to acknowledge and recognize several police personnel accomplishments. Plaques were presented to Officer Gillian Privitera, Officer Milady Figueroa and Officer Nicole Donnelly for their outstanding dedication to three separate events "Heroes and Helpers", contributions to a young woman battling cancer, and the bowling fundraiser for the Relay for Life which most was done during off-duty. Amy Carter was recognized for the Dana Faber "Drop it Challenge".

Page 1 of 12



**CITY OF HAVERHILL  
CITY COUNCIL MINUTES**

**Tuesday, July 12, 2022 at 7:00 PM**

**Theodore A. Pelosi, Jr. Council Chambers, 4 Summer St., Room 202**

**In-Person/Remote Meeting**

Chief Pistone also invited the public to take part in the upcoming National Night Out Tuesday, August 2<sup>nd</sup> at Swasey Field from 5-8PM.

Councillors commended the Officer's, Chief and the department stating how lucky the city is to have such a dedicated and compassionate department.

- 8.2. William Pillsbury Jr., Community Development Director, requests approval of Resolution authorizing Mayor to submit FY2023 (Program Year 2022) Community Development Block Grant (CDBG) program for the City 91  
8.2.1. Resolution – Authorize the Mayor to submit the CDBG Application 92

William Pillsbury addressed the Council explaining the Community Development Block Grant. Haverhill is an entitlement community so once a year receive an entitlement amount from HUD. Varies each year, down 8-9% this year to \$954K. Used for heating assistance and food pantries. Can only spend 15% on public services. Target area neighborhoods include the Acre, Hills, Highlands, and Riverside area for neighborhood stabilization including public improvements and code enforcement. Key element of the block grant is housing rehabilitation. Resolution authorizes to submit annual package.

Councillor Rogers asked how you find out about the program. Mr. Pillsbury said through Andrew Herlihy, on the website, and there are public hearings.

Councillor McGonagle abstaining from vote due to conflict.

*Motion by Councillor Bevilacqua, second Councillor Sullivan  
PASSED Yeas 6, Nays 0, Abstain 1 (McGonagle), Absent 2 (Jordan, Michitson)*

- 8.3. Christine Webb, City Assessor, submits abatement report for month of June 2022

*Motion by Councillor Sullivan, second Councillor Bevilacqua 9-F  
PASSED Placed on File All in Favor*

**9. UTILITY HEARING(S) AND RELATED ORDER(S):**

- 9.1. Document 82 - **Petition** for underground electric conduits from MA Electric Co d/b/a National Grid of North Andover for South Main st – Plan 30287257  
9.1.1. Document 82-B - **Order** grant permission for underground electric conduits from MA Electric Co d/b/a National Grid of North Andover for South Main st

**President Barrett opened the hearing.**



**PUBLIC HEARING  
CITY OF HAVERHILL  
COMMUNITY DEVELOPMENT**

Beginning July 14, 2022, the public is invited to review and comment on the City of Haverhill's Program Year 2022 Annual Action Plan, which covers the period July 1, 2022 through June 30, 2023. A draft copy of the plan will be available in the Community Development Department office at City Hall, 4 Summer Street, Room 309, and also at the Haverhill Public Library. A public hearing on the plan was held Tuesday, July 12, 2022 at 7:00 p.m. in the City Council Chambers, City Hall, 4 Summer Street.

The anticipated amount of funds for the 2022-2023 program year will be approximately \$954,370. The City of Haverhill proposes the following for the 2021-2022 Annual Action Plan:

**PUBLIC IMPROVEMENTS (\$65,000):** Various public works and public accessibility activities, including benches, sidewalks, and tree planting in the target area. Emergency electrical generators will be installed at food pantry locations to ensure resiliency of the food security network. This project includes renovations and addition of a playground at Union Park and installation of an ADA accessible ramp at Somebody Cares New England at 358 Washington Street. These activities may also be funded through the American Rescue Plan.

**PUBLIC SERVICES (\$143,155.45):** Various social services.

**HOUSING REHABILITATION (\$375,110):** Housing code correction loans and architectural barriers removal. This includes administration of these activities and support for Rebuilding Together Greater Haverhill. A new program will install smoke detectors and/or carbon monoxide detectors in cases where rehabilitation is not viable.

