CITY OF HAVERHILL

CITY COUNCIL AGENDA

Tuesday, November 16, 2021 at 7:00 PM

Theodore A. Pelosi, Jr. Council Chambers, 4 Summer st, Room 202 In-Person/Remote Meeting

This meeting/hearing of Haverhill City Council will be held in-person at the location provided on this notice. Members of the public are welcome to attend this in-person meeting. Please note that while an option for remote attendance and/or participation is being provided as a courtesy to the public, the meeting/hearing will not be suspended or terminated if technological problems interrupt the virtual broadcast, unless otherwise required by law. Members of the public with particular interest in any specific item on this agenda should make plans for in-person vs. virtual attendance accordingly.

- 1. OPENING PRAYER
- 2. PLEDGE OF ALLEGIANCE
- 3. APPROVAL OF MINUTES OF PRIOR MEETING
- 4. ASSIGNMENT OF THE MINUTES REVIEW FOR THE NEXT MEETING
- 5. COMMUNICATIONS FROM THE MAYOR:
 - 5.1. Mayor Fiorentini requests to give an update on Haverhill's efforts regarding the Coronavirus (COVID-19 crisis
- 6. COMMUNICATIONS FROM COUNCILLORS TO INTRODUCE AN INDIVIDUAL(S) TO ADDRESS THE COUNCIL:
- 7. Public Participation- Requests under Council Rule 28
- 8. COMMUNICATIONS AND REPORTS FROM CITY OFFICERS AND EMPLOYEES:
- 9. UTILITY HEARING(S) AND RELATED ORDER(S):
- 10. HEARINGS AND RELATED ORDERS:
 - 10.1. <u>Document 97:</u> City Tax Assessor, Christine Webb requests to present the Tax Classification Hearing for Fiscal Year 2022, including related Orders:
 - 10.1.1. Document 97-B: Order residential factor for FY 2022 be adopted as:
 - 10.1.2. Document 97-C: Order City shall adopt a commercial exemption
 - 10.1.3. <u>Document 97-D</u>: Order City shall adopt a residential exemption
 - 10.1.4. Document 97-E: Order City shall select an open space discount factor
 - 10.1.5. <u>Document 97-F</u>: Order That the City Council of the City of Haverhill hereby accepts the provisions of the Massachusetts General Laws, Chapter 59, Section 5, Clauses 17E and 41D with respect to Permanent acceptance of the annual C.P.I. index increase to the tax exemptions for the elderly.
 - 10.1.6. <u>Document 97-G</u>: Order That the City Council accept 100% of C.P.I, (Consumer Price Index) increase reported by the State for F.Y. 2022 Exemptions. The 2022 C.P.I. amount is 1.4%.

11. APPOINTMENTS:

- 11.1. Confirming Appointments:
- 11.2. Non-Confirming Appointments:
- 11.3. Resignations:
- 12. PETITIONS:
 - 12.1. Applications Handicap Parking Sign: with police approval
 - 12.2. Amusement/Event Applications:

CITY OF HAVERHILL

CITY COUNCIL AGENDA

Tuesday, November 16, 2021 at 7:00 PM

Theodore A. Pelosi, Jr. Council Chambers, 4 Summer st, Room 202 In-Person/Remote Meeting

- 12.3. Auctioneer License:
- 12.4. **Tag Days**:
- 12.5. One Day Liquor License:
- 12.6. Annual License Renewals:
 - 12.6.1. Hawker Peddlers License 2021 Fixed location
 - 12.6.2. Coin-Op License Renewals 2021
 - 12.6.3. Drainlayer License for 2021 -with City Engineer approval
 - 12.6.4. Christmas Tree Vendor:
 - 12.6.5. Taxi Driver Licenses for 2021:
 - 12.6.6. Taxi License
 - 12.6.7. Junk Dealer License
 - **12.6.8. Pool Tables**
 - 12.6.9. Sunday Pool
 - 12.6.10. **Bowling**
 - 12.6.11. Sunday Bowling
 - 12.6.12. Buy & Sell Second Hand Articles
 - 12.6.13. Buy & Sell Second Hand Clothing
 - 12.6.14. Pawnbroker license
 - 12.6.15. Fortune Teller
 - 12.6.16. **Buy & Sell Old Gold**
 - 12.6.17. Roller Skating Rink
 - 12.6.18. Sunday Skating
 - 12.6.19. Exterior Vending Machines
 - 12.6.20. Limousine/Livery License/Chair Cars:
- 13. MOTIONS AND ORDERS:
- 14. ORDINANCES (FILE 10 DAYS)
- 15. COMMUNICATIONS FROM COUNCILLORS:
- 16. Unfinished Business Of Preceding Meeting
- 17. RESOLUTIONS AND PROCLAMATIONS:
- 18. COUNCIL COMMITTEE REPORTS AND ANNOUNCEMENTS
- 19. DOCUMENTS REFERRED TO COMMITTEE STUDY
- 20. Long term matters study list
- 21. ADJOURN



CITY HALL, ROOM 100
FOUR SUMMER STREET
HAVERHILL, MA 01830
PHONE 978-374-2300
FAX 978-373-7544
MAYOR@CITYOFHAVERHILL.COM
WWW.CITYOFHAVERHILL.COM

November 9, 2021

JAMES J. FIORENTINI

MAYOR

City Council President Melinda Barrett and Members of the Haverhill City Council

RE: Communication from the Mayor regarding Coronavirus

Dear Madame President and Members of the Haverhill City Council:

I am requesting to address the City Council at their meeting on Tuesday, November 16th, to give an update on Haverhill's efforts regarding the Coronavirus (COVID-19) crisis.

Very truly yours,

James J. Fiorentini (LYF)

Mayor

JJF/lyf



ting November 16 2021



CITY OF HAVERHILL

ASSESSORS OFFICE – ROOM 115 Phone: 978-374-2316 Fax: 978-374-2319 Assessors@cityofhaverhill.com



October 20, 2021

TO:

Linda Koutoulas Haverhill City Clerk

FROM:

Christine M. Webb, MAA

Tax Assessor

SUBJECT: Communication from Christine M. Webb, Board of Assessors, for the FY2022 Classification Hearing.

The Tax Classification Hearing for Fiscal Year 2022 will be held on Tuesday, November 16 2021 in the Haverhill City Council Chambers at 7:00 P.M.

IN CITY COUNCIL: October 26 2021 VOTED: that COUNCIL HEARING BE HELD NOVEMBER 16 2021 Attest: City Clerk

CITY OF HAVERHILL.
In conformance with the requirements of Chapter 369 of the Acts of 1982. The City Council of the City of Haverhill, MA will hold a Public Hearing on the Issue of determining a residential factor.

The hearing will be held on Tuesday, November 16, 2021, at 7:00 of clock PM in the Haverhill City Council Chambers.

Linda Koutoulas

Linda Koutoulas Gity Clerk

ET - 11/3/21



October 20, 2021

In conformance with the requirements of Chapter 369 of the Acts of 1982, The City Council of the City of Haverhill, MA will hold a Public Hearing on the issue of determining a residential factor.

The hearing will be held on Tuesday, November 16, 2021, at 7:00 o'clock PM in the Haverhill City Council Chambers.

Linda Koutoulas City Clerk

Please advertise Wednesday November 3, 2021



CITY OF HAVERHILL



In Municipal Council

ORDERED:

That the residential factor for fiscal year 2022 be adopted as:



CITY OF HAVERHILL



In Municipal Council

ORDERED:

That the City shall adopt a commercial exemption



CITY OF HAVERHILL



In Municipal Council

ORDERED:

That the City shall adopt a residential exemption



CITY OF HAVERHILL



In Municipal Council

ORDERED:

That the City shall select an open space discount factor





CITY OF HAVERHILL

In Municipal Council

ORDERED:

That the City Council of the City of Haverhill hereby accepts the provisions of the Massachusetts General Laws, Chapter 59, Section 5, Clauses 17E and 41D with respect to Permanent acceptance of the annual C.P.I. index increase to the tax exemptions for the elderly.



(10.1,6)

CITY OF HAVERHILL

In Municipal Council

ORDERED:

That the City Council accept 100% of C.P.I. (Consumer Price Index) increase reported by the State for F.Y. 2022 Exemptions. The 2022 C.P.I. amount is 1.4%.



November 12, 2021

Honorable James J. Fiorentini, Jr. President Melinda Barrett Members of the City Council Haverhill, MA 01830

Dear City Officials:

Chapter 369 of the Acts of 1982 requires that the decision to shift the property tax burden from one class to another be determined by the City Council and the Mayor after a public hearing is held. At the completion of such a hearing, the City Council shall vote on four separate items to establish the tax burdens for each class of property.