**MISCELLANEOUS PROJECTS (\$106,350):** Enhanced building, health, and safety code enforcement, also to prevent, prepare for and respond to coronavirus. Demolition and clearance activities will be undertaken if needed.

**ECONOMIC DEVELOPMENT (\$70,000):** Economic development activities, including commercial façade improvement, microenterprise support through Make IT Haverhill and T. for All, targeted business outreach, including Latino business outreach, and childcare support for families seeking to return to the workforce.

**ADMINISTRATION & PLANNING (\$188,754.55):** Salaries, expenses, fair housing, planning, surveys, professional consultants and Consolidated Plan Development.

**FIRST-TIME HOME BUYER (\$6,000):** Down Payment Assistance.

Activities must principally benefit low-moderate income persons, alleviate slum and blight, or address an urgent need. The hearing room is accessible to individuals with disabilities. For more information or to submit written comments, please contact the Community Development Department at (978) 374-2344. Written comments must be received by Friday, August 12, 2022 at 3:00 p.m.

CDBG- \$.72% decrease

City of Haverhill 2022-2023  
Community Development Block Program

APPROVED

APPROVED

Total Grant: \$ 954,370

Public Services (\$143,155.45)

See CAAB determinations

Administration + Planning (\$188,754.55)

See attached (<20%)

First-Time Homebuyer Assistance (\$ 6,000)

1 x \$6,000

Housing Rehabilitation (\$375,110)

HRCCP \$ 175,055\* (+ \$110,000 Program Income)

Fire Prevention/Emergency Relief \$ 15,000

Annual Rebuilding Day \$ 5,000

Rehab Administration \$180,055

-Rehab Salaries -\$131,868

-Rehab Admin Costs -\$ 48,187

Public Improvements (\$ 65,000)

-Union Park Playground/ Park Renovation \$ 15,000

-358 Washington St./Somebody Cares ADA Ramp/

Washington Square/Washington Street Sidewalks \$ 15,000

-Emergency Generator Installation- Food Pantries \$ 35,000

Miscellaneous Projects (\$106,350)

Demolition + Clearance \$ 1,035

Code/Public Health Enforcement \$105,315

Economic Development (\$70,000)

Facade Improvement Program \$ 500

Mt. Washington Maker Space \$ 17,500

Economic Development Assistant \$ 10,000

Latino Business Outreach Specialist (p/t) \$ 5,000

Entrepreneurial Support (E for All) \$ 1,000

Childcare Supporting Employment \$ 36,000





WILLIAM PILLSBURY, JR.,  
DIRECTOR  
TELEPHONE: 978-374-2341 V/TDD  
FAX: 978-374-2332

**CITY OF HAVERHILL  
COMMUNITY DEVELOPMENT**

CITY HALL, ROOM 304  
FOUR SUMMER STREET  
HAVERHILL, MA 01830-5813

July 12, 2022

Katie  
Legal Ads  
Eagle Tribune

Please publish the attached Legal Ad on Thursday, July 14 2022.

Please bill this office. Please send bill to the City of Haverhill Community Development Department. If you have any questions, please contact me in Community Development at (978) 420-3723. Thank you for your attention to this matter.

AUTHORIZED:   
Andrew K. Herlihy  
Division Director

Attachment



THE EAGLE-TRIBUNE  
THURSDAY, JULY 14, 2022

**PUBLIC HEARING  
CITY OF HAVERHILL  
COMMUNITY DEVELOPMENT**

Beginning July 14, 2022, the public is invited to review and comment on the City of Haverhill's Program Year 2022 Annual Action Plan, which covers the period July 1, 2022 through June 30, 2023. A draft copy of the plan will be available in the Community Development Department office at City Hall, 4 Summer Street, Room 300, and also at the Haverhill Public Library. A public hearing on the plan was held Tuesday, July 12, 2022 at 7:00 p.m. in the City Council Chambers, City Hall, 4 Summer Street.