1) The Selection of a Residential Factor

The minimum residential factor is .9237%. This factor is calculated at 150%. A vote for a factor of 1 will establish a single tax rate for all classes of property.

Chapter 200 of the Acts of 1988 allows certain communities at local option to shift just as much of the tax burden, (up to 175%), to commercial, industrial and personal properties to maintain the most favored residential share since the City's adoption of a classified tax system. In other words, Chapter 200 provides relief for those communities in which the maximum shift results in a residential share that is larger than the prior years. Our residential share for FY2022 using the CIP share of 150% is 80.1365. The chosen residential share used last year was 77.9097; therefore, our community **DOES** qualify for the provisions of this legislation.

2) Open Space

The establishment of this class of property is the responsibility of the Assessors. Given the legal description of this class, the Assessors have determined that there are no parcels that meet this description.



3) Residential Exemption

The average residential valuation for Fiscal Year 2022 is \$354,281. This average includes condos, one family, two family three family and apartments as well as mixed use parcels and vacant land.

This exemption would allow a reduction in valuation of each qualifying residential parcel of up to \$35%. Because the adoption of such a factor is to be borne within the residential class, the net effect of the Residential Exemption is to lower tax bills for all qualified residential property valued less than the average valuation and INCREASE TAX BILLS for all residential property value greater that the average valuation.

Adopting a residential exemption increases the residential tax rate. Communities that choose to adopt the exemption often have the following characteristics:

- 1) Large cities of towns with many non-owner-occupied properties like apartment buildings.
- 2) Resort communities with many seasonal residents. There are 16 out of 351 communities that have the residential exemption such as: Boston, Brookline, Cambridge and the Cape and Islands.

(FOR INFORMATION PURPOSES)

SINGLE FAMILY	\$389,474
CONDO	\$242,817
TWO FAMILY	\$406,565
THREE FAMILY	\$484,342
APARTMENT	\$1,310,477
	CONDO TWO FAMILY THREE FAMILY



4) Commercial exemption

This legislation adds an option, the small commercial exemption, to the property tax classification law. Under General Laws Chapter 59, Section 5I, the Mayor, with the approval of the City Council, may decide annually to exempt up to ten percent of the value of Class 3, Commercial, parcels that are occupied by businesses with an average annual employment of NO more than TEN people at all locations during the previous calendar year, as certified by the Commissioner of the Department of Employment and Training, and valuations of less than a million dollars. Like the residential exemption it results in INCREASING property taxes onto other commercial and industrial properties. This exemption is based on a percentage of an eligible parcel's valuation, rather than a fixed dollar amount. If this exemption is granted our office must determine the eligible parcels, reduce their valuation by the selected percentage and set the tax rate using the reduced value. This exemption will result in a THIRD HIGHER TAX RATE for the Commercial and Industrial classes than for Personal Property.

The Assessors have reviewed the list from the Commissioner of DET and find that approximately 113 parcels out of 830 (including 227 mixed use) qualify for the exemption.

We estimate that the value of these parcels is \$46,250,200. If the City were to vote for a factor of 165% for CIP class the Commercial/Industrial rate would change from \$23.22 to \$23.86. The AVERAGE qualifying parcel assessed at \$259,761 would have a reduced value of \$249,560. ACTUAL PARCELS range in value from \$2,450.00 to \$19,950,000. There are currently approximately 11 communities out of 351 in the State that have adopted this exemption.

The new growth is broken down as follows:

RESIDENTIAL TOTALS	38,760,649 = 65%
COMMERCIAL TOTALS	5,032,477 = 8%
INDUSTRIAL TOTALS	557,500 = 1%
PERSONAL PROPERTY	15,348,358 = 26%
	59.698.984 = 100%



The following data is submitted to exemplify the ESTIMATED TAX RATES for the Residential vs. Commercial, Industrial and Personal Property (CIP) with the use of different tax factors.

CIP FACTOR	RESIDENTIAL FACTOR	RESIDENTIAL RATE	CIP RATE
1	1	\$ 14.15	\$ 14.15
150	.9237	13.07	21.23
162	.9054	12.81	22.93
163	.9038	12.79	23.07
164	.9023	12.77	23.21
165	.9008	12.75	23.35
166	.8993	12.73	23.49
167	.8977	12.71	23.64
168	.8962	12.68	23.78
169	.8947	12.66	23.92
170	.8932	12.64	24.06
175	.8855	12.53	24.77

We trust that this information will assist City Officials in the decision-making process.

Very truly yours, Board of Assessors

A		A	В	С	D	Е	F	G	Н
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Average	2			FY 2	017- FY	2022			
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45 Industrial 969,129 26.43 25,614 158 1.6% -0.56% -\$145								DETERMINATION OF THE PROPERTY	\$9
		Industrial	969,129	26.43	25,614		1.6%		-\$145
46 *INCLUDES - BJ's, TARGET, BRADFORD HOSP & MV HOSP ASSESSMENTS	46	*INC	CLUDES - BJ's, TAR	GET, BRA	DFORD H	OSP & M	/ HOSP ASSESSME	NTS	



FY 2022 Classification Hearing Tuesday, November 16, 2021

Presented by the Haverhill Board of Assessors

「ax Classification FY 2022

- The purpose of this public hearing is to Property tax.) Levy is the overall amount of revenue the City raises through Real and Personal determine how the Tax Levy is divided. (The Tax
- Classification does not change the size of percentage share of it. the Tax Levy, but it can change the
- of the tax burden between the classes constant regardless of the percentage shift City can raise through taxes remains a In other words, the amount of money the

Update of All Property Values State Mandated Interim Year

- prior calendar year sales and overall market conditions of all Real and Personal Property values based on the Every Non-Revaluation year the Commonwealth requires all municipalities to perform a complete update
- This year, **FY 2022**, Haverhill's Residential class has increased in value at a greater rate than the Commercial Industrial & Personal Property (C.I.P) class
- greater % rate this year as compared to the C.I.P class, the **Overall** C.I.P. share in FY 2022 decreased and the Since the Residential class assessments increased at a Residential share increased
- may shift the tax share from one class to another. To lessen the burden on residential taxpayers, the city

Steps in Setting the Tax Rate



DETERMINE THE PROPERTY
TAX LEVY

BUDGET PROCESS

\$115,390,219



DETERMINE ASSESSED VALUATIONS \$8,152,661,205

ASSESSOR



TABULATE ASSESSED VALUATIONS
BY CLASS

ASSESSOR

Steps in Setting the Tax Rate

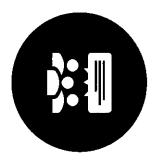


mol statistical and Alaccomposition for the Composition of Marine (Marine) and Alaccomposition (Marine)

OBTAIN CERTIFICATION OF NEW GROWTH REVENUES FROM D.O.R. - **ASSESSOR**

OBTAIN VALUATION CERTIFICATION

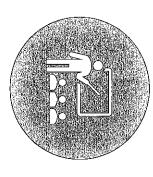
FROM D.O.R.
ASSESSOR



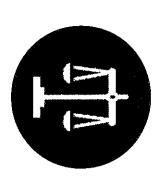
PRESENT CLASSIFICATION OPTIONS

ASSESSOR

Steps in Setting the Tax Rate



REVIEW AND DISCUSS
TAX SHIFT OPTIONS
CITY COUNCIL- ASSESSOR



VOTE A RESIDENTIAL FACTOR
CITY COUNCIL



SIGN LA 5
SUBMIT RECAPITULATION
GET APPROVAL OF TAX RATES
DOR

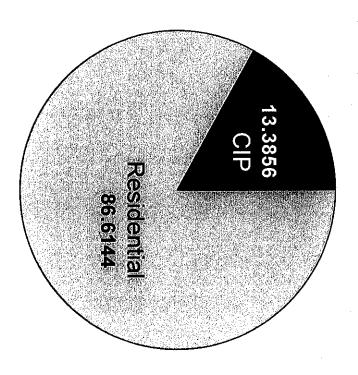
Percentage Share of Total Tax @ a Shift of 1 (single tax rate)