The anticipated amount of funds for the 2022-2023 program year will be approximately \$854,370. The City of Haverhill proposes the following for the 2021-2022 Annual Action Plan:

**PUBLIC IMPROVEMENTS (\$66,000):** Various public works and public accessibility activities, including benches, sidewalks, and tree planting in the target area. Five genex electrical generators will be installed at food pantry locations to ensure reliability of the food security network. This project includes renovations and addition of a playground at Union Park and installation of an ADA accessible ramp at Somebody Cares New England at 158 Washington Street. These activities may also be funded through the American Rescue Plan.

**PUBLIC SERVICES (\$143,155.48):** Various social services.  
**HOUSING REHABILITATION (\$376,110):** Housing code correction loans and architecture barriers removal. This includes administration of these activities and support for Rebuilding Together Greater Haverhill. A new program will install smoke detectors and/or carbon monoxide detectors in cases where a child is not viable.

**MISCELLANEOUS PROJECTS (\$106,350):** Enhanced building, health, and safety code enforcement, also to prevent, prepare for and respond to coronavirus. Demolition and clearing activities will be undertaken if needed.

**ECONOMIC DEVELOPMENT (\$70,000):** Economic development activities, including commercial facade improvement, microenterprise support through Make It Haverhill and E for All, targeted business outreach, including Latino business outreach, and childcare support for families seeking to return to the workforce.

**ADMINISTRATION & PLANNING (\$188,764.66):** Salaries, expenses, for housing, planning, surveys, professional consultants and Consolidated Plan Development.

**FIRST-TIME HOME BUYER (\$0,000):** Down Payment Assistance. Activities must principally benefit low-to-moderate income persons, alleviate stress and uplift, or address an urgent need. The hearing room is accessible to individuals with disabilities. For more information or to submit written comments, please contact the Community Development Department at (978) 374-2344. Written comments must be received by Friday, August 12, 2022 at 3:00 p.m.  
E1 - 7/14/22



WILLIAM PILLSBURY, JR.,  
DIRECTOR  
TELEPHONE: 978-374-2344 V/100  
FAX: 978-374-2332

**CITY OF HAVERHILL  
COMMUNITY DEVELOPMENT**

FOUR SUMMER STREET  
CITY HALL, 4 SUMMER ST.  
HAVERHILL, MA 01830-5843

March 29, 2022

**NOTICE OF PUBLIC HEARING**

The Community Affairs Advisory Board (CAAB) will hold the following meeting dates to interview and rank the Public Service proposals with applicants for Community Development Block Grant (CDBG) funding. All meetings will start at 6:00 p.m. in Room 301, City Hall.

Thursday April 7, 2022-Virtual Meeting

Monday, April 11, 2022

Tuesday April 12, 2022

Wednesday, April 13, 2022

Tuesday, April 19, 2022

Join Zoom Meeting

<https://us06web.zoom.us/j/82079155431?pwd=b0ZCcDZxc05wWWxKMUxvSE40OWhmUT09>

Meeting ID: 820 7915 5431

Passcode: 166681

One tap mobile

+13017158592,,82079155431#,,,\*166681# US (Washington DC)

+13126266799,,82079155431#,,,\*166681# US (Chicago)

  
Andrew K. Herlihy  
Division Director

c: Mayor  
William Pillsbury, Jr., CDBG Director  
City Clerk  
CAAB Members

CITY OF HAVERHILL  
COMMUNITY AFFAIRS ADVISORY BOARD (CAAB) MEETING  
THURSDAY, APRIL 7, 2022

SIGN IN SHEET

NAME	ORGANIZATION ADDRESS	PHONE	EMAIL
JOHN CUNEO	COMMUNITY ACTION	(978) 373-1971	www.communityactioninc.org
LISBETH NOYES	OPPORTUNITY WORKS	(978) 462-6144	
JANE FARRIS-IALE	OPPORTUNITY WORKS	(978) 462-6144	Jane.FarrisFale@ opportunityworks.org
AL HANISCOM	COMMUNITY ACTION	(978) 373-1971	
JAVIER BASTON	BOYS + GIRLS CLUB	(978) 374-6171	jboston@haverhillbgc.org
DARCY RANDALL	OPEN HEARTS MINISTRIES	(603) 479-5226	darcy@openheartsministries.org