FY 2021

FY 2022

13.2423 CIP Residental 86,7577

FY22 Average Single Family \$5,511 FY22 Average Commercial: \$10,012



FY21 Average Single Family: \$5,325 FY21 Average Commercial: \$9,903

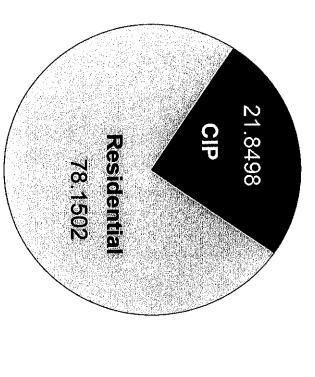
Chapter 200 Acts of 1988

- Provides for a shift up to 175% of the single than the prior year's share. tax rate if the residential share is LARGER
- FY22 Residential Share Chosen 80.1365
- FY21 Residential Share @150% 77.9097
- The FY 2022 Residential Share is LARGER than FY 2021 share, therefore, the city legislation. **DOES** qualify for the provisions of this
- Maximum allowable shift for FY22 is 175%

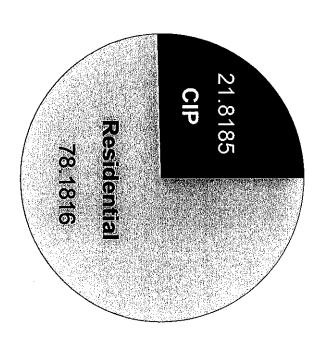
Percentage Share of Total Tax @ 165 Shift



FY 2021



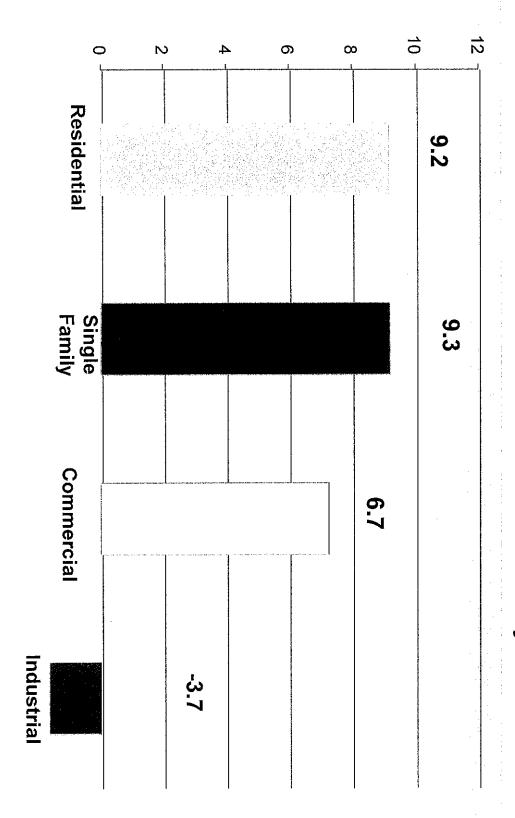
FY22 Avg Single Fam. \$4,966 FY22 Avg. Commercial \$16,521



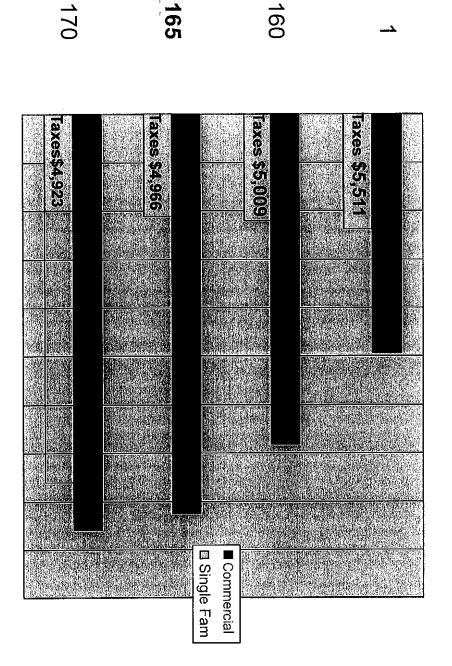
FY21 Avg. Single Fam. \$ 4,791 FY21 Avg. Commercial \$ 16,346

Property Value Change FY22 (In Percentage)