SHARON SULLIVAN  
SHEILA CALLAHAN  
LOURDES LOPEZ  
BILL LAPIERRE  
JULIET SITHOLE-BERK  
MARLENE GRANT

CITY OF HAVERHILL  
COMMUNITY AFFAIRS ADVISORY BOARD (CAAB) MEETING  
MONDAY, APRIL 11, 2022

SIGN IN SHEET

NAME	ORGANIZATION ADDRESS	PHONE	EMAIL
Pat Donnelly	Popcorn Center	978 241-9621	pdonnelly@popcorncenter.org
Bob Gould	Community Action / 10	978-373-1971	rgould@communityaction.org
Kathy Fitts	St. Vincent de Paul	508-265-4820	Kathy.fitts.25@gmail.org
Bill Sordano	COMMON GROUND	781-570-1933	bsordano@commonground.org
Richard Lynch	CAF - Dep in Center	978-373-1971	rlynch@communityaction.org
Diana Teet	92 Streetmouth St	603-489-7061	rayorlightrecoveryinc@gmail.com

Bill LaPierre  
Sharon Sullivan  
Lourdes Lopez  
Sheila Callahan  
Yvonne Mcube  
Marlene Grant

CITY OF HAVERHILL  
COMMUNITY AFFAIRS ADVISORY BOARD (CAAB) MEETING  
TUESDAY, APRIL 12, 2022

SIGN IN SHEET

NAME	ORGANIZATION ADDRESS	PHONE	EMAIL
Amy Arvey / Sarah's Place	180 Water St. Hav	978 374 2175	amy@sarahsplace.org
Norman Morris			
Northfield Rd	50 Northfield Ave	781 344-1404	norman@nola-ma.org
Amy Smith-Barker	111 Littlefield St	978 521 5575	asmith@barker.org
Vincent Donovan	SNDP	508 237-2275	vincent@vsn.org

Sharon Sullivan Nomma Neube  
 Sheila Callahan Hartell Johnson (via phone)  
 Ann Vlack  
 Lourdes Lopez  
 Bill Lapierre  
 Marlene Grant



CITY OF HAVERHILL  
COMMUNITY AFFAIRS ADVISORY BOARD (CAAB) MEETING  
WEDNESDAY, APRIL 13, 2022

SIGN IN SHEET

NAME	ORGANIZATION ADDRESS	PHONE	EMAIL
Sharon Sullivan	Lafayette Square	978-902-7753	Haverhill Inner City Boarding@comcast
Gregory Ruiz	Leaving the streets	978-474-6888	
Tracy Fuller	YMCA of Winterst	978-374-0500	fullert@northwestmexican.org
Carolus Sullivan	Utter Haverhill	978-976-0860	Collins@lateinc.org
Gail DeGregorio	Haverhill Downtown Bldg	603-275-1745	bid603@gmail
Ray Hebert	Haverhill Downtown Bldg	978-420-9718	

Sharon Sullivan  
Bill Lapierre  
Nomsa Neube  
Marlene Grant  
Sheila Callahan  
Lourdes Lopez  
Hartell Johnson (via phone)

CITY OF HAVERHILL  
COMMUNITY AFFAIRS ADVISORY BOARD (CAAB) MEETING  
TUESDAY, APRIL 19, 2022

SIGN IN SHEET

NAME	ORGANIZATION ADDRESS	PHONE	EMAIL
Lori Jane Sullivan	358 Washington St	978-912-7026	lori.jane.sullivan@cityofhaverhill.com
Maethus C. Carter	Congress	978-873-3311	maethus.carter@gmail.com
David Hart	Open Hand Pantry	978-420-6047	dhart@openhandpantry.org
Kathy Darby	Open Hand Pantry	978-914-0811	kathleen.darby@openhandpantry.org
Lynnann Rivers	The Salvation Army	508-416-9254	livers@us.salvationarmy.org
Patricia Gayot	358 Washington St	978-228-0913	patgayot23@yahoo.com
Marcie Boucher	"	978-478-7940	foodpantry@alissaints-haverhill.org
Terese Kyrics	"	978-502-1890	terese.kyrics@gmail.com
Marlene Udo	358 Washington St	978-912-7626	office@somebodycared.org
Quint Bean	26 White St	978-204-0793	jane@marigoldmontessori.org
May Flores	P.O. Box 1574	978-457-9568	mayflore@susteyah.com