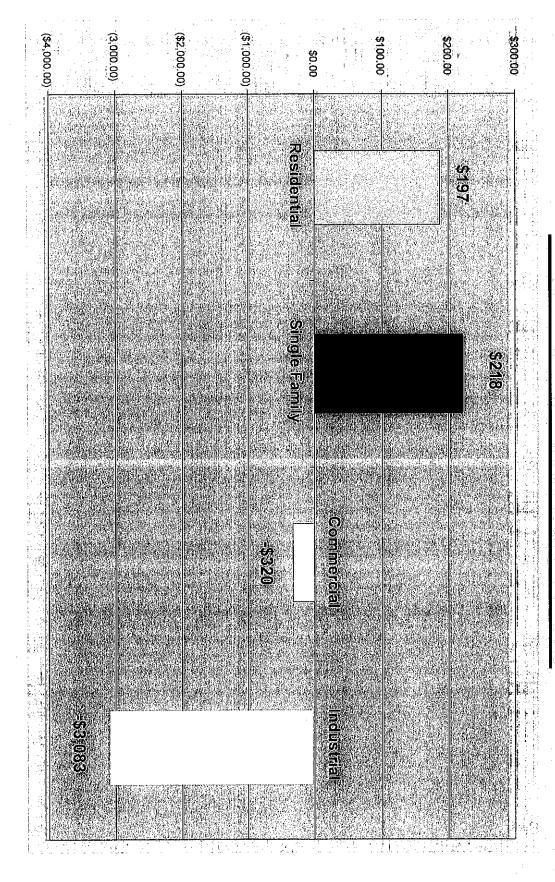
State Mandated Interim Yr Value Adjustments



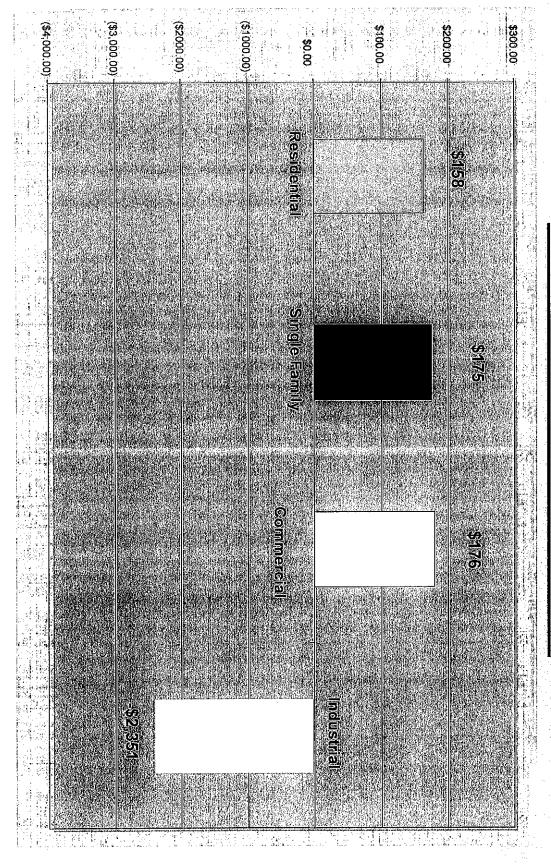
Average Share of Total Tax @ Shifts of 1.160,165,170



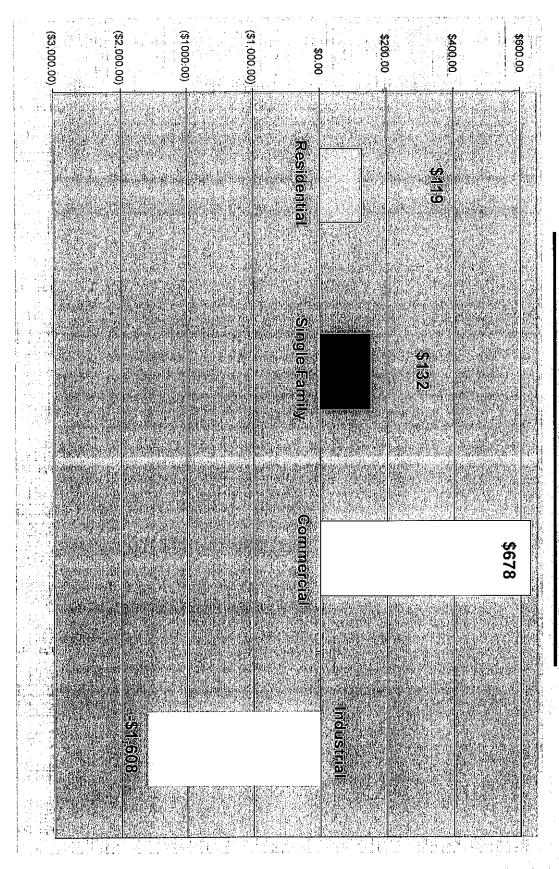
FY 22 Interim Year Value Effects on Taxes With CIP Shift at 160%



FY 22 Interim Year Value Effects on Taxes With CIP Shift at 165%



FY 22 Interim Year Value Effects on Taxes With CIP Shift at 170%



FY22 Calculation of the Tax Rate

- FY22 Levy \$115,390,219
- FY22 Total Taxable Value \$8,152,661,206
- Tax Levy / Total Value= Single Tax Rate
- **\$115,390,219 / \$ 8,152,661,206 = \$14.15**
- Single Tax Rate is before the Rate Shift

FY22 Calculation of the Tax Rate

- FY22 Residential Value \$7,073,058,443
- FY22 C.I.P. Value \$1,079,602,763
- FY22 Residential % 86.7577
- FY21 C.I.P. % 13.2423
- Shift Determined (1.65) *Shift FY2021
- C.I.P. % 13.2423 X 1.65 = 21.8498% New share
- New % multiplied by Tax Levy = New C.I.P. Taxes
- 21.8498% X \$115,390,219 = \$25,212,532
- New C.I.P. Taxes divided by Total C.I.P. Value = C.I.P. Tax Rate
- \$25,212,532 / \$1,079,602,763 = \$23.35*** Final Tax Rates can change slightly after certification due to rounding ***

Average Tax Bills @1% Increments at \$115,390,219 Levy

		170			167			166			165			164			163			160	Percent Shift	
		0.8932			0.8977			0.8993			0.9008			0.9023			0.9038			0.9084	Factor	
		\$12.64			\$12.71			\$12.73			\$12.75			\$12.77			\$12.79			\$12.86	Res	Rate
		\$24.06			\$23.64			\$23.49			\$23.35			\$23. 21			\$23.07			\$22.65	CIP	
2.1%	105	4,923	3.2%	159	4,950	3.4%	167	4,958	3.7%	175	4,966	3.7%	183	4,974	3.8%	190	4,981	4.3%	218	5,009	Single Family	
3.9%		17,024			16,726	1.6%	274	16,620	1.07%	176	16,521	-0.5%	-76	16,422	-0.1%	-23	16,323	-2.0%	-320	16,026	Comm	
-6.4%	-1,608	25,174	-8.3%	-2,047	24,735	-8.9%	-2,204	24,578	-8.78%	-2,351	24,431	-10.3%	-2,497	24,285	-11.0%	-2,644	24,138	-13.%	-3,083	23,699	Ind	

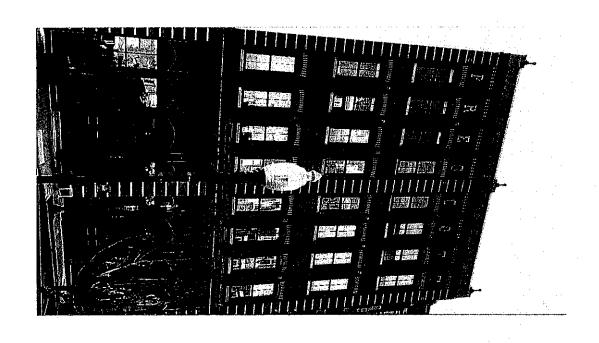
Haverhill	Municipality																		
2021	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003	Fiscal Year
1.75	1.75	1.75	1.75	1.75	1.75	1.75	1.50	1.50	1.50	1.50	1.50	1.50	1.75	1.75	1.75	1.75	1.50	1.50	Max CIP Shift Allowed
1.65	1.63	1.63	1.59	1.58	1.57	1.56	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.60	1.60	1.60	1.50	1.50	CIP Shift

Compared to Similar Communities Haverhill's Current CIP Shift

- Amesbury 1
- Newburyport 1
- North Andover 130
- Andover 159
- Haverhill 165**
- Beverly 173

Methuen – 175

- Salem, MA 170
- Quincy 175
- Lawrence 175
- Lowell 175
- Lynn 175
- Peabody 175
- Billerica 175
- A lower CIP Shift Corresponds with a higher Residential tax
- There are Approximately 110 communities that classify
- ** Haverhill FY22 proposed at 165 all others actual FY21**



NOTE

This is a policy and economic decision of the Haverhill City Council and the Assessor's Office assumes no official Position on this matter.