Sharon Sullivan, Chair  
Anne Ulick  
Bill Lapierre  
Norma Ncube  
Lourdes Lopez  
Marlene Grant  
Hartell Johnson (via phone)

**Notice of Public Hearings and Public Comment Period for  
Draft HOME ARP Addendum for Revised Action Plan 2021**

The City of Peabody, the lead entity of The North Shore HOME Consortium (NSHC), an organization comprised of thirty cities and towns in the Merrimack Valley and the North Shore, is seeking public comment on its **Draft Revised Action Plan for Federal Fiscal Year 2021** to include an addendum to cover the **new HOME American Rescue Plan Act (ARPA) funding being made available by HUD to our region**. The City of Peabody/NSHC is hoping to receive feedback on this document from interested parties regarding the **projected uses of HOME ARP funds** in the North Shore HOME Consortium region over the next five years. The Consortium's communities include: Amesbury, Andover, Beverly, Buxford, Danvers, Essex, Gloucester, Georgetown, Hamilton, Haverhill, Ipswich, Lynnfield, Manchester-by-the-Sea, Marblehead, Merrimac, Melhuen, Middleton, Newburyport, North Andover, North Reading, Peabody, Rockport, Rowley, Salem, Salisbury, Swampscott, Topsheld, Wenham, West Newbury and Wilmington.

The activities proposed for eligible populations with HOME funds include: Creating Affordable Rental Housing; Providing Tenant-based Rental Assistance; The Development/Acquisition of Non-Congregate Shelter; Operating, Capacity Building and Supportive Service dollars to non-profit agencies serving eligible populations, and Administration and planning funding to support these programs.

An electronic copy of the NSHC's revised 2021 Action Plan -ARPA addendum will be available on **April 29, 2022** at [www.peabody-ma.gov](http://www.peabody-ma.gov). The revised Plan will be forwarded electronically to each member community and can be accessed at their Community Development/Planning Departments. The document will also be available at many of the regions' anti-poverty, housing, and elder service organizations. The public comment period will begin on **Friday April 29th** and will end on **Friday, May 27<sup>th</sup> 2022**. During this time, **four (4) Public Hearings will be held** to invite comment on the draft document, **three (3) to be held in person**: (all locations are accessible):

**Tuesday, May 17, 2022 @ 11:00 AM** - Haverhill Public Library, Milhender Room, 99 Main St, Haverhill, MA 01830

**Wednesday, May 18, 2022 @ 12:00 noon** - Peter A. Torigian Community Life Center, Classroom A, 75R Central Street, Peabody, MA 01960

**Thursday, May 19, 2022 @ 11:00 AM** - Sawyer Free Library, Friend Room, 2 Dale Ave, Gloucester, MA 01930

And one (1) Hybrid in person meeting with remote participation available through the platform Zoom:

**Thursday, May 26, 2022 @ 7:00 PM** - Peabody City Hall, Lower Level Conference Room, 24 Lowell Street, or by Zoom. To Join the Zoom Meeting, enter the link below into your web browser: <https://us02web.zoom.us/j/88503241906?pwd=WkxlbTVoTHJlORGRveEV0dHh3YnVzZz09>  
Enter Meeting ID: 885 0324 1906 and Passcode: 249849, or simply call in to: 1-929-205-6099,

Citizens, all interested parties, representatives from the Consortium's member communities, and nonprofit providers are urged to participate in these hearings. If you cannot attend, written comments are also encouraged and may be addressed, on or before **May 27, 2022**, to the Department of Community Development, City Hall, 24 Lowell Street, Peabody, Massachusetts 01960; or by e-mail to: [lisa.greene@peabody-ma.gov](mailto:lisa.greene@peabody-ma.gov).

Accommodations for persons with disabilities and/or with limited English proficiency will be made available upon request to the greatest extent possible. Please contact us seven days in advance to allow for arrangements to be made.





WILLIAM PILLSBURY, JR.,  
DIRECTOR  
TELEPHONE: 978-374-2344 V/TDD  
FAX: 978-374-2332

CITY OF HAVERHILL  
COMMUNITY DEVELOPMENT

CITY HALL, ROOM 309  
FOUR SUMMER STREET  
HAVERHILL, MA 01830-5845

## NOTICE OF PUBLIC HEARING

June 7, 2022

The Community Affairs Advisory Board (CAAB) will meet on Wednesday, June 15, 2022 at 6:00pm to finalize the rankings of the Community Development Block Grant (CDBG) Program Year 2022 Public Service proposals and discuss the amount awarded from CDBG for Year 48 (2022-2023) funding. The meeting will be held in Room 301, 4 Summer Street, Haverhill, MA 01830.

  
William Pillsbury, Jr.  
Director

cc: Mayor  
William Pillsbury, Jr., CDBG Director  
City Clerk  
CAAB Members

CDBG= \$,72% decrease

City of Haverhill 2022-2023  
Community Development Block Program

**DRAFT**

Total Grant: \$ 954,370

**DRAFT**

Public Services (S143,155.45)  
See CAAB determinations

Administration + Planning (S188,754.55)  
See attached (<20%)

First-Time Homebuyer Assistance (\$ 6,000)  
1 x \$6,000

Housing Rehabilitation (S375,110)  
HRCCP \$ 175,055\* (+ \$110,000 Program Income)  
Fire Prevention/Emergency Relief \$ 15,000  
Annual Rebuilding Day \$ 5,000  
Rehab Administration \$180,055  
-Rehab Salaries -\$131,868  
-Rehab Admin Costs -\$ 48,187

Public Improvements (\$ 65,000)  
-Union Park Playground/ Park Renovation \$ 15,000  
-358 Washington St./Somebody Cares ADA Ramp \$ 15,000  
-Emergency Generator Installation- Food Pantries \$ 35,000

Miscellaneous Projects (S106,350)  
Demolition + Clearance \$ 1,035  
Code/Public Health Enforcement \$105,315

Economic Development (S70,000)  
Facade Improvement Program \$ 500  
Mt. Washington Maker Space \$ 17,500  
Economic Development Assistant \$ 10,000  
Latino Business Outreach Specialist (pvt) \$ 5,000  
Entrepreneurial Support (E for All) \$ 1,000  
Childcare Supporting Employment \$ 35,000

Join us for

**HOT DOGS**

**WITH**



**MAYOR JIM**

**CITY SERVICES, GROWTH & VISION FOR FUTURE**



**MONDAY, AUG 1, 4-6PM**

**AT WALTER A. WYSOCKI PARK**

(INTERSECTION OF WASHINGTON AVE & CURTIS ST)

**Future Planning, Surveys, and More!**

**CAN'T JOIN?  
TAKE OUR  
SURVEY NOW  
VIA QR CODE**



**ALL ARE WELCOME TO  
JOIN OUR NEIGHBORHOOD  
LISTENING SESSION  
WITH FOOD AND DRINK**



*Acompáñanos a unos*

# HOT DOGS CON EL ALCALDE JIM



SERVICIOS PÚBLICOS, CRECIMIENTO Y VISIÓN DE FUTURO

**LUNES, AGOSTO 1, 4-6PM**

EN EL PARQUE WALTER A. WYSOCKI  
(INTERSECCIÓN DE AVE. WASHINGTON Y CALLE CURTIS)

**Planes a futuro, Encuestas y Más**

No nos puedes  
acompañar?  
Complete la  
encuesta ahora  
usando este  
código QR



TODOS ESTÁN INVITADOS A  
UNIRSE A ESTE ENCUENTRO  
CON LA COMUNIDAD DONDE  
ADEMAS DISFRUTAREMOS DE  
ALGUNOS REFRIGERIOS.


## Grantee SF-424's and Certification(s)

OMB Number: 4840-0004  
Expiration Date: 12/31/2022

Application for Federal Assistance SF-424		
<b>* 1. Type of Submission:</b> <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		<b>* 2. Type of Application:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision * If Revision, select appropriate letter(s): <input type="text"/> * Other (Specify): <input type="text"/>
<b>* 3. Date Received:</b> <input type="text"/>		<b>4. Applicant Identifier:</b> <input type="text"/>
<b>5a. Federal Entity Identifier:</b> <input type="text"/> MA0251020		<b>5b. Federal Award Identifier:</b> <input type="text"/> B22MC250010
<b>State Use Only:</b> <b>6. Date Received by State:</b> <input type="text"/> <b>7. State Application Identifier:</b> <input type="text"/>		
<b>8. APPLICANT INFORMATION:</b> <b>* a. Legal Name:</b> <input type="text"/> City of Haverhill, Massachusetts		
<b>* b. Employer/Taxpayer Identification Number (E/TIN):</b> <input type="text"/> 046001392		<b>* c. UIC:</b> <input type="text"/> GPLEXH5LRLE8
<b>d. Address:</b> <b>* Street1:</b> <input type="text"/> 4 SUMMIT STREET <b>Street2:</b> <input type="text"/> Room 309 <b>* City:</b> <input type="text"/> Haverhill <b>County/Parish:</b> <input type="text"/> <b>* State:</b> <input type="text"/> MA: Massachusetts <b>Province:</b> <input type="text"/> <b>* Country:</b> <input type="text"/> USA: UNITED STATES <b>* Zip / Postal Code:</b> <input type="text"/> 01830-5843		
<b>e. Organizational Unit:</b> <b>Department Name:</b> <input type="text"/> Community Development <b>Division Name:</b> <input type="text"/> Essex County		
<b>f. Name and contact information of person to be contacted on matters involving this application:</b> <b>Prefix:</b> <input type="text"/> Mr. <b>* First Name:</b> <input type="text"/> William <b>Middle Name:</b> <input type="text"/> <b>* Last Name:</b> <input type="text"/> Pillsbury <b>Suffix:</b> <input type="text"/> Jr. <b>Title:</b> <input type="text"/> Director <b>Organizational Affiliation:</b> <input type="text"/> <b>* Telephone Number:</b> <input type="text"/> 978-374-2344 <b>Fax Number:</b> <input type="text"/> 978-374-2332 <b>* Email:</b> <input type="text"/> wpillsbury@cityofhaverhill.com		

Application for Federal Assistance SF-424		
<b>* 9. Type of Applicant 1: Select Applicant Type:</b> <input type="text" value="C: City or Township Government"/>		
Type of Applicant 2: Select Applicant Type: <input type="text"/>		
Type of Applicant 3: Select Applicant Type: <input type="text"/>		
* Other (specify): <input type="text"/>		
<b>* 10. Name of Federal Agency:</b> <input type="text" value="United States Department of Housing and Urban Development"/>		
<b>11. Catalog of Federal Domestic Assistance Number:</b> <input type="text"/>		
CFDA Title: <input type="text"/>		
<b>* 12. Funding Opportunity Number:</b> <input type="text" value="14-213"/>		
* Title: <input type="text" value="COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM"/>		
<b>13. Competition Identification Number:</b> <input type="text"/>		
Title: <input type="text"/>		
<b>14. Areas Affected by Project (Cities, Counties, States, etc.):</b> <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>		
<b>* 15. Descriptive Title of Applicant's Project:</b> <input type="text" value="HOUSING REHABILITATION, PUBLIC SERVICES TO LOW-MODERATE INCOME RESIDENTS, PUBLIC IMPROVEMENTS, ENHANCED CODE ENFORCEMENT, ASSISTANCE TO FIRST-TIME HOMEBUYERS, ECONOMIC DEVELOPMENT"/>		
Attach supporting documents as specified in agency instructions. <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/>		



Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
* a. Applicant	MA-003
* b. Program/Project	MA-003
Attach an additional list of Program/Project Congressional Districts if needed. <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
17. Proposed Project:	
* a. Start Date:	7/1/22
* b. End Date:	6/30/22
18. Estimated Funding (\$):	
* a. Federal	954,370
* b. Applicant	
* c. State	
* d. Local	
* e. Other	830,000
* f. Program Income	110,000
* g. TOTAL	1,894,370
* 19. Is Application Subject to Review By State Under Executive Order 12372 Process? <input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on: <input type="text"/> <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.) <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", provide explanation and attach <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
21. "By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001) <input checked="" type="checkbox"/> ** I AGREE	
** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.	
Authorized Representative:	
Prefix:	Mr.
* First Name:	JAMES
Middle Name:	J.
* Last Name:	FLORENTINI
Suffix:	
* Title:	MAYOR
* Telephone Number:	978-374-2300
Fax Number:	978-374-2332
* Email:	MAYOR@CITYOFHAVERHILL.COM
* Signature of Authorized Representative:	
* Date Signed:	8/15/22

# ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0008  
Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4720-4765) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1695-1696), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1942 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.


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Prescribed by OMB Circular A-102



11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7326) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
	MAYOR
APPLICANT ORGANIZATION	DATE SUBMITTED
CITY OF HAVERHILL	8/15/22

SF-424D (Rev. 7-97) Back

## CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing** --The jurisdiction will affirmatively further fair housing.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

**Anti-Lobbying** --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of Jurisdiction** --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

**Section 3** -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

  
Signature of Authorized Official

7/21/2022  
Date

JAMES J. FLORENTINI

MAYOR  
Title

## Specific Community Development Block Grant Certifications

The Beneficiary Community certifies that:

**Citizen Participation** -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan** -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

**Following a Plan** -- It is following a current consolidated plan that has been approved by HUD.

**Use of Funds** -- It has complied with the following criteria:

1. **Maximum Feasible Priority.** With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. **Overall Benefit.** The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) 2022, 2023 [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. **Special Assessments.** It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

**Excessive Force** -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

**Compliance with Anti-discrimination laws** -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 20003) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

**Lead-Based Paint** -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

**Compliance with Laws** -- It will comply with applicable laws.

Signature of Authorized Official

Date

7/21/2022

JAMES J. FIORENTINI

MAYOR

Title

**OPTIONAL Community Development Block Grant Certification**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

\_\_\_\_\_  
Signature of Authorized Official

\_\_\_\_\_  
Date

\_\_\_\_\_  
Title

**Specific HOME Certifications**

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance** -- If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

**Eligible Activities and Costs** -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

**Subsidy layering** -- Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

\_\_\_\_\_  
Signature of Authorized Official

JAMES J. FIORENTINI

MAYOR

\_\_\_\_\_  
Title

7/21/2022  
\_\_\_\_\_  
Date



## **Emergency Solutions Grants Certifications**

The Emergency Solutions Grants Program recipient certifies that:

**Major rehabilitation/conversion/renovation** – If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation.

If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion.

In all other cases where ESG funds are used for renovation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

**Essential Services and Operating Costs** – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the recipient will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the recipient serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

**Renovation** – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

**Supportive Services** – The recipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal, State, local, and private assistance available for these individuals.

**Matching Funds** – The recipient will obtain matching amounts required under 24 CFR 576.201.

**Confidentiality** – The recipient has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

**Homeless Persons Involvement** – To the maximum extent practicable, the recipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

**Consolidated Plan** – All activities the recipient undertakes with assistance under ESG are consistent with its consolidated plan.

**Discharge Policy** -- The recipient will establish and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

\_\_\_\_\_  
Signature of Authorized Official

\_\_\_\_\_  
Date

\_\_\_\_\_  
Title



### **Housing Opportunities for Persons With AIDS Certifications**

The HOPWA grantee certifies that:

**Activities** -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building** -- Any building or structure assisted under that program shall be operated for the purpose specified in the consolidated plan:

1. For a period of not less than 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility;
2. For a period of not less than 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

\_\_\_\_\_  
Signature of Authorized Official

\_\_\_\_\_  
Date

\_\_\_\_\_  
Title

## **APPENDIX TO CERTIFICATIONS**

### **INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:**

#### **Lobbying Certification**

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